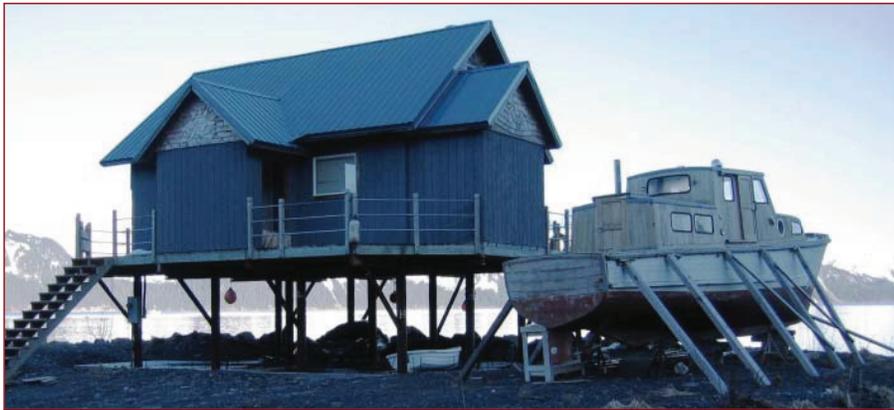


# Alaska Mapping Business Plan:

## Integrating Mapping, Assessment, and Mitigation Planning



Seward 2005, DCRA



Nenana 2008, DCRA



Nome 2007, DCRA



Eagle 2009, FBNM



Nenana 2008, DCRA



Cordova 1995, DCRA



Emmonak 2005, DHSEM

**March 2012**



State of Alaska  
Department of Commerce, Community,  
and Economic Development  
Division of Community and Regional Affairs



United States  
Department of Homeland Security  
Federal Emergency Management Agency  
Region X



Eagle 2009, FBNM



Shishmaref 2001, DCRA



Aniak 2002, DHSEM



Eagle 2009, FBNM



Valdez 2006, DCRA



Shishmaref 2001, DCRA

Alaska Department of Commerce, Community, and Economic Development  
Division of Community and Regional Affairs  
Planning and Land Management Section

Alaska Risk MAP Program  
Sally Russell Cox, Planner III  
Alaska CTP/Risk MAP Coordinator  
Telephone: (907) 269-4588  
Email: sally.cox@alaska.gov

**Funded Under**

Federal Emergency Management Agency  
Cooperating Technical Partners Program  
Partnership Agreement: EMS-2010-GR-0016



Kivalina, Date Unknown, DCRA

Photo Credit: Coverage photos provided complements of numerous agencies and photographers. Seward, Nenana, Nome, Cordova, Valdez, Shishmaref, and Kivalina photos provided by the Alaska Division of Community and Regional Affairs. Emmonak and Aniak photos provided by the Alaska Division of Homeland Security and Emergency Management Services. Eagle photos provided by *Fairbanks News Miner*.



# TABLE OF CONTENTS

|                                                                           |           |
|---------------------------------------------------------------------------|-----------|
| <b>Executive Summary.....</b>                                             | <b>2</b>  |
| Transition from Map Modernization to Risk MAP.....                        | 3         |
| Alaska’s Challenge.....                                                   | 6         |
| Alaska’s Opportunity.....                                                 | 7         |
| <b>Introduction .....</b>                                                 | <b>9</b>  |
| <b>FEMA’s Risk MAP Program .....</b>                                      | <b>10</b> |
| Vision.....                                                               | 11        |
| Goals .....                                                               | 11        |
| Lifecycle.....                                                            | 12        |
| Implementation .....                                                      | 13        |
| Cooperating Technical Partners Program .....                              | 13        |
| <b>The NFIP and Flood Hazard Mapping.....</b>                             | <b>15</b> |
| National Flood Insurance Program.....                                     | 15        |
| Flood Hazard Mapping .....                                                | 16        |
| Digital Flood Insurance Rate Maps and Geographic Information Systems..... | 16        |
| Coordinated Needs Management Strategy (CNMS) .....                        | 17        |
| <b>Alaska’s NFIP-Participating Local Governments .....</b>                | <b>19</b> |
| NFIP Community Characteristics .....                                      | 23        |
| Local Government .....                                                    | 23        |
| Population .....                                                          | 23        |
| Other Community Characteristics .....                                     | 25        |
| FEMA Characteristics .....                                                | 26        |
| Hazard Mitigation Plans .....                                             | 26        |
| Cooperating Technical Partnerships.....                                   | 26        |
| Community Rating System.....                                              | 27        |
| Capacity to Regulate Land Use and Participate in Land Use Planning.....   | 29        |



|                                                                                                      |           |
|------------------------------------------------------------------------------------------------------|-----------|
| GIS Capabilities .....                                                                               | 31        |
| Alaska Flood Hazard Maps .....                                                                       | 32        |
| Letters of Map Change (LOMC) .....                                                                   | 33        |
| Current and Planned Alaska Flood Mapping Studies .....                                               | 36        |
| Municipality of Anchorage.....                                                                       | 36        |
| City of Cordova .....                                                                                | 36        |
| Fairbanks North Star Borough.....                                                                    | 37        |
| City of Homer.....                                                                                   | 37        |
| City and Borough of Juneau .....                                                                     | 38        |
| Kenai Peninsula Borough .....                                                                        | 38        |
| City of Kotzebue .....                                                                               | 40        |
| City of Seward.....                                                                                  | 40        |
| City of Valdez .....                                                                                 | 41        |
| Mapping Issues in Alaska.....                                                                        | 43        |
| <b>DCRA: An Effective Cooperating Technical Partner .....</b>                                        | <b>46</b> |
| <b>Alaska’s Risk MAP Program.....</b>                                                                | <b>48</b> |
| Role of the CTP Coordinator.....                                                                     | 48        |
| <b>Alaska Risk MAP Data Acquisition, Analysis and Prioritization of<br/>Future Study Needs .....</b> | <b>50</b> |
| Alaska Mapping Data .....                                                                            | 50        |
| State and Local Data .....                                                                           | 50        |
| Community Specific Data Collection.....                                                              | 50        |
| Federal and Regional Data.....                                                                       | 52        |
| Average Annualized Loss .....                                                                        | 52        |
| Non-Average Annualized Loss .....                                                                    | 52        |
| Census Data .....                                                                                    | 53        |
| Community Boundaries and Information .....                                                           | 53        |
| Data Comparison .....                                                                                | 53        |
| Coordinated Needs Management Strategy (CNMS) data.....                                               | 55        |



|                                                                                   |    |
|-----------------------------------------------------------------------------------|----|
| Available Topography.....                                                         | 56 |
| Letters of Map Change (LOMC) .....                                                | 56 |
| Mitigation Plans .....                                                            | 56 |
| Non-Compliance with the NFIP .....                                                | 57 |
| Community Rating System (CRS).....                                                | 57 |
| Declarations.....                                                                 | 57 |
| Federal Insurance Administration (FIA).....                                       | 57 |
| Hazard Mitigation Grant Program (HMGP).....                                       | 57 |
| Alaska Prioritization and Future Studies Sequencing Decision Support System ..... | 58 |
| Overview .....                                                                    | 58 |
| Acquired/Standardized Data.....                                                   | 58 |
| Data Processing.....                                                              | 60 |
| Area/Population Weighting.....                                                    | 60 |
| Considering Types of Data Inclusion – Rank vs. Binary .....                       | 60 |
| Risk Factor .....                                                                 | 61 |
| Average Annualized Loss Rank.....                                                 | 61 |
| Population Rank .....                                                             | 61 |
| Needs Factor.....                                                                 | 61 |
| Coordinated Needs Management Strategy (CNMS).....                                 | 61 |
| Coastal Miles .....                                                               | 61 |
| Topographic Coverage Rank .....                                                   | 62 |
| Community Identified Needs Rank.....                                              | 62 |
| Climatological Change Rank.....                                                   | 62 |
| LOMC Rank.....                                                                    | 62 |
| Planned Future Development Rank .....                                             | 62 |
| Action Potential Factor .....                                                     | 63 |
| Mitigation Plan Rank.....                                                         | 63 |
| Interest in New Community Plans .....                                             | 63 |
| Community Rating System Rank .....                                                | 63 |
| Disaster Declarations Rank.....                                                   | 63 |
| Flood Insurance Administration Rank.....                                          | 63 |



|                                                                                                                                                       |           |
|-------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|
| Mitigation Grants Rank .....                                                                                                                          | 63        |
| In-House GIS Rank .....                                                                                                                               | 64        |
| Application of the Prioritization and Future Studies Sequencing Decision Support System .....                                                         | 64        |
| Adding Scenarios .....                                                                                                                                | 65        |
| Prioritization of Future Mapping Needs .....                                                                                                          | 68        |
| <b>Mapping Recommendations.....</b>                                                                                                                   | <b>76</b> |
| <b>Future Alaska Risk Map Goals .....</b>                                                                                                             | <b>78</b> |
| GOAL 1: Alignment of State and FEMA Goals and Vision .....                                                                                            | 78        |
| Task: Update State Business Plan .....                                                                                                                | 78        |
| A. Statement of Need .....                                                                                                                            | 78        |
| B. Task Description and Product Data Acquisition and Delivery .....                                                                                   | 78        |
| C. Plan Update .....                                                                                                                                  | 79        |
| GOAL 2: Support Risk Map Product Development and Delivery .....                                                                                       | 79        |
| Task: Organize and Attend Community Meetings .....                                                                                                    | 79        |
| A. Statement of Need .....                                                                                                                            | 79        |
| B. Task Description and Product Organize and attend Flood Study Review Meetings...79                                                                  |           |
| GOAL 3: Encourage Risk Reduction and Hazard Mitigation .....                                                                                          | 79        |
| Task: Technical Assistance and Outreach .....                                                                                                         | 79        |
| A. Statement of Need .....                                                                                                                            | 79        |
| B. Task Description and Product.....                                                                                                                  | 80        |
| GOAL 4: Coordinate Risk Map Activities with Floodplain Management Activities Conducted by the State, FEMA Region X, and FEMA’S Mapping Partners ..... | 80        |
| Task: Interagency Coordination.....                                                                                                                   | 80        |
| A. Statement of Need .....                                                                                                                            | 80        |
| B. Task Description and Product.....                                                                                                                  | 81        |
| <b>References.....</b>                                                                                                                                | <b>82</b> |



## LIST OF TABLES

|                                                                                        |    |
|----------------------------------------------------------------------------------------|----|
| Table 1. Risk Map Program Goals .....                                                  | 11 |
| Table 2. Risk MAP Lifecycle.....                                                       | 12 |
| Table 3. NFIP Participating Communities in Alaska .....                                | 22 |
| Table 4: NFIP Local Government, Population and Population Change .....                 | 24 |
| Table 5. Other Community Characteristics.....                                          | 25 |
| Table 6. FEMA Characteristics .....                                                    | 27 |
| Table 7. Flood and Erosion Characteristics.....                                        | 28 |
| Table 8: NFIP Community Planning Capacity.....                                         | 30 |
| Table 9: GIS Capabilities of NFIP Communities.....                                     | 31 |
| Table 10: Letters of Map Change .....                                                  | 34 |
| Table 11. Flood Insurance Rate Maps (FIRMS) .....                                      | 35 |
| Table 12: Desired Risk MAP Study Areas for the City of Cordova.....                    | 37 |
| Table 13: Desired Risk Map Study Areas For the Kenai Peninsula Borough.....            | 38 |
| Table 14: Kenai Peninsula Borough Areas Identified for New Flood Studies and Maps..... | 39 |
| Table 15: Desired Risk MAP Study Areas for the City of Kotzebue .....                  | 40 |
| Table 16: Desired Risk MAP Study Areas for Valdez.....                                 | 41 |
| Table 17: Current FEMA Flood Mapping Studies in Alaska.....                            | 42 |
| Table 18: NAVD88 Benchmarks in NFIP-Participating Communities.....                     | 45 |
| Table 19: Comparison of Data Sources on Alaska Communities.....                        | 54 |
| Table 20: Ranking of Alaska’s HUC-8 Watersheds Based on Scenarios 1-4 .....            | 71 |
| Table 21: NFIP Participating Communities by Ranked HUC-8 Watershed .....               | 73 |
| Table 22: Discovery Current and Community-Requested Mapping Studies .....              | 76 |
| Table 23: NFIP Communities Located in the Ten Highest-Ranked Watersheds.....           | 77 |



## LIST OF FIGURES

---

|                                                                                               |    |
|-----------------------------------------------------------------------------------------------|----|
| Figure 1: Home on Kotzebue Sound .....                                                        | 5  |
| Figure 2: Alaska's Comparative Size .....                                                     | 6  |
| Figure 3: Tsunami and Coastal Flood-Elevated Home, Lowell Point, Kenai Peninsula Borough..... | 8  |
| Figure 4: Risk MAP Life Cycle .....                                                           | 12 |
| Figure 5: City of Nenana, 2008 Flood.....                                                     | 18 |
| Figure 6: NFIP Percentage of Alaska’s Population in Organized and Unorganized Boroughs        | 20 |
| Figure 7: NFIP Participating Boroughs and Cities .....                                        | 21 |
| Figure 8: NAVD88 Published Stations in Alaska .....                                           | 44 |
| Figure 9: Chignik Lake, Lake and Peninsula Borough .....                                      | 47 |
| Figure 10: Ice Jam on the Kenai River, 2007.....                                              | 49 |
| Figure 11: Datasets Used in the Prioritization Process.....                                   | 59 |
| Figure 12: Map of Rankings of Watersheds Based on Scenario 1 .....                            | 70 |



## EXECUTIVE SUMMARY

Flood hazard maps produced by the Federal Emergency Management Agency (FEMA) have been an important tool for flood hazard mitigation in Alaska’s municipal governments that participate in the National Flood Insurance Program (NFIP). The State of Alaska and its local governments rely on FEMA flood hazard maps to regulate floodplain development and otherwise mitigate for flood losses. Flood hazard maps produced by FEMA currently serve 42 Alaska borough and city governments. Three of these communities are mapped but are currently suspended from the National Flood Insurance Program. Additionally, two cities and one borough are in the Emergency Phase of the NFIP and have no FEMA Flood Insurance Rate Maps (FIRM) or Flood Hazard Boundary Maps (FHBM).

Unlike many other states where local governments with flood hazards have long been identified and mapped, Alaska has 120 incorporated municipal governments (cities and boroughs) that have no FEMA flood hazard maps. No ordinances exist to regulate floodplain development in these cities and boroughs, nor are they eligible to receive federal flood insurance. As a result, federally-backed financial assistance may in some cases be withheld, impeding economic development opportunities. Many of these communities are highly flood-prone, resulting in costly State and federal disasters without the benefit of federal flood insurance.

Of those Alaska communities that do have flood hazard maps, the maps and data used to create them are frequently outdated. In many areas of the state, property owners have invested significant financial resources over the past 40 years to prove properties are not in floodplains as defined by FEMA. If nothing is done to improve these inaccurate maps, they will continue to cost property owners. Other property owners, who are at risk of flooding, are not aware of their risk of flooding because their properties are incorrectly shown outside of the floodplains.

Alaska’s floodplain mapping inventory includes many miles of mapped floodplains designated as “unnumbered A-Zones”. These zones lack the engineering analysis and topographic detail needed to accurately show the floodplain. A staggering number of Alaska communities have maps that have never been updated. No Alaska communities have all of their floodplains mapped with scientific studies and high-resolution topographic data.

Significant to the state’s mapping issues is the fact that Alaska is the only state lacking digital imagery and elevation data at nationally-accepted standards. The National Elevation Dataset (NED) has limited data for only a few of Alaska’s participating NFIP communities. NED data are not available with sufficient accuracy for over 95% of the state. Consequently, Alaska has a substantial need to develop new science-based mapping.



### Transition from Map Modernization to Risk MAP

The FEMA Map Modernization (Map Mod) program, which operated from 2004 to 2009, began the process of updating floodplain maps in Alaska. The initial premise of Map Mod was to convert flood insurance rate maps (FIRMs) to digital geographic information system (GIS) formats. Floodplain data was migrated from old maps and overlaid on more easily readable photographic base mapping. This made the maps much easier to read, but did not improve the accuracy of the maps. Halfway through Map Mod, FEMA also decided to improve some of the scientific data requirements. However, due to budgetary constraints these improvements were inadequate to meet the needs of Alaska communities.

In Federal Fiscal Year 2009, FEMA began the transition from Map Mod to Risk MAP (Mapping, Assessment, and Planning) with funding from the National Flood Insurance Fund and Congressional appropriations for flood hazard mapping. FEMA's goal for Risk MAP is to combine flood hazard mapping, risk assessment tools, and hazard mitigation planning into one seamless program. FEMA's vision of RiskMAP has several components. These include:

- Identifying additional flood hazard data needs, and establishing a "life-cycle" approach to mapping updates,
- Conducting informative risk assessments for all watersheds in the nation, which should lead to more effective risk communication, flood mitigation planning, and flood risk reduction performance tracking,
- Ensuring hazard mitigation plans are assessed and updated every five years locally and every three years at the state level, and
- Keeping the nation's flood maps credible, enhancing their quality, and maintaining ease of data availability.

Risk MAP is an improved and integrated approach where flood hazards are identified and woven into watershed-based risk assessments and state and local mitigation planning efforts (FEMA, 2009). The intent of Risk MAP is to encourage beneficial partnerships and innovative uses of flood hazard and risk assessment data in order to maximize flood loss reduction. Risk MAP places new emphasis on enabling communities to carry data beyond flood policy applications to comprehensive risk assessments and better integration of risk information into local and state mitigation, emergency, and business plans.

The Risk MAP Program emphasizes bringing outdated and invalid flood studies into compliance with scientifically-proven methodologies, including re-delineating floodplain boundaries using high-resolution topographic data. Risk MAP's primary objectives include:

- Assessing the nation's flood risk and using the information to increase public awareness of risk,



- Increasing public awareness of risk from natural hazards and establishing a baseline of local knowledge and understanding of risk management concepts, Ensuring 80% of the nation’s flood hazards are current including accurate and valid data, and
- Continuing to meet statutory requirements of the NFIP through assessing on a watershed basis, the need to revise and update all floodplain areas and flood risk zones identified, delineated, or established (FEMA, 2009).

The Risk MAP Program is designed to be implemented on a watershed scale starting with an overall evaluation of eight-digit U.S. Geologic Survey Hydrologic Unit Code (HUC-8) level watersheds. Alaska has multiple HUC-8 watersheds. In geographic terms, HUC-8 watersheds are typically smaller than an average Alaska borough. The HUC-8 watersheds in Alaska are large and consist of large amounts of Federal and State owned land and may incorporate communities that don’t participate in the NFIP. For example, the Upper Yukon HUC-8 consists of 60,000 square miles.

The State is supportive of using localized watersheds where the local NFIP-participating community identifies the mapping priorities within the local watershed. An example of this is the eastern side of the Upper Kenai Peninsula HUC-8 Watershed. Mapping priorities are focused on the NFIP-participating community and its need for updated Flood Insurance Studies (FIS).

FEMA will use the new data acquired through the Risk MAP Program to not only improve its floodplain mapping inventory, but also to develop new interactive mapping products for communities to utilize when communicating risk. These products require accurate topographic and scientific studies. The FEMA business model quantifies cost versus risk levels to determine how to prioritize new and revised mapping. Historically, when this type of qualifying criteria is used, however, Alaska loses out to more densely populated areas of the country.

Since 2002, the Alaska Department of Commerce, Community, and Economic Development (Commerce), Division of Community and Regional Affairs (DCRA) has supported FEMA in the management of the Map MOD Program including local level coordination, outreach, and delivery of Map Modernization Products. DCRA completed 13 projects resulting in the completion of maps for a total of 118 communities. The projects were carried out in partnership with local entities such as boroughs and housing authorities, with leverage funds provided by the Denali Commission, Alaska Department of Transportation and Public Facilities, and the U.S. Department of Agriculture’s Office of Rural Development.

Under DCRA’s Fiscal Year 2009 Risk MAP Program, DCRA supported FEMA’s transition from Map MOD to Risk MAP through the development of a state business plan titled *Alaska Mapping Business Plan: Integrating Mapping, Assessment, and Mitigation Planning*, the predecessor to this document. This document, the 2012 Alaska Mapping Business Plan inventories existing data,



establishes criteria for developing mapping priorities, prioritizes mapping needs, and recommends future mapping action. The 2012 Alaska Mapping Business Plan supports FEMA’s efforts to address gaps in flood hazard data and increase public understanding of flood risks. DCRA’s Floodplain Management website also serves as a repository for data and resources to support community efforts to reduce flood risk.

**Figure 1: Home on Kotzebue Sound**





## Alaska's Challenge

Alaska's enormous size is difficult to fathom. Alaska contains 586,412 square miles of land. The state is one-fifth the size of the Lower 48 states, two and one-half times larger than Texas, 488 times larger than Rhode Island, and larger than the next three larger states in the United States combined. As Figure 2 illustrates, Alaska end-to-end spans the distance from San Francisco, California to Jacksonville, Florida. Alaska has 6,640 miles of coastline, more than all other states combined.

**Figure 2: Alaska's Comparative Size**



While Alaska is the largest of the fifty states, it is also the most sparsely populated. Alaska's population, at 710,231 in 2010, ranks the lowest of the fifty states, with a population density of 1.2 inhabitants per square miles (0.46/km<sup>2</sup>).

Due to Alaska's vast size and sparse population, the cost of acquiring high-resolution topographic data and mapping thousands of miles of floodplain seems a daunting endeavor. Planning-level estimates indicate Alaska needs millions of dollars to acquire high-resolution topographic data and additional millions to update the current mapping inventory and convert the data to a digital GIS format. Furthermore, Alaska's rural communities are traditionally viewed as having low risk from flooding relative to the state's more urbanized communities with much larger populations. Consequently, the level of resources historically dedicated to improving maps, particularly in rural communities, has been limited.



## Alaska Mapping Business Plan:

Integrating Mapping, Assessment, and Mitigation Planning

Alaska is the only state in the nation that lacks digital imagery and elevation data at nationally-accepted standards. The horizontal and vertical reference datums established by the National Spatial Reference System -- the North American Datum of 1983 (NAD83) and the North American Vertical Datum of 1988 (NAVD88) -- have been accepted as the standard for FEMA Risk MAP studies. However, in Alaska, the reference system does not have the density of control points to support sub-meter level accuracies for mapping and positioning activities. In the case of the vertical datum, NAVD88 does not provide coverage to most of the western half of the state. This has created a challenge to Alaska's coastal communities, in particular, who require accurate land elevations and water depths to regulate floodplains, build flood protection infrastructure, model storm surge, and monitor sea-levels.

During the Map Mod process, FEMA financed approximately \$5 million worth of modernization to the floodplain maps in 16 Alaska municipalities, five of which are currently in the post- preliminary map adoption stage. Assuming the Risk MAP Program will provide a similar level of funding, Alaska is still far short of what is needed to complete necessary mapping improvements.

### Alaska's Opportunity

The need for high-resolution topography is not limited to floodplain mapping. High-resolution topography is a product sought by many organizations, from private enterprise to all levels of government. Many federal agencies benefit from high-resolution topographic data including the U.S. Department of Agriculture (USDA), U.S. Geological Survey (USGS), U.S. Army Corps of Engineers, the National Oceanic and Atmospheric Administration (NOAA) and FEMA. State agencies benefitting from improved floodplain mapping include Commerce, the Department of Military and Veteran's Affairs, and the Department of Natural Resources. Local governments participating in the NFIP, in particular, have much to gain for local residents.

DCRA and FEMA have collaborated over the past 25 years to reduce loss of life and property through strategies and programs that reduce natural hazard risk. As the designated State Coordinating Agency for the NFIP, DCRA has actively participated in studying the status of flood hazard mapping and making recommendations for updating or creating new maps. As both the State of Alaska Statewide Flood Hazard Map Modernization Plan (2002) and Alaska's Flood Map Modernization Plan (2008) documents illustrate, DCRA has actively engaged in FEMA's Map MOD Program during the past eight years.

DCRA is now looking to the future as a partner with FEMA in the execution of the Risk MAP Program. This document, *Alaska Mapping Business Plan: Integrating Mapping, Assessment, and Mitigation Planning*, represents a first step in comprehensively evaluating the status of Alaska's flood maps, setting priorities for future mapping, and outlining a collaborative relationship with FEMA to fully



execute the Risk MAP strategy for the benefit of Alaska’s communities, local governments, tribal entities, and residents.

The purpose of this document is to provide FEMA with Alaska’s strategy for floodplain mapping participation in the Risk MAP Program. The substantial investments FEMA is making in remapping large sections of Alaska could be leveraged by other government agencies to co-create greatly improved mapping that will benefit far more than just floodplain mapping programs. During the coming year this report will be circulated to state agencies, private sector organizations, non-profits entities, and political leaders for review and comment. As this process is completed, DCRA hopes to develop a plan that will lead to stronger support of FEMA’s mapping program and new financial commitments from other entities with vested interests in improving the accuracy of mapping in Alaska.

**Figure 3: Tsunami and Coastal Flood-Elevated Home, Lowell Point, Kenai Peninsula Borough**





# INTRODUCTION

In 2002, DCRA published the *State of Alaska Statewide Flood Hazard Map Modernization Plan* describing Alaska’s vision for supporting multi-hazard flood map modernization, available and needed staff resources, and a corresponding funding plan for future mapping activities. Six years later (2008), DCRA published *Alaska’s Flood Map Modernization Plan*, which provided an update of map modernization activities and detailed an action-oriented business plan for continued work in updating flood hazard maps. Since that time, significant progress has been made via FEMA’s Map MOD Program and DCRA’s Community Mapping Program. However, data gathering and the prioritization scheme that formed the basis of both prior DCRA mapping business plans have not undergone a comprehensive update to reflect mapping progress during the past eight years. Consequently, mapping priorities identified in both plans do not reflect the current availability of mapping data, local socioeconomic conditions, natural hazard data, and climate change data as collected by various state and federal agencies.

FEMA manages several risk analysis programs that assess the impact of natural hazards and develop effective strategies for reducing risk. These programs support the United States Department of Homeland Security’s objective to “strengthen nationwide preparedness and mitigation against natural disasters.” During federal fiscal year (FY) 2009, FEMA transitioned from Map MOD to Risk MAP. While Map MOD focused on providing reliable and easily shared digital flood hazard data and maps, Risk MAP emphasizes advancing risk mapping, assessment, and planning work.

DCRA and FEMA have collaborated over the past 25 years to reduce loss of life and property through strategies and programs that reduce natural hazard risk. As the State of Alaska’s designated State Coordinating Agency for the NFIP, DCRA has actively participated in studying the status of flood hazard mapping and making recommendations for updating or creating new maps. As both the *Alaska Statewide Flood Hazard Map Modernization Plan (2002)* and *Alaska’s Flood Map Modernization Plan (2008)* documents illustrate, DCRA has actively engaged in FEMA’s Map MOD Program during the past eight years. DCRA is now looking to the future as a partner with FEMA in the execution of the Risk MAP Program.

The 2012 Alaska Mapping Business Plan provides a comprehensive approach for identifying and assessing Alaska’s flood mapping needs, identifying and prioritizing Alaska’s future flood mapping studies, and outlining a collaborative relationship with FEMA to fully execute the Risk MAP strategy for the benefit of Alaska’s communities, local governments, tribal entities, and residents.



## FEMA'S RISK MAP PROGRAM

FEMA's flood hazard maps are one of the essential tools for flood hazard mitigation and implementation of the NFIP in the United States. These maps are used an estimated 20 million times annually in the private and public sectors. Lending institutions and insurance companies use them to identify who needs flood insurance and to determine flood insurance rates. Community planning officials, land developers, and engineers use them for designing new buildings and infrastructure to avoid flooding. Most importantly, states and communities use them for hazard mitigation planning and emergency management. Finally, federal agencies use them when implementing Executive Order 11988, Floodplain Management, which requires federal agencies to avoid short- and long-term adverse impacts associated with the occupancy and modification of floodplains and to avoid direct and indirect support of floodplain development wherever there is a practicable alternative.

FEMA's Map MOD effort transformed the majority of the flood hazard mapping inventory to 21st century digital technology and restored confidence in the reliability of floodplain boundaries, while making some updates to underlying engineering data. Map MOD's large-scale overhaul of the nation's flood hazard maps included data collection and analysis, map production, product delivery, and program management activities. Once completed, Map MOD will provide reliable digital flood hazard data and maps for approximately 92% of the nation's population (FEMA, 2009).

The dynamic nature of floodplains requires ongoing analysis of flood hazards to maintain a reliable and valid data inventory. Failing to keep current with the changing and dynamic nature of watersheds ultimately leads to unwise decisions that place homeowners and communities at increased risk of flooding. Conversely, overstated hazards not based on accurate data can result in potentially unnecessary construction costs and incorrect insurance rating decisions. Accurate and reliable flood hazard information is a necessary component of ensuring the fiscal soundness of the NFIP.

In order to leverage the successes of Map MOD and further enhance the usability, value, and accuracy of flood hazard mapping and related data, FEMA developed the Risk MAP Strategy (or Program). Risk MAP represents a philosophical and tactical shift in how FEMA delivers information necessary for flood hazard reduction (FEMA, 2009). The focus has shifted from digitizing maps (Map MOD) to evaluating flood hazard data needs, meeting flood hazard data needs, expanding data availability, and improving data accessibility (Risk MAP).

As part of its activities related to the NFIP, FEMA began the transition from Map MOD to Risk MAP during federal fiscal year (FY) 2009. Risk MAP combines flood hazard mapping, risk assessment tools, and mitigation planning into one seamless program. It is an improved and integrated approach where flood hazards are identified and woven into watershed-based risk assessments and state and local mitigation planning efforts (FEMA, 2009).



The intent of Risk MAP is to encourage beneficial partnerships and innovative uses of flood hazard and risk assessment data in order to maximize flood loss reduction.

## Vision

Risk MAP’s overall vision is to work collectively with state, local, and tribal entities to deliver quality data that increases public awareness and leads to action that reduces risk to life and property. It also encourages informed risk management decisions and actions to mitigate risk through a consistent risk-based approach to assessing potential vulnerability and losses and providing the tools to communicate the message. By analyzing and illustrating flood risk, communities and the American public can better understand their risk and make informed decisions to reduce overall vulnerability (FEMA, 2009).

## Goals

Risk MAP’s primary objectives include: 1) assessing the nation’s flood risk and using the information to increase public awareness of risk; 2) increasing public awareness of risk from natural hazards and establishing a baseline of local knowledge and understanding of risk management concepts; 3) ensuring 80% of the nation’s flood hazards are current including accurate and valid data; and 4) continuing to meet statutory requirements of the NFIP through assessing on a watershed basis, the need to revise and update all floodplain areas and flood risk zones identified, delineated, or established (FEMA, 2009).

**Table 1. Risk Map Program Goals**

| Goal | Description                                                                                                                                                                                                                                                  |
|------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1    | Address gaps in flood hazard data to form a solid foundation for flood risk assessments, floodplain management, and actuarial soundness of the NFIP.                                                                                                         |
| 2    | Ensure that a measurable increase of the public’s awareness and understanding of risk management results in a measurable reduction of current and future vulnerability to flooding.                                                                          |
| 3    | Lead and support states, local, and tribal communities to effectively engage in risk based mitigation planning resulting in sustainable actions that reduce or eliminate risks to life and property from natural hazards.                                    |
| 4    | Provide an enhanced digital platform that improves management of limited Risk MAP resources, stewards information produced by Risk MAP, and improves communication and sharing of risk data and related products to all levels of government and the public. |
| 5    | Align Risk Analysis programs and develop synergies to enhance decision-making capabilities through effective risk communication and management.                                                                                                              |

*Source: Risk Mapping, Assessment, and Planning (Risk MAP) Multi-Year Plan: Fiscal Years 2010 – 2014 (FEMA, 2009)*



## Lifecycle

The concept and progression of Risk MAP is best described as a “lifecycle” with the overall purpose of reducing losses to life and property. Flood hazard mapping is used for risk assessments, which are incorporated into mitigation plans where risk reduction measures are identified for future action. Future hazard identification requirements are developed and the cycle starts anew. Risk MAP’s lifecycle is comprised of three substantive areas including mapping, assessment, and planning (FEMA, 2008).

Figure 4: Risk MAP Life Cycle

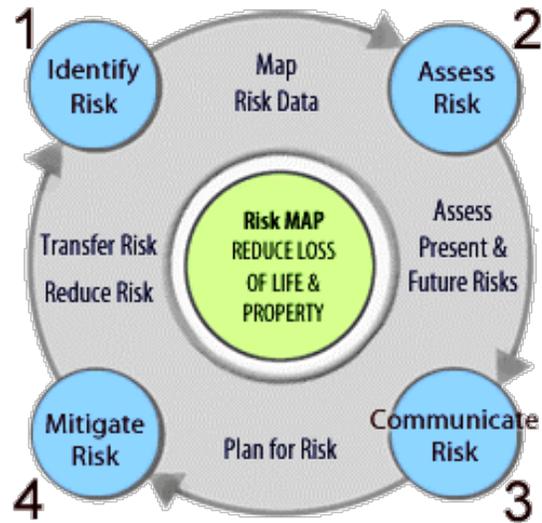


Table 2. Risk MAP Lifecycle

| Lifecycle Period | Description                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
|------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Mapping          | Focuses on the flood hazard data identification with a broader emphasis towards supporting Risk MAP data needs. By improving the data collection, maintenance, and delivery of data, FEMA ensures assessments and plans have the right information at the right time.                                                                                                                                                                                                                                                                               |
| Assessment       | FEMA will describe the effects of hazards on people and built environment through effective, user-targeted products. FEMA will encourage more detailed, multi-hazard assessments from federal, state, and local partners. Additionally, FEMA will improve the ability to assess future conditions and built environments (through state/local plans) to help measure the potential reduction in risk through probabilistic and scenario-based analysis. Ultimately, over time, the actual risk reduction must be quantified, measured, and tracked. |
| Planning         | Demonstrated progress in state, tribal, and local mitigation plans to fully utilize Risk MAP products that are timely, targeted, and accurate. Mitigation plans rely on risk assessment information for communities to analyze, incorporate into plan updates, and identify actionable strategies that reduce risks. Success is dependent upon effective risk communications, incentives, and guidance across federal, state, and local levels to encourage effective follow-through in mitigation planning.                                        |

Source: FEMA’s Risk MAP Strategy – Integrating Mapping, Assessment, and Mitigation Planning (FEMA, 2008)



## Implementation

A cornerstone of FEMA's Risk MAP Program is collaborating with state, local, and tribal entities to reach program goals. In administering the Risk MAP Program, FEMA utilizes mapping partners to update flood hazard data and maps. FEMA will also rely on local communities, regional entities, tribes, and state agencies to ensure updated information is used in making informed decisions regarding planning, community development, and hazard mitigation.

FEMA has developed seven primary strategies for implementing the Risk MAP Program including:

- Study Prioritization
- Elevation Data Acquisition
- Watershed Approach
- Engineering and Mapping
- Risk Assessment
- Mitigation Planning Support
- Risk Communication

## Cooperating Technical Partners Program

Central to FEMA's Risk MAP Program is collaboration and cooperation established by mapping partnerships with state, local, and tribal entities to update flood hazard data and maps. The Cooperating Technical Partners (CTP) Program is an innovative approach to creating these partnerships between FEMA and participating local communities, regional entities, tribes, and state agencies that have the interest and capability to become more active participants in the FEMA flood hazard mapping program.

The purpose of the CTP Program is to provide, through a Cooperative Agreement, funds to ensure that the CTP entity can perform program management and technical mapping-related activities. Each participating CTP community enters into an agreement with FEMA to do certain mapping projects documented in mutually agreed upon Mapping Activity Statements (MAS). In addition to the State of Alaska, participating CTP communities in Alaska include the Municipality of Anchorage, the City and Borough of Juneau, the Matanuska Susitna Borough, and the Fairbanks North Star Borough.

There are several beneficial reasons for partnering with state, tribal, local, and regional organizations to produce Digital Flood Insurance Rate Maps (DFIRMs) under the NFIP:

- The data used for local permitting and planning will also be the basis for the DFIRMs, facilitating more efficient floodplain management;



- The CTP Program provides the opportunity to interject a tailored, local focus into a national program; thus, where unique conditions may exist, the special approaches to flood hazard identification that may be necessary can be taken;
- The partnership mechanism provides the opportunity to pool resources and extend the productivity of limited public funds; and
- For participating in the CTP Program, community partners will receive Community Rating System (CRS) credits, which may lead to discounted flood insurance premiums for property owners.

The following are fundable program management activities under the CTP Program:

- State and Local Business Plans and/or updates (required);
- Managing Technical Mapping Activities (required where technical activities are funded);
- Outreach;
- Providing training to state and local officials;
- Staffing;
- Pilot Projects (as defined by the FEMA Regional Office);
- Mentoring;
- Minimal Map Panel Printing (up to \$5,000 must not be covered under another FEMA grant program already); and
- Coordinated Needs Management Strategy (CNMS) data collection/population.

In support of the CTP Program, FEMA has committed to do the following:

- Recognize the contributions made by FEMA's state, tribal, regional, and local partners by providing timely and accurate flood hazard information;
- Maximize the use of partner contributions as a means of leveraging limited public funds to the fullest extent while maintaining essential NFIP standards;
- Provide training and technical assistance for partners when appropriate; and
- Facilitate mentoring to increase capability for both existing and potential partners.



# THE NFIP AND FLOOD HAZARD MAPPING

## National Flood Insurance Program

In 1968, Congress created the NFIP to help provide a means for property owners to financially protect themselves. The Flood Insurance and Mitigation Administration (FIMA), a component of FEMA, manages the NFIP. The NFIP includes three primary components: 1) flood insurance; 2) floodplain management; and 3) flood hazard mapping.

Nearly 20,000 communities across the United States and its territories participate in the NFIP by adopting and enforcing floodplain management ordinances to reduce future flood damage. In exchange, the NFIP makes federally-backed flood insurance available to homeowners, renters, and business owners in these communities. Of noteworthy importance, community participation in the NFIP is voluntary.

Flood insurance is designed to provide an alternative to disaster assistance to reduce the escalating costs of repairing damage to buildings and their contents caused by floods. Flood damage is reduced by nearly \$1 billion a year through communities implementing sound floodplain management requirements and property owners purchasing of flood insurance. Additionally, buildings constructed in compliance with NFIP building standards suffer approximately 80% less damage annually than those not built in compliance.

Joining the NFIP is a large benefit to local residents due to low-cost flood insurance, but it is also a large responsibility for municipalities. To participate in the NFIP, local governments agree to complete the following:

- Adopt and enforce a flood damage prevention ordinance;
- Require permits for all types of development in the floodplain;
- Assure building sites are reasonably safe from flooding;
- Estimate flood elevations that were not determined by FEMA;
- Require new or improved homes to be elevated above Base Flood Elevation (BFE);
- Require other buildings to be elevated or flood-proofed;
- Conduct field inspections and city violations;
- Require Elevation Certificates to document compliance;
- Carefully consider variances;
- Resolve non-compliance and violations; and
- Advise FEMA when updates to flood maps are needed



## Flood Hazard Mapping

In addition to providing flood insurance and reducing flood damages through floodplain management regulations, the NFIP identifies and maps the nation's floodplains. Mapping flood hazards creates broad-based awareness of the flood hazards and provides the data needed for floodplain management programs and to actuarially rate new construction for flood insurance. These maps are Flood Insurance Rate Maps, commonly referred to as FIRMs. Each NFIP community should have or be in the process of having FIRMs for their community.

Communities regulate the floodplain for a variety of reasons, but some of the most important reasons include: 1) protect people and property; 2) ensure federal flood insurance and disaster assistance is available; 3) save tax dollars; 4) avoid liability and litigation; and 5) reduce future flood losses. Participation in the NFIP is based on an agreement between a local government and the federal government. If a community adopts and enforces a floodplain management ordinance that meets program standards, the federal government will make flood insurance available within the community at a low cost.

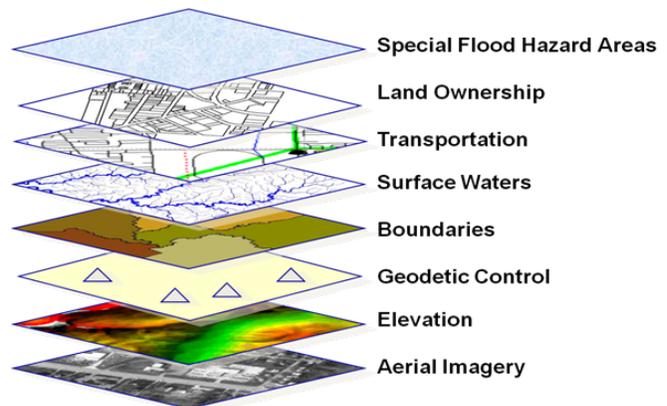
## Digital Flood Insurance Rate Maps and Geographic Information Systems

The NFIP is adopting new digital products, including Geographic Information System (GIS)-based products. This plan will allow the continued use of paper maps. However, for NFIP stakeholders interested in adopting the new digital processes, this initiative will enable them to take full advantage of the new digital maps FEMA is producing through the (legacy) Map Mod and Risk MAP programs. FEMA's goal is to transition to digital processes for distributing and reading the flood maps. These new digital capabilities of the flood maps will:

- Enable significant advantages in capability, precision, and cost;
- Reduce costs associated with paper map production, handling and storage;
- Encourage the use of quality local data to make administration of the NFIP more efficient and effective.

The Standard Digital Flood Insurance Rate Map (DFIRM) Database is a digital version of the FEMA flood insurance rate map that is designed for use with digital mapping and analysis software. DFIRM Databases have been completed for a number of communities and counties throughout the nation.

FEMA designed the DFIRM Database product to be used with (GIS) software.





GIS software allows users to access, view, and analyze mapping information using specialized data. The Standard DFIRM Database is designed to provide the user with the ability to determine the flood zone, base flood elevation and the floodway status for a particular location. It also has NFIP community information, map panel information, cross section and hydraulic structure information, Coastal Barrier Resource System information (if applicable), and base map information like road, stream, and public land survey data.

### Coordinated Needs Management Strategy (CNMS)

The CNMS is a FEMA initiative to update the way FEMA organizes, stores, and analyzes flood hazard mapping needs information for communities. It defines an approach and structure for the identification and management of flood hazard mapping needs that will provide support to data-driven planning and the flood map update investment process in a geospatial environment. CNMS tracks the lifecycle of needs, specifying opportunities to capture needs and proposing methods for their evaluation to inform the planning process.

From a technical perspective, the CNMS establishes a geospatially enabled effective means for users to enter, monitor, and update their inventory of needs. The basic structure of the database is two containers: one to store information about why and where effective studies are “broken”, and the other to record community concerns and requests. All information can be displayed simultaneously because they are geo-referenced.

The goal of the CNMS is to define the validity of the engineering study data, at the stream level, within the communities mapped. Participating communities coordinate with the FEMA Regional Office to have all flooding source centerlines included in CNMS and to have every segment contained in the CNMS stream network defined as valid, invalid, or in progress. The intent of having this information is to define the mapping need of each engineering study, determine the validity of the engineering study, and time-stamp the engineering study. Overall, FEMA wants to establish a national baseline record of New, Validated or Updated Engineering (NVUE) reporting geospatially that will influence future program production planning activities.

Through the CNMS, FEMA is evaluating its inventory of stream and coastal miles nationwide and establishing which miles meet NVUE. FEMA has committed to the US Congress that 80% percent of the miles in its inventory will meet this standard. Currently, based on a countywide evaluation of NVUE data, FEMA estimates that 51% of its inventory is compliant with NVUE nationwide. To reach 80%, FEMA will restudy 183,000 miles of stream or coastline nationwide during Risk MAP. CNMS is in its infancy, and the data will be updated over the next year, based on a on a stream-reach-by-stream-reach and coastal-reach-by-coastal-reach evaluation of its inventory. This will cause the current estimate of NVUE-compliant miles to change.



In order to be compliant with NVUE quality standards, a stream must be digital (modernized) and be characterized by one of the following:

- A new detailed study, or
- A new approximate study based on topography, or
- An old detailed study that has been updated, or
- An old approximate study that has been updated.

The initial CNMS database is being created at a national level by FEMA headquarters and its contractors. . Since CNMS is going to play such an important role in prioritization, it is essential that this database is built properly. It must be maintained and updated frequently to assure accuracy and to demonstrate the appropriate levels of need.

As noted in the section on the *Alaska Prioritization and Future Studies Sequencing Decision Support System* (page 50) the CNMS data for Alaska currently shows that all stream miles are Non-NVUE compliant, thus all watersheds have been given the same rank for this indicator in the decision support system. Additionally, FEMA’s contractor STARR indicated that the only streams currently included in CNMS for the State of Alaska are those currently in DFIRM format. This excludes a large number of streams and makes this dataset incomplete. When the CNMS data is updated and some distinctions between the watersheds can be made, this indicator can be introduced to the algorithm at that time. Ultimately, CNMS should contribute heavily to the Needs factor in DCRA’s decision support system (see page 61).

**Figure 5: City of Nenana, 2008 Flood**





# ALASKA'S NFIP-PARTICIPATING LOCAL GOVERNMENTS

Floods have been, and continue to be, a destructive natural hazard in terms of economic loss to Alaska's local governments and the residents that live in these communities. Flooding is of great concern in Alaska because there are more than 3,000 rivers, over 5% of Alaska's land area is covered with glaciers, and more than 40,000 miles of coastline provide a multitude of opportunities for flooding. Unfortunately, residents of many flood-prone Alaskan communities do not have flood insurance even though they may live near water. Sixty-six<sup>1</sup> of Alaska's 162 incorporated communities do not participate in the NFIP.

Slightly more than one-third (34.percent) of Alaska's 162 incorporated municipalities participate in the NFIP. In addition to the 32 NFIP-participating cities and boroughs, 24 cities located within the jurisdictional boundaries of participating boroughs enjoy the benefits of NFIP participation. Three municipalities (2 percent) participate in the NFIP (Kenai, Soldotna, and Wrangell) but are considered "suspended" and thus are not eligible for federal flood insurance.

It is noteworthy; however, that the majority of Alaska's population resides within the 56 communities that participate in the NFIP. As Figure 5 illustrates on the following page, 89 percent of Alaska's population participates in the NFIP. Eighty-five percent of the state population residing in organized boroughs participates in the NFIP, and four percent of the population residing in cities in the unorganized borough participates in the NFIP.

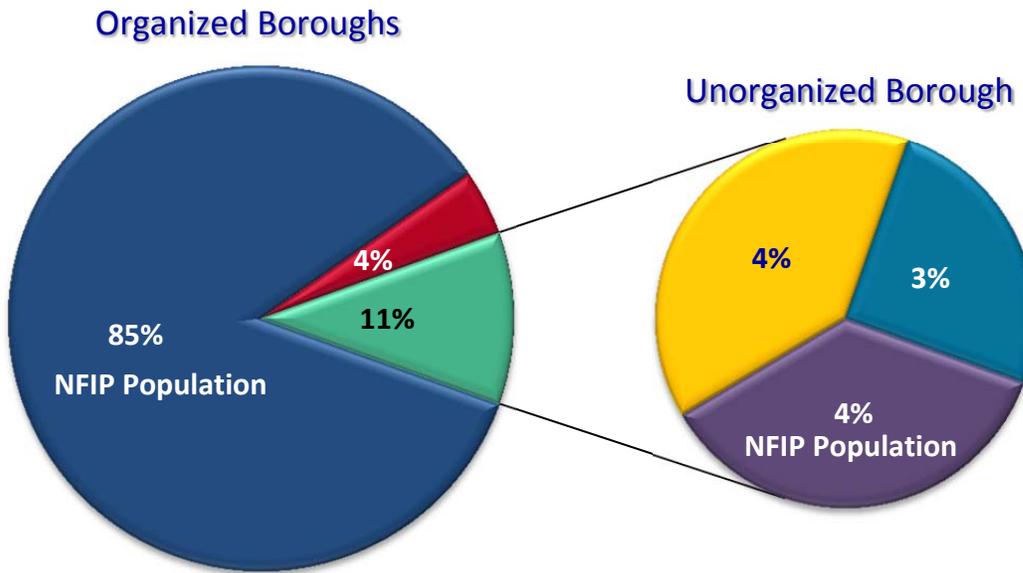
Figure 6, page 21, provides a map identifying the locations of the eleven boroughs and twenty-one cities that participate in the NFIP. Table 3, page 22, provides a listing of the 11 boroughs and 21 cities participating in the NFIP. Table 10 in Appendix 3 provides a more detailed overview of NFIP-participating communities by population and form of government, including individual communities within boroughs.

---

<sup>1</sup> This includes the 3 communities, Kenai, Soldotna, and Wrangell, that are suspended from the NFIP.



Figure 6: NFIP Percentage of Alaska's Population in Organized and Unorganized Boroughs



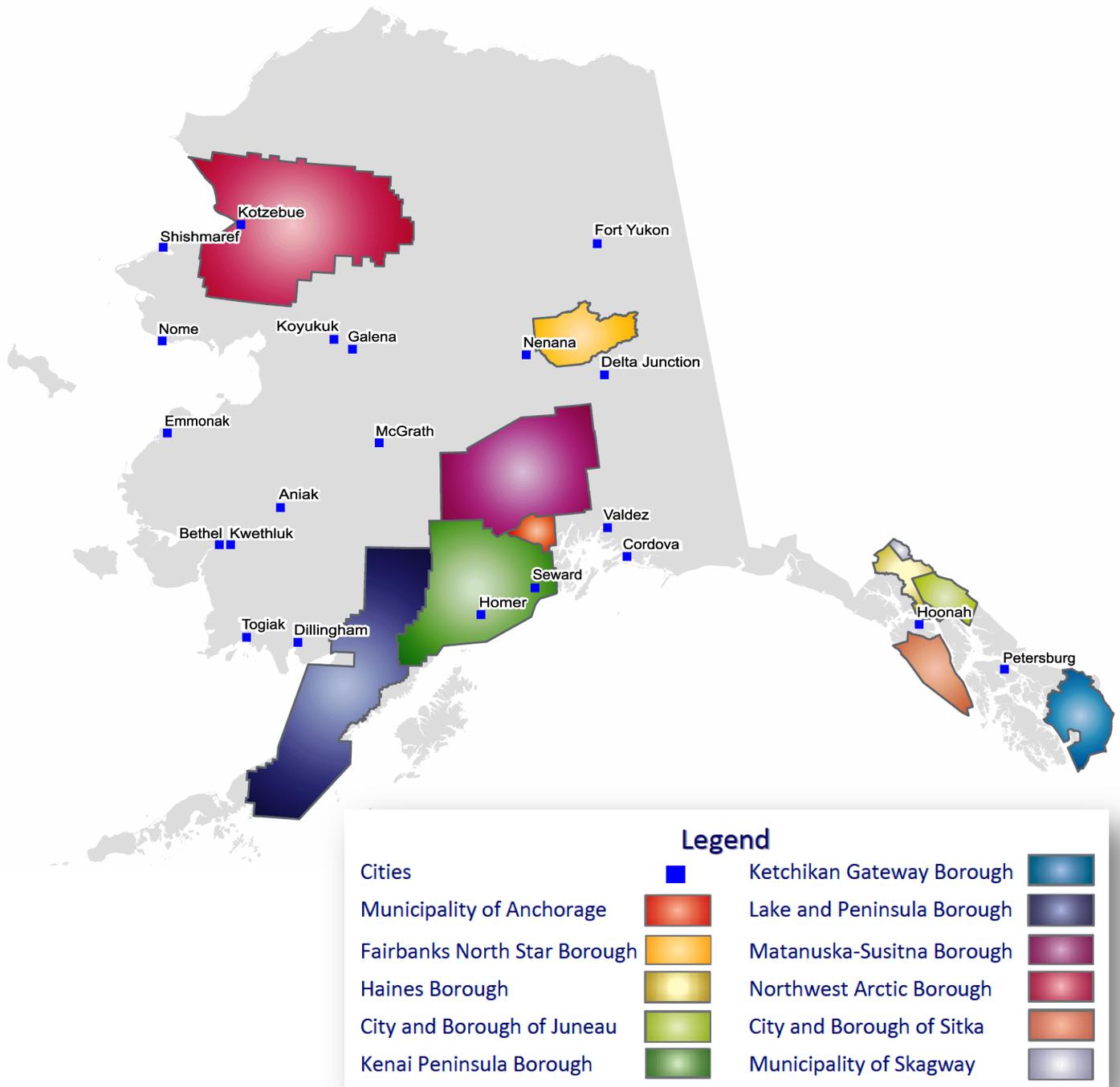
- Organized Boroughs: NFIP Population (602,434)
- Organized Boroughs: Non-NFIP Population (29,648)
- Unorganized Borough: NFIP Population Cities (28,125)
- Unorganized Borough: Non-NFIP Population Cities(30,403)
- Unorganized Borough: Non-NFIP Unincorporated Communities (19,621)

Total State Population: 710,231 (2010 Census)



Eleven boroughs and 21 cities participate in the NFIP. The location of these municipalities is shown on the map in Figure 7, below.

**Figure 7: NFIP Participating Boroughs and Cities**





**Table 3. NFIP Participating Communities in Alaska**

| Community Participation | NFIP Participant                                                                             | Municipal Govt.                                                             | # Communities | %           |
|-------------------------|----------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------|---------------|-------------|
| Active in Program       | City of Aniak                                                                                | 21 Cities                                                                   | 56            | 34.5%       |
|                         | City of Bethel                                                                               |                                                                             |               |             |
|                         | City of Cordova                                                                              |                                                                             |               |             |
|                         | City of Delta Junction                                                                       |                                                                             |               |             |
|                         | City of Dillingham                                                                           |                                                                             |               |             |
|                         | City of Emmonak                                                                              |                                                                             |               |             |
|                         | City of Fort Yukon                                                                           |                                                                             |               |             |
|                         | City of Galena                                                                               |                                                                             |               |             |
|                         | City of Homer                                                                                |                                                                             |               |             |
|                         | City of Hoonah                                                                               |                                                                             |               |             |
|                         | City of Kotzebue                                                                             |                                                                             |               |             |
|                         | City of Koyukuk                                                                              |                                                                             |               |             |
|                         | City of Kwethluk                                                                             |                                                                             |               |             |
|                         | City of McGrath                                                                              |                                                                             |               |             |
|                         | City of Nenana                                                                               |                                                                             |               |             |
|                         | City of Nome                                                                                 |                                                                             |               |             |
|                         | City of Petersburg                                                                           |                                                                             |               |             |
|                         | City of Seward                                                                               |                                                                             |               |             |
|                         | City of Shishmaref                                                                           |                                                                             |               |             |
|                         | City of Togiak                                                                               |                                                                             |               |             |
| City of Valdez          |                                                                                              |                                                                             |               |             |
| Active in Program       | Municipality of Anchorage                                                                    | 11 Boroughs plus 24 Cities located within the boundaries of the 11 Boroughs | 56            | 34.5%       |
|                         | Fairbanks North Star Borough                                                                 |                                                                             |               |             |
|                         | Haines Borough                                                                               |                                                                             |               |             |
|                         | City and Borough of Juneau                                                                   |                                                                             |               |             |
|                         | Kenai Peninsula Borough                                                                      |                                                                             |               |             |
|                         | Ketchikan Gateway Borough                                                                    |                                                                             |               |             |
|                         | Lake and Peninsula Borough                                                                   |                                                                             |               |             |
|                         | Matanuska-Susitna Borough                                                                    |                                                                             |               |             |
|                         | Northwest Arctic Borough                                                                     |                                                                             |               |             |
|                         | City and Borough of Sitka                                                                    |                                                                             |               |             |
| Municipality of Skagway |                                                                                              |                                                                             |               |             |
| Suspended - In Program  | City of Kenai                                                                                | 3 Cities - Suspended                                                        | 3             | 2%          |
|                         | City of Soldotna                                                                             |                                                                             |               |             |
|                         | City of Wrangell                                                                             |                                                                             |               |             |
| Not in Program          | 11 First Class Cities, 85 Second Class Cities, 1 Home Rule City, 3 Home Rule Boroughs, and 3 |                                                                             | 103           | 63.5%       |
| <b>Total</b>            |                                                                                              |                                                                             | <b>162</b>    | <b>100%</b> |



## NFIP Community Characteristics

The average population of a NFIP-participating community is 19,279 residents (2010).

Compared to all Alaska municipalities, NFIP municipalities are generally more urban or semi-urban in character, have larger populations, experience less dramatic population swings, have higher per capita income, and lower poverty rates.

## Local Government

Thirty-four percent of NFIP-participating communities are borough governments; 66% are city governments. Of the 21 NFIP city government participants, the majority are not located within an organized borough government. In other words, these communities are without a regional form of governments.

## Population

As municipalities that are enrolled in the NFIP tend to be more urban in character, they have also experienced slightly less dramatic population swings during the 2000 to 2010 time period. Most NFIP-participating communities have increased in population over the past ten years. On average, NFIP participants grew 2% from 2000 to 2010. Population growth has ranged from .2% (City of Shishmaref) to 50% (Matanuska-Susitna Borough). During this same time period, fifteen NFIP-participating communities declined in population. Population decline ranged from -.7% (City of Emmonak) to -30.4% (City of Galena). In total, nearly half (47%) of NFIP participants experienced population losses during the 2000 to 2010 period. The rural and urban population change divide among NFIP communities remains consistent with statewide trends, with rural NFIP participants generally experiencing greater population losses than the urban NFIP communities.



**Table 4: NFIP Local Government, Population and Population Change**

| NFIP Participant             | Type                           | Unorganized Borough | 2010 Population | 2000 – 2010 Population Change |
|------------------------------|--------------------------------|---------------------|-----------------|-------------------------------|
| Municipality of Anchorage    | Unified Home Rule Municipality | No                  | 291,826         | 12.1%                         |
| Fairbanks North Star Borough | 2nd Class Borough              | No                  | 97,581          | 17.8%                         |
| Haines Borough               | Home Rule Borough              | No                  | 2,508           | 4.8%                          |
| City and Borough of Juneau   | Unified Home Rule Municipality | No                  | 31,275          | 1.8%                          |
| Kenai Peninsula Borough      | 2nd Class Borough              | No                  | 36,441          | 11.5%                         |
| Ketchikan Gateway Borough    | 2nd Class Borough              | No                  | 13,477          | -4.2%                         |
| Lake and Peninsula Borough   | Home Rule Borough              | No                  | 1,631           | -10.5                         |
| Matanuska-Susitna Borough    | 2nd Class Borough              | No                  | 88,995          | 50.0                          |
| Northwest Arctic Borough     | Home Rule Borough              | No                  | 4,322           | 4.4                           |
| City and Borough of Sitka    | Unified Home Rule Municipality | No                  | 8,881           | 0.5%                          |
| Municipality of Skagway      | 1st Class Borough              | No                  | 968             | 6.7%                          |
| City of Aniak                | 2nd Class City                 | Yes                 | 501             | -12.4%                        |
| City of Bethel               | 2nd Class City                 | Yes                 | 6,080           | 11.1%                         |
| City of Cordova              | Home Rule City                 | Yes                 | 2,239           | -8.8%                         |
| City of Delta Junction       | 2nd Class City                 | Yes                 | 958             | 14.0%                         |
| City of Dillingham           | 1st Class City                 | Yes                 | 2,329           | -5.6%                         |
| City of Emmonak              | 2nd Class City                 | Yes                 | 762             | -0.7%                         |
| City of Fort Yukon           | 2nd Class City                 | Yes                 | 583             | -2.0%                         |
| City of Galena               | 1st Class City                 | Yes                 | 470             | -30.4%                        |
| City of Homer                | 1st Class City                 | No                  | 5,003           | 26.8%                         |
| City of Hoonah               | 1st Class City                 | Yes                 | 760             | -11.6%                        |
| City of Kotzebue             | 2nd Class City                 | Yes                 | 3,201           | 3.9%                          |
| City of Koyukuk              | 2nd Class City                 | Yes                 | 96              | -5.0%                         |
| City of Kwethluk             | 2nd Class City                 | Yes                 | 721             | 1.1%                          |
| City of McGrath              | 2nd Class City                 | Yes                 | 346             | -13.7%                        |
| City of Nenana               | Home Rule City                 | Yes                 | 378             | -6.0%                         |
| City of Nome                 | 1st Class City                 | Yes                 | 3,598           | 2.7%                          |
| City of Petersburg           | Home Rule City                 | Yes                 | 2,948           | -8.6%                         |
| City of Seward               | Home Rule City                 | No                  | 2,693           | -4.8%                         |
| City of Shishmaref           | 2nd Class City                 | Yes                 | 563             | 0.2%                          |
| City of Togiak               | 2nd Class City                 | Yes                 | 817             | 1.0%                          |
| City of Valdez               | Home Rule City                 | Yes                 | 3,976           | -1.5%                         |
| <b>Average</b>               |                                |                     | <b>19,279</b>   | <b>6.5%</b>                   |



## Other Community Characteristics

NFIP participants are located either on Alaska’s coast (25%) or on rivers (38%). Some NFIP communities are coastal and riverine (38%). Compared to all Alaska municipalities, NFIP participants have significantly higher rates of households with adequate plumbing – including both piped water and wastewater utilities. Only four communities are without piped water and wastewater: Delta Junction, Koyukuk, Kwethluk, and Shishmaref. NFIP participants range in total quantity of local housing units from 55 (Koyukuk) to 107,332 (Municipality of Anchorage) housing units. On average, NFIP participants have 7,428 housing units.

**Table 5. Other Community Characteristics**

| NFIP Participant          | Coastal or Riverine | Sewer | Water | 2000 HH W/O Plumbing | Watering Point | Community Well | Honey Bucket Pit | Honey Bucket Haul | Housing Units |
|---------------------------|---------------------|-------|-------|----------------------|----------------|----------------|------------------|-------------------|---------------|
| Municipality of Anchorage | Both                | Yes   | Yes   | 1                    | No             | Yes            | No               | No                | 107,332       |
| City of Aniak             | River               | Yes   | No    | 15                   | Yes            | Yes            | Yes              | No                | 166           |
| City of Bethel            | River               | Yes   | Yes   | 10                   | Yes            | Yes            | No               | No                | 1,896         |
| City of Cordova           | Both                | Yes   | Yes   | 3                    | No             | No             | No               | No                | 922           |
| City of Delta Junction    | River               | No    | No    | 4                    | No             | Yes            | No               | No                | 377           |
| City of Dillingham        | Both                | Yes   | Yes   | 7                    | No             | Yes            | No               | No                | 855           |
| City of Emmonak           | River               | Yes   | Yes   | 12                   | Yes            | No             | No               | No                | 185           |
| Fairbanks North Star      | River               |       |       | 7                    |                |                |                  |                   | 36,441        |
| City of Fort Yukon        | River               | No    | Yes   | 54                   | Yes            | Yes            | Yes              | Yes               | 246           |
| City of Galena            | River               | Yes   | Yes   | 37                   | Yes            | Yes            | No               | Yes               | 190           |
| Haines Borough            | Both                |       |       | 16                   |                |                |                  |                   | 1,149         |
| City of Homer             | Coastal             | Yes   | Yes   | 4                    | No             | No             | No               | No                | 2,235         |
| City of Hoonah            | Coastal             | Yes   | Yes   | 4                    | No             | No             | No               | No                | 305           |
| City of Juneau            | Both                | Yes   | Yes   | 1                    | No             | Yes            | No               | No                | 12,187        |
| Kenai Peninsula Borough   | Both                |       |       | 7                    |                |                |                  |                   | 22,161        |
| Ketchikan Gateway         | Both                |       |       | 2                    |                |                |                  |                   | 5,305         |
| City of Kotzebue          | Coastal             | Yes   | Yes   | 7                    | No             | No             | Yes              | No                | 1,007         |
| City of Koyukuk           | River               | No    | No    | 100                  | Yes            | Yes            | Yes              | No                | 55            |
| City of Kwethluk          | River               | No    | No    | 95                   | Yes            | Yes            | No               | Yes               | 199           |
| Lake and Peninsula        | Both                |       |       | 14                   |                |                |                  |                   | 553           |
| Matanuska - Susitna       | River               |       |       | 8                    |                |                |                  |                   | 3,1824        |
| City of McGrath           | River               | Yes   | Yes   | 8                    | Yes            | No             | No               | No                | 213           |
| City of Nenana            | River               | Yes   | Yes   | 5                    | Yes            | Yes            | No               | No                | 210           |
| City of Nome              | Both                | Yes   | Yes   | 5                    | No             | Yes            | No               | Yes               | 1,356         |
| Northwest Arctic Borough  | Both                |       |       | 22                   |                |                |                  |                   | 1,919         |
| City of Petersburg        | Coastal             | Yes   | Yes   | 2                    | No             | No             | No               | No                | 1,367         |
| City of Seward            | Both                | Yes   | Yes   | 1                    | No             | Yes            | No               | No                | 1,058         |
| City of Shishmaref        | Coastal             | No    | No    | 96                   | Yes            | No             | No               | Yes               | 148           |
| City and Borough of Sitka | Coastal             | Yes   | Yes   | 1                    | No             | No             | No               | No                | 3,545         |
| Municipality of Skagway   | Both                | Yes   | Yes   | 6                    | No             | Yes            | No               | No                | 436           |
| City of Togiak            | Coastal             | Yes   | Yes   | 38                   | Yes            | Yes            | No               | No                | 221           |
| City of Valdez            | Coastal             | Yes   | Yes   | 2                    | No             | Yes            | No               | No                | 1,645         |



## **FEMA Characteristics**

Several programs administered and funded by FEMA work in concert with Risk MAP to achieve the goals and objectives of the Risk MAP Program. These programs, and the participation in them by Alaska's NFIP communities, are discussed in the following sections.

### **Hazard Mitigation Plans**

FEMA-funded Hazard Mitigation Plans (HMPs) form the foundation of a community's long-term strategy to reduce disaster losses and break the cycle of disaster damage, reconstruction, and repeated damage. HMPs are community-driven, living documents that communities use to reduce their vulnerability to hazards. The plan and its process show the link between land-use decisions and vulnerability. The HMP serves as a tool to be used by planners or other officials to advise and inform decision makers.

State, Indian Tribal, and local governments are required to develop a hazard mitigation plan as a condition for receiving certain types of non-emergency disaster assistance, including Hazard Mitigation Grants.

Hazard Mitigation Plans are significant to the Risk MAP Program because one of the goals of Risk MAP is to lead and support states, local, and tribal communities to effectively engage in risk-based mitigation planning. Risk MAP products can provide crucial information to communities to analyze, incorporate into their HMP updates, and identify actionable strategies that reduce risks. The majority of Alaska's NFIP-participating communities have adopted a local hazard mitigation plan. (See Table 6, page 27).

### **Cooperating Technical Partnerships**

As noted earlier, the CTP Program is the means through which FEMA's Risk MAP Program is implemented. While DCRA implements the State of Alaska's Risk MAP Program through a Cooperating Technical Partnership with FEMA, Alaska's local governments have the opportunity to enter into Cooperating Technical Partnerships with FEMA for mapping projects taking place within their jurisdictional boundaries.

Each participating CTP community enters into an agreement with FEMA to do certain mapping projects documented in mutually agreed upon Mapping Activity Statements (MAS). Community partners will receive Community Rating System credits (see next section), which may lead to discounted flood insurance premiums for property owners.

Four NFIP-participating communities have CTP agreements with FEMA including: the Municipality of Anchorage, Fairbanks North Star Borough, City and Borough of Juneau, and the Matanuska-Susitna Borough. (See Table 6, page 27).



### Community Rating System

The Community Rating System (CRS) is a voluntary incentive program of the National Flood Insurance Program that recognizes and encourages community floodplain management activities that exceed the minimum NFIP requirements. As a result, flood insurance premium rates are discounted to reflect the reduced flood risk resulting from the community actions meeting the three goals of the CRS: reducing flood losses; facilitating accurate insurance rating; and promoting the awareness of flood insurance. Currently five NFIP-participating communities take part in the CRS: the Municipality of Anchorage, Kenai Peninsula Borough, City of Nome, City of Seward, and City of Valdez. (See Table 6, below).

**Table 6. FEMA Characteristics**

| NFIP Participant          | Hazard Mitigation Plan | Hazard Mitigation Plan Year | CTP Agreement | CTP Agreement Year | CRS Community |
|---------------------------|------------------------|-----------------------------|---------------|--------------------|---------------|
| Anchorage                 | Yes                    | 2005                        | Yes           | 1999               | Yes           |
| Aniak                     | Yes                    | 2005                        | No            |                    | No            |
| Bethel                    | Yes                    | 2008                        | No            |                    | No            |
| Cordova                   | Yes                    | 2008                        | No            |                    | No            |
| Delta Junction            | No                     |                             | No            |                    | No            |
| Dillingham                | Yes                    | 2008                        | No            |                    | No            |
| Emmonak                   | Yes                    | 2008                        | No            |                    | No            |
| Fairbanks North Star      | No                     |                             | Yes           | 2004               | No            |
| Fort Yukon                | No                     |                             | No            |                    | No            |
| Galena                    | No                     |                             | No            |                    | No            |
| Haines Borough            | FEMA Pre-              |                             | No            |                    | No            |
| Homer                     | Yes                    | 2005                        | No            |                    | No            |
| Hoonah                    | Yes                    | 2010                        | No            |                    | No            |
| Juneau                    | Yes                    | 2004                        | Yes           | 2004               | No            |
| Kenai Peninsula Borough   | Yes                    | 2005                        | No            |                    | Yes           |
| Ketchikan Gateway Borough | No                     |                             | No            |                    | Yes           |
| Kotzebue                  | Yes                    | 2008                        | No            |                    | No            |
| Koyukuk                   | Yes                    | 2008                        | No            |                    | No            |
| Kwethluk                  | Yes                    | 2010                        | No            |                    | No            |
| Lake & Peninsula Borough  | Yes                    | 2009                        | No            |                    | No            |
| Matanuska-Susitna Borough | Yes                    | 2008                        | Yes           | 9999               | No            |
| McGrath                   | Yes                    | 2009                        | No            |                    | No            |
| Nenana                    | No                     |                             | No            |                    | No            |
| Nome                      | Yes                    | 2008                        | No            |                    | Yes           |
| Northwest Arctic Borough  | Yes                    | 2009                        | No            |                    | No            |
| Petersburg                | Yes                    | 2008                        | No            |                    | No            |
| Seward                    | Yes                    | 2005                        | No            |                    | Yes           |
| Shishmaref                | Yes                    | 2010                        | No            |                    | No            |
| Sitka                     | No                     |                             | No            |                    | No            |
| Skagway                   | Yes                    | 2009                        | No            |                    | No            |
| Togiak                    | Yes                    | 2010                        | No            |                    | No            |
| Valdez                    | Yes                    | 2008                        | No            |                    | Yes           |



Information on flooding and erosion data in Alaska’s communities is limited and oftentimes inaccurate. Floods have been recorded in more than half (56%) of NFIP-participating communities. In the past ten years, over half (53%) of NFIP communities have also experienced a federally-declared disaster.

**Table 7. Flood and Erosion Characteristics**

| NFIP Participant             | Flood Recorded | Most Recent Flood Event | Flood of Record Year | Worst Flood Event Year | Flood Insurance Study | Flood Gauge | AK Baseline Erosion Assessment | 2000-10 Fed Declared Disasters |
|------------------------------|----------------|-------------------------|----------------------|------------------------|-----------------------|-------------|--------------------------------|--------------------------------|
| Anchorage                    | Yes            | 1986                    |                      |                        | Yes                   | No          | Minimal Erosion                | 1                              |
| Aniak                        | Yes            | 1991                    |                      | 1971                   | Yes                   | Yes         | Monitor Conditions             | 2                              |
| Bethel                       | Yes            | 1991                    |                      | 1988                   | Yes                   | No          | Monitor Conditions             | 3                              |
| Cordova                      | Yes            | 1995                    |                      |                        | Yes                   | No          | Priority Action                | 1                              |
| Delta Junction               | Yes            | 2004                    |                      |                        | Yes                   | No          | Monitor Conditions             | 0                              |
| Dillingham                   | Yes            | 1980                    |                      | 1929                   | Yes                   | No          | Priority Action                | 0                              |
| Emmonak                      | Yes            | 2009                    | 1989                 | 1972                   | Yes                   | Yes         | Priority Action                | 3                              |
| Fairbanks North Star Borough |                | 2008/09                 |                      |                        | DK                    | DK          | Borough, not rated             | 2                              |
| Fort Yukon                   | Yes            | 2009                    |                      | 1949                   | Yes                   | Yes         | Monitor Conditions             | 1                              |
| Galena                       | Yes            | 1989                    | 1971                 |                        | Yes                   | No          | Monitor Conditions             | 0                              |
| Haines Borough               | Yes            |                         |                      | 1976                   | Yes                   | No          | Monitor Conditions             | 0                              |
| Homer                        | Yes            | 1994                    | 1966                 |                        | Yes                   | No          | Monitor Conditions             | 2                              |
| Hoonah                       | Yes            | 1992                    |                      |                        | Yes                   | No          | No Erosion Issues              | 0                              |
| Juneau                       | Yes            | 1981                    |                      |                        | Yes                   | No          | Minimal Erosion                | 0                              |
| Kenai Peninsula Borough      |                |                         |                      |                        | DK                    | DK          | Borough, not rated             | 2                              |
| Ketchikan Gateway Borough    |                |                         |                      |                        | DK                    | DK          | Borough, not rated             | 0                              |
| Kotzebue                     | Yes            | 1990                    |                      |                        | Yes                   | No          | Monitor Conditions             | 2                              |
| Koyukuk                      | Yes            | 1989                    | 1963                 |                        | No                    | No          | Monitor Conditions             | 3                              |
| Kwethluk                     | Yes            | 2009                    | 1972                 |                        | No                    | Yes         | Monitor Conditions             | 0                              |
| Lake & Peninsula Borough     |                |                         |                      |                        | DK                    | DK          | Borough, not rated             | 0                              |
| Matanuska-Susitna Borough    |                | 2009                    |                      |                        | DK                    | DK          | Borough, not rated             | 2                              |
| McGrath                      | Yes            | 1991                    | 1972                 |                        | No                    | No          | Priority Action                | 1                              |
| Nenana**                     | No             |                         | 2008                 |                        | Yes                   | No          | Monitor Conditions             | 0                              |
| Nome                         | No             |                         |                      |                        | Yes                   | No          | Monitor Conditions             | 0                              |
| Northwest Arctic Borough     |                |                         |                      |                        | DK                    | DK          | Borough, not rated             | 2                              |
| Petersburg                   |                |                         |                      |                        | Yes                   | No          | No Erosion Issues              | 0                              |
| Seward                       |                | 2006/09                 |                      |                        | Yes                   | No          | Monitor Conditions             | 2                              |
| Shishmaref                   | Yes            | 1989                    | 1973                 |                        | No                    | No          | Priority Action                | 2                              |
| Sitka                        |                |                         |                      |                        | Yes                   | No          | Minimal Erosion                | 0                              |
| Skagway                      |                |                         |                      |                        | Yes                   | No          | Minimal Erosion                | 0                              |
| Togiak                       | Yes            |                         | 1964                 |                        | No                    | Yes         | Minimal Erosion                | 0                              |
| Valdez                       |                |                         |                      |                        | Yes                   | No          | Monitor Conditions             | 1                              |



## Capacity to Regulate Land Use and Participate in Land Use Planning

Alaska's Constitution confers broad authority on its local governments. Unlike many states that have centralized planning departments that regulate land use, Alaska State Law requires that planning, platting and land use regulation is carried out by Alaska's incorporated municipalities: home rule, first and second class boroughs, unified municipalities, and first class and home rule cities outside of boroughs. All other classes of municipalities (second class cities) may, but are not required to, exercise these powers. If a second class city is located within the unorganized borough, it has the *option* but not the *duty* to exercise planning, platting, and land use regulation within the boundaries of the city. Nine Alaskan cities participating in the NFIP fit into this category.

Alaska's local government structure and the authority vested in those local governments is significant to the implementation of the NFIP, because the ability to regulate land use is necessary for participation in the NFIP. The unorganized borough is not a municipal corporation; thus the State of Alaska has no legal authority to mandate planning, platting and land use regulation in second class cities or in unincorporated communities in the unorganized borough. Second class cities in the unorganized borough have the option, not the duty, to address development in the floodplain. Because there is no legal basis for land use regulation in Alaska's unincorporated communities, there is no authority to implement any compliance with the NFIP standards. Consequently, only a portion of Alaska's communities are eligible to participate in the NFIP.

Although NFIP participants must have planning and zoning authority, not all actively regulate land use within their jurisdictional boundaries. Table 8 (next page) shows the level of planning capacity for Alaska's NFIP participant communities.

Emmonak, Fort Yukon, Koyukuk, Shishmaref, and Togiak do not actively regulate land use or participate in land use planning. Ten NFIP-participating communities report not having a planning and zoning commission: Aniak, Delta Junction, Emmonak, Fort Yukon, Galena, Koyukuk, Kwethluk, Nenana, Shishmaref, and Togiak. The communities that are not actively engaged in land use planning are also not part of an organized borough; thus there is no regional entity regulating land use.

Fortunately, all NFIP communities are generally engaged in community planning as evidenced by having a community plan adopted; however, type and quantity of community plan widely vary. The majority (59%) of NFIP participants have a paid staff planner. Half (50%) also have in-house GIS capacity; however, no NFIP participants report having a paid cartographer.



**Table 8: NFIP Community Planning Capacity**

| NFIP Participant          | Planning & Zoning Powers | Planning & Zoning Commission | Zoning Map | Community Plan | # Community Plans | Comprehensive Plan | Land Use Plan | Planner | GIS Tech | Cartographer | GIS Capacity |
|---------------------------|--------------------------|------------------------------|------------|----------------|-------------------|--------------------|---------------|---------|----------|--------------|--------------|
| Anchorage                 | Yes                      | Yes                          | Yes        | Yes            | 8                 | 5                  | 1             | Yes     | Yes      | No           | Yes          |
| Aniak                     | Yes                      | No                           | DK         | Yes            | 3                 | 1                  |               | No      | No       | No           | No           |
| Bethel                    | Yes                      | Yes                          | Yes        | Yes            | 8                 | 3                  |               | Yes     | No       | No           | No           |
| Cordova                   | Yes                      | Yes                          | Yes        | Yes            | 5                 | 3                  |               | Yes     | Yes      | No           | Yes          |
| Delta Junction            | Yes                      | No                           | DK         | Yes            | 5                 | 1                  |               | No      | Yes      | No           | Yes          |
| Dillingham                | Yes                      | Yes                          | DK         | Yes            | 10                | 7                  | 2             | Yes     | No       | No           | No           |
| Emmonak                   | No                       | No                           | No         | Yes            | 2                 |                    |               | No      | No       | No           | No           |
| Fairbanks North Star      | Yes                      | Yes                          | Yes        | Yes            | 8                 | 1                  | 2             | Yes     | Yes      | No           | Yes          |
| Fort Yukon                | No                       | No                           | No         | Yes            | 3                 | 2                  |               | No      | No       | No           | No           |
| Galena                    | Yes                      | No                           | Yes        | Yes            | 3                 | 1                  |               | No      | No       | No           | No           |
| Haines Borough            | Yes                      | Yes                          | Yes        | Yes            | 4                 | 2                  |               | Yes     | Yes      | No           | Yes          |
| Homer                     | Yes                      | Yes                          | Yes        | Yes            | 8                 | 3                  |               | Yes     | No       | No           | No           |
| Hoonah                    | Yes                      | Yes                          | DK         | Yes            | 4                 | 1                  | 2             | Yes     | No       | No           | No           |
| Juneau                    | Yes                      | Yes                          | Yes        | Yes            | 13                | 3                  | 4             | Yes     | Yes      | No           | Yes          |
| Kenai Peninsula Borough   | Yes                      | Yes                          | Yes        | Yes            | 8                 | 3                  |               | Yes     | Yes      | No           | Yes          |
| Ketchikan Gateway Borough | Yes                      | Yes                          | Yes        | Yes            | 5                 | 3                  |               | Yes     | Yes      | No           | Yes          |
| Kotzebue                  | Yes                      | Yes                          | DK         | Yes            | 4                 | 2                  |               | No      | No       | No           | No           |
| Koyukuk                   | No                       | No                           | No         | Yes            | 2                 | 1                  |               | No      | No       | No           | No           |
| Kwethluk                  | Yes                      | No                           | DK         | Yes            | 3                 | 1                  |               | No      | No       | No           | No           |
| Lake & Peninsula Borough  | Yes                      | Yes                          | Yes        | Yes            | 5                 |                    |               | Yes     | Yes      | No           | Yes          |
| Matanuska-Susitna Borough | Yes                      | Yes                          | Yes        | Yes            | 7                 | 3                  |               | Yes     | Yes      | No           | Yes          |
| McGrath                   | Yes                      | Yes                          | DK         | Yes            | 1                 |                    |               | No      | No       | No           | No           |
| Nenana                    | Yes                      | No                           | DK         | Yes            | 1                 | 1                  |               | No      | No       | No           | No           |
| Nome                      | Yes                      | Yes                          | Yes        | Yes            | 5                 | 2                  |               | Yes     | Yes      | No           | Yes          |
| Northwest Arctic Borough  | Yes                      | Yes                          | Yes        | Yes            | 4                 | 1                  |               | Yes     | Yes      | No           | Yes          |
| Petersburg                | Yes                      | Yes                          | Yes        | Yes            | 7                 | 2                  |               | Yes     | Yes      | No           | Yes          |
| Seward                    | Yes                      | Yes                          | Yes        | Yes            | 3                 | 2                  | 1             | Yes     | No       | No           | Yes          |
| Shishmaref                | No                       | No                           | No         | Yes            | 10                |                    |               | No      | No       | No           | No           |
| Sitka                     | Yes                      | Yes                          | Yes        | Yes            | 16                | 3                  | 3             | Yes     | Yes      | No           | Yes          |
| Skagway                   | Yes                      | Yes                          | Yes        | Yes            | 9                 | 2                  | 4             | No      | No       | No           | Yes          |
| Togiak                    | No                       | No                           | No         | Yes            | 3                 |                    |               | No      | No       | No           | No           |
| Valdez                    | Yes                      | Yes                          | Yes        | Yes            | 1                 | 1                  |               | Yes     | Yes      | No           | Yes          |



## GIS Capabilities

GIS in-house capacity will enable Alaskan NFIP communities to participate in the new digital mapping program. GIS capacity includes trained staff as well as hardware and software and data that is available within a municipality. Of Alaska’s 163 municipalities, only 19 have in-house GIS capacity. Sixteen of these communities participate in the NFIP:

**Table 9: GIS Capabilities of NFIP Communities**

| Community                    | NFIP | Non-NFIP |
|------------------------------|------|----------|
| City and Borough of Juneau   | X    |          |
| City and Borough of Sitka    | X    |          |
| Haines Borough               | X    |          |
| Kenai Peninsula Borough      | X    |          |
| Ketchikan Gateway Borough    | X    |          |
| Kodiak Island Borough        |      | X        |
| Lake and Peninsula Borough   | X    |          |
| Matanuska-Susitna Borough    | X    |          |
| Municipality of Anchorage    | X    |          |
| Municipality of Skagway      | X    |          |
| North Slope Borough          |      | X        |
| Northwest Arctic Borough     | X    |          |
| Fairbanks North Star Borough | X    |          |
| City of Cordova              | X    |          |
| City of Nome                 | X    |          |
| City of Petersburg           |      | X        |
| City of Valdez               | X    |          |
| City of Seward               | X    |          |
| City of Delta Junction       |      |          |



## Alaska Flood Hazard Maps

Flooding is responsible for millions of dollars of property damage each year. The State of Alaska averages approximately \$2.3 million per year in disaster costs for flood-related emergency costs. Most of the flooding that occurs in Alaska results from rainfall, snowmelt, and ice jams restricting stream channels and backing up flow; tsunamis, earthquakes, and coastal storms also cause flooding. Unique to Alaska, 750 glacier-dammed lakes have been identified causing concern regarding dam failure. If a glacier ice dam fails, lake water is released resulting in downstream flooding called outburst flooding. The rapid melting of snow during volcanic eruptions, tsunamis, and coastal storms can also cause unanticipated flooding (Miller, 2008).

Flood hazard maps produced by FEMA have been one of the primary tools for flood hazard planning for Alaska's city and borough governments, specifically those that participate in the NFIP. Alaska's local governments and the State of Alaska rely on FEMA flood hazard maps to regulate floodplain development and otherwise mitigate for flood losses. FEMA flood hazard maps currently serve 43 Alaska borough and city governments; three of these communities are mapped, but have been suspended from the NFIP. These communities have city governments that have failed to adopt ordinances to regulate development in the mapped flood hazard areas.

Two cities and one borough are in the "Emergency Phase" of the NFIP and have no FEMA Flood Insurance Rate Maps (FIRM) or Flood Hazard Boundary Maps (FHBM). Unlike many other states where local governments with flood hazards have long been identified and mapped, Alaska has 120 incorporated city and borough governments that have no FEMA flood hazard maps. Furthermore, no ordinances exist to regulate floodplain development. These cities and boroughs do not have the availability of federal flood insurance and federally-backed financial assistance may be withheld, stymieing economic development opportunities. Many of these same communities are flood-prone resulting in costly state and federal disasters without the benefit of federal flood insurance.

FIRMs are available through FEMA and are on the Web at the FEMA Map Service Center at: <http://www.msc.fema.gov/webapp/wcs/stores/servlet/CategoryDisplay?catalogId=10001&storeId=10001&categoryId=12001&langId=-1&userType=G&type=1&future=false>

FIRMs are useful in a variety of ways to many persons and agencies. Private citizens and insurance brokers use the FIRM to locate properties and buildings in flood insurance risk areas. Community officials use the FIRM to administer floodplain management regulations and to mitigate flood damage. Lending institutions and federal agencies use the FIRM to locate properties and buildings in relation to mapped flood hazards, and to determine whether flood insurance is required when making loans or providing grants following a disaster for the purchase or construction of a building.



## Alaska Mapping Business Plan:

Integrating Mapping, Assessment, and Mitigation Planning

FIRMS should be updated continuously but this costs time and money that often is hard to find. Some of the FIRMs are close to 30 years old. Average age of firms is around 16 years; half of the maps are over 20 years old. FEMA, the State of Alaska, and NFIP communities are working to update maps as resources allow.

DCRA, as the designated State-Coordinating Agency for the NFIP, has historically assumed responsibility for the floodplain mapping program as well as producing community profile maps for smaller communities that include best available flood and erosion information. In recent years, DCRA has also assumed responsibility for providing digital flood hazard maps to FEMA for new communities entering the NFIP. The work has largely been completed via community profile map contractors.

As illustrated by Table 11 on page 35, three NFIP-participating communities do not have a FIRM: the Cities of Koyukuk and Kwethluk, and the Northwest Arctic Borough (with the exception of the City of Kotzebue, which participates in the National Flood Insurance Program on its own). Of those NFIP participants with FIRMS, the number of panels range from 1 (Cordova, Delta Junction, McGrath, and Nenana) to 9,855 (Matanuska-Susitna Borough). The number of maps with Letters of Map Change (LOMC) range from zero to eight (Fairbanks North Star Borough). Firm map age ranges from less than one year to 33 years old (Skagway).

### Letters of Map Change (LOMC)

A LOMC is a letter which reflects an official revision to an effective FIRM. LOMCs are issued in place of the physical revision and republication of the effective map. The number of LOMCs submitted can indicate that a FIRM may need revision.

Table 10 on the following page summarizes the number and status of LOMCs submitted by NFIP-participating communities. More detailed information on LOMCs submitted by Alaska's NFIP-participating communities may be found in Table 8 on page 36 of Appendix 1.



**Table 10: Letters of Map Change**

| Community Name                | Active    | Closed    | Completed  | Inactive  | Suspended | Withdrawn |
|-------------------------------|-----------|-----------|------------|-----------|-----------|-----------|
| ANCHORAGE, MUNICIPALITY OF    | 5         | 2         | 147        | 2         | 18        |           |
| BETHEL, CITY OF               |           |           | 4          |           | 1         |           |
| CORDOVA, CITY OF              |           | 1         | 4          |           |           |           |
| FAIRBANKS-NORTH STAR BOROUGH  | 8         | 7         | 119        | 5         | 39        |           |
| HOMER, CITY OF                |           |           | 1          |           | 1         |           |
| HOONAH, CITY OF               |           |           |            |           | 1         |           |
| JUNEAU, CITY AND BOROUGH OF   |           | 5         | 49         | 1         | 10        |           |
| KENAI PENINSULA BOROUGH       |           |           | 21         |           | 5         |           |
| KETCHIKAN GATEWAY BOROUGH     | 1         |           | 5          |           |           |           |
| MATANUSKA-SUSITNA, BOROUGH OF | 1         | 4         | 80         | 5         | 17        | 26        |
| NENANA, CITY OF               |           | 2         | 1          |           |           |           |
| PETERSBURG, CITY OF           |           |           | 7          |           | 1         |           |
| SELDOVIA, CITY OF             |           |           | 2          |           | 1         |           |
| SEWARD, CITY OF               |           |           | 1          |           | 1         |           |
| SITKA, CITY AND BOROUGH OF    |           |           | 4          |           | 1         | 1         |
| VALDEZ, CITY OF               |           | 1         | 1          |           | 1         |           |
| WRANGELL, CITY OF             |           |           | 1          |           | 1         |           |
| <b>TOTAL</b>                  | <b>15</b> | <b>22</b> | <b>447</b> | <b>13</b> | <b>98</b> | <b>27</b> |

\*Current as of January 2012



## Alaska Mapping Business Plan:

Integrating Mapping, Assessment, and Mitigation Planning

**Table 11. Flood Insurance Rate Maps (FIRMS)**

| NFIP Participant             | FIRM | # FIRM Printed Panels | # FIRM Panels | Initial FIRM Date | Revised FIRM Date | FIRM Map Age | FIRM Effective Date | # Maps w/ LOIMCs |
|------------------------------|------|-----------------------|---------------|-------------------|-------------------|--------------|---------------------|------------------|
| Anchorage                    | Yes  | 94                    | 1975          | 5-Sep-79          | 18-Sep-87         | 0.6          | 25-Sep-09           | 3                |
| Aniak                        | Yes  | 5                     | 80            | 5-Sep-78          | 29-Sep-06         | 3.6          | 29-Sep-06           | 0                |
| Bethel                       | Yes  | 8                     | 64            | 28-Jun-74         | 15-Feb-85         | 0.6          | 25-Sep-09           | 0                |
| Cordova                      | Yes  | 1                     | 1             | 24-May-77         | 2-Apr-79          | 31.2         | 2-Apr-79            | 1                |
| Delta Junction               | Yes  | 1                     | 1             | 25-Oct-77         | 16-Sep-82         | 27.7         | 16-Sep-82           | 1                |
| Dillingham                   | Yes  | 4                     | 20            | 31-May-74         | 12-Dec-75         | 27.7         | 30-Sep-82           |                  |
| Emmonak                      | Yes  | 3                     | 40            | 21-Sep-98         | 25-Sep-09         | 0.6          | 25-Sep-09           |                  |
| Fairbanks North Star Borough | Yes  | 29                    | 400           | 25-Jun-69         | 2-Jan-92          | 13.7         | 20-Sep-96           | 8                |
| Fort Yukon                   | Yes  | 7                     | 37            | 3-Feb-10          |                   | 0.29         | 3-Feb-10            |                  |
| Galena                       | Yes  | 2                     | 10            | 12-Oct-82         | 1-Mar-84          | 26.2         | 1-Mar-84            |                  |
| Haines Borough               | Yes  | 3                     | 3             | 31-May-74         | 1-May-87          | 23.1         | 1-May-87            |                  |
| Homer                        | Yes  | 8                     | 6335          | 19-May-81         | 25-Sep-09         | 0.6          | 25-Sep-09           |                  |
| Hoonah                       | Yes  | 3                     | 35            | 7-Jun-74          | 14-Jan-77         | -0.04        | 4-Jun-10            |                  |
| Juneau                       | Yes  | 12                    | 1050          | 9-May-70          | 28-Sep-90         | 19.7         | 4-Feb-81            | 7                |
| Kenai Peninsula Borough      | Yes  | 30                    | 6372          | 19-May-81         |                   | 29           | 19-May-81           | 7                |
| Ketchikan Gateway Borough    | Yes  | 2                     | 2             | 9-May-78          | 16-Apr-90         | 20.1         | 16-Apr-90           | 2                |
| Kotzebue                     | Yes  | 2                     | 30            | 21-Jun-74         | 23-Jan-76         | 26.9         | 18-Jul-83           |                  |
| Koyukuk                      | No   |                       |               |                   |                   |              |                     |                  |
| Kwethluk                     | No   |                       |               |                   |                   |              |                     |                  |
| Lake & Peninsula Borough     | Yes  | 5                     | 175           | 3-Feb-10          |                   | 0.29         | 3-Feb-10            |                  |
| Matanuska-Susitna Borough    | Yes  | 96                    | 9855          | 28-Feb-78         | 4-Dec-79          | 25.1         | 1-May-85            | 9                |
| McGrath                      | Yes  | 1                     | 1             | #-Oct-11          |                   |              |                     |                  |
| Nenana                       | Yes  | 1                     | 1             | 9-Jun-72          | 9-Apr-76          | 11.1         | 7-Apr-99            | 1                |
| Nome                         | Yes  | 7                     | 130           | 28-Jun-74         | 9-Aug-77          | 0.05         | 3-May-10            |                  |
| Northwest Arctic Borough     | No   |                       |               |                   |                   |              |                     |                  |
| Petersburg                   | Yes  | 5                     | 16            | 14-Jun-74         | 4-Feb-77          | 28           | 1-Jun-82            | 1                |
| Seward                       | Yes  | 4                     | 4             | 19-May-81         |                   | 29           | 19-May-81           | 1                |
| Shishmaref                   | Yes  | 3                     | 75            | 23-Aug-01         | 3-May-10          | 0.05         | 3-May-10            |                  |
| Sitka                        | Yes  | 15                    | 1550          | 28-Jun-74         | 12-Sep-75         | 28           | 1-Jun-82            | 1                |
| Skagway                      | Yes  | 2                     | 2             | 1-Mar-77          |                   | 33.2         | 1-Mar-77            |                  |
| Togiak                       | Yes  | 5                     | 350           | 3-Feb-10          |                   | 0.29         | 3-Feb-10            |                  |
| Valdez                       | Yes  | 28                    | 115           | 1-Nov-74          | 3-Sep-80          | 26.5         | 1-Dec-83            |                  |



## Current and Planned Alaska Flood Mapping Studies

As of March 2012, there are thirteen FEMA-funded flood studies taking place in Alaska's NFIP-participating communities. Four of these studies were begun under the Map Mod Program and nine are Risk MAP studies. The studies range from LiDAR acquisition to physical map revisions.

Four mapping studies have been put on hold because the new levee analysis and mapping approach FEMA has developed is currently in the 45-day "Public Review and Comment" Period, and two mapping studies have been suspended until resolution of issues has been achieved. Summaries of these projects are provided in the following sections and in Table 17 on page 42.

During this revision of the Alaska Mapping Plan, FEMA, its federal contractor, and the State of Alaska conducted Risk MAP Discovery meetings with the City of Cordova, the City of Kotzebue, the Kenai Peninsula Borough, and the City of Valdez. The purpose of the Discovery process is to gather information, review mitigation plans, and meet face-to-face with communities to better understand local flood risk and mitigation efforts. This process helps communities identify areas at risk for flooding and develop strategies for reducing that risk in collaboration with FEMA and the State. The communities participating in the Discovery process identified areas for future Risk MAP studies based on local priorities. These requested mapping studies are provided below, as well as FEMA's decision for near-term mapping studies.

### Municipality of Anchorage

FEMA is conducting a Physical Map Revision incorporating new studies for Furrow and Girdwood Creeks. This project is a legacy Map Mod project which is currently on hold due to the change in FEMA's levee policy. The new levee analysis and mapping approach FEMA has developed is currently in the 45-day "Public Review and Comment" Period which started on December 15, 2011.

Under the Risk MAP Program, FEMA is conducting a Physical Map Revision/LiDAR Acquisition project that includes a detailed study of Eagle River and re-delineation of Girdwood flooding sources and of Little Campbell Creek. This project has been suspended due to numerous concerns the Municipality had with technical and procedural aspects of the project, including the vertical datum and the scope of the project study. FEMA plans to continue the project once these concerns are addressed and resolved.

### City of Cordova

A Risk MAP Discovery Meeting was held on March 4th, 2011, the intent of which was to gain an understanding of the flood hazard mapping, mitigation planning, and communication needs of the City of Cordova. The City's desired study areas are listed in Table 12, next page.



**Table 12: Desired Risk MAP Study Areas for the City of Cordova**

| STUDY AREA                  | STUDY LENGTH (miles) | LOCATION DESCRIPTION                           | STUDY TYPE       |
|-----------------------------|----------------------|------------------------------------------------|------------------|
| Cannery Road Loop           | 0.25                 | Near the loop at northern end of Cannery Road  | Detailed Coastal |
| Cannery Road/ Fleming Creek | 0.5                  | Coastline near Fleming Creek                   | Detailed Coastal |
| Seafood Lane                | 0.5                  | Coastline along Seafood Lane                   | Detailed Coastal |
| Eyak Lake                   | 2.7                  | Shoreline study along the west end of the lake | Approximate      |
| Eyak River                  | 1                    | Near Eyak Lake                                 | Detailed         |
| Ibek Creek                  | 1.2                  | The confluence of Ibek Creek and Eyak River    | Approximate      |

After reviewing the mapping needs identified during Discovery, the City of Cordova was informed by FEMA that collection of topographic data collection is needed before pursuing any further Risk MAP study work to update the City’s Flood Insurance Maps. Once that data has been finalized, FEMA plans to revisit needs captured during the Discovery process as well as funding availability for engineering work to reevaluate the need and schedule for updating the City of Cordova’s Flood Insurance Study Maps. LiDAR data was collected and processed and is expected to be ready for distribution to the City of Cordova in 2012.

**Fairbanks North Star Borough**

FEMA is conducting a legacy Map Mod project begun in 2006 to re-study some of the map panels in the Fairbanks North Star Borough FIRM. This study is currently on hold due to the new levee analysis and mapping approach FEMA has developed which is currently in the Public Review and Comment Period. The new levee analysis is significant to the Borough’s re-study and mapping project because the project scope includes a provisionally-accredited levee near the Fairbanks Airport. The Borough’s current effective FIRM shows the Richardson Highway acting as a non-levee embankment; an embankment which was not constructed as a flood control structure, but which does have some mitigating effect on flooding. The preliminary DFIRM released on June 30, 2009 also shows the Richardson Highway acting as a non-levee embankment, however a decision was later made to halt the study and not represent the Richardson Highway as a non-levee embankment. Following a request by the Borough that a floodway be incorporated in the new flood study and maps, FEMA initiated a floodway analysis of the Tanana River.

**City of Homer**

FEMA is conducting a Coastal Physical Map Revision project to update the DFIRM for the Homer Spit. FEMA submitted Preliminary maps to the City of Homer for community review and comment. A Flood Study Review Meeting will be scheduled in Spring 2012. A Letter of Final Determination is currently scheduled to be sent to the City on July 16, 2012.



## City and Borough of Juneau

FEMA is conducting a legacy Map Mod study to develop DFIRMs for coastal and riverine areas within the City and Borough of Juneau (CBJ). Preliminary copies of the Flood Insurance Study report and FIRM were submitted for review in September 2010, with a 90-Day Appeal Period beginning March 27, 2011. Correspondence was submitted to FEMA regarding concerns CBJ had with the flood mapping study, including implementation of the Coastal Flood Insurance Study and the depiction of Special Flood Hazard Areas on the Preliminary FIRM. FEMA Region X issued a Letter of Resolution to CBJ on December 2, 2011. CBJ has since requested access to the Scientific Resolution Panel (SRP) process. The flood mapping study has been suspended until issues have been resolved through the SRP process.

## Kenai Peninsula Borough

FEMA is conducting a Coastal Physical Map revision under the Risk MAP Program. A Risk MAP Discovery Meeting was held on March 2, 2011 with the Borough to discuss flood hazard mapping, mitigation planning, and communication needs for the Kenai Peninsula Borough. The Borough's desired study areas are listed below.

**Table 13: Desired Risk Map Study Areas For the Kenai Peninsula Borough**

| STUDY AREA STUDY LENGTH (miles)         | STUDY LENGTH (miles) | LOCATION DESCRIPTION                                       | STUDY TYPE                  |
|-----------------------------------------|----------------------|------------------------------------------------------------|-----------------------------|
| Cooper Landing, Ninilchik, Anchor Point | 13.6                 | See Final Discovery Map                                    | USACE XDS for incorporation |
| Seward Coastal                          | 12.9                 | Within Corporate Limits                                    | VE Study                    |
| Kalifornsky Coastal                     | 9                    | Near Nikiski on Cooke Inlet                                | VE Study                    |
| Nikiski Coastal                         | 12.7                 | Near Nikiski on Cooke Inlet                                | VE Study                    |
| Homer Coastal                           | 0.8                  | Shoreline on Western Coastline within the Corporate Limits | VE Study                    |
| Happy Valley Coastal                    | 5.9                  | Happy Valley on Cook Inlet                                 | VE Study                    |
| Hope Coastal                            | 2.9                  | Along Hope Highway                                         | VE Study                    |
| Seldovia Coastal                        | 13                   | Seldovia Bay through Seldovia Village                      | VE Study                    |
| Port Graham Coastal                     | 1.9                  | Port Graham                                                | VE Study                    |
| English Bay Coastal                     | 3.1                  | English Bay                                                | VE Study                    |
| West Cook Inlet                         | 101.7                | West Borough Coastline along Non-Federal Lands             | VE Study                    |
| Williamsport Coastal                    | 6.9                  | West Borough Coastline, South                              | VE Study                    |
| Resurrection Creek                      | 2.6                  | Extending from the coast upstream at Hope                  | Zone A Study                |
| Kenai River/ Borough                    | 50.7                 | Extending from the coast to Skilak Lake                    | AE Study                    |
| Moose Pass                              | 2.7                  | Upper Trail Lake near Grant Lake Trail                     | AE Study                    |



## Alaska Mapping Business Plan:

Integrating Mapping, Assessment, and Mitigation Planning

| STUDY AREA STUDY LENGTH (miles) | STUDY LENGTH (miles) | LOCATION DESCRIPTION                                                    | STUDY TYPE   |
|---------------------------------|----------------------|-------------------------------------------------------------------------|--------------|
| North Fork Anchor River         | 17.1                 | From the coast extending upstream                                       | AE Study     |
| Beluga Lake                     | 2.5                  | Shoreline of Beluga Lake                                                | AE Study     |
| Drift River                     | 23.4                 | Extending from the to the north of Redoubt Volcano                      | Zone A Study |
| Box Canyon                      | 3.6                  | Extending from Resurrection River to the north of the corporate limits  | Zone A Study |
| Lost Creek                      | 0.8                  | From the confluence with Goose Creek                                    | AE Study     |
| Cooper Creek                    | 4.7                  | Extending from Cooper Lake to the confluence of the Kenai River         | Zone A Study |
| Beaver Creek                    | 3                    | Extending from the confluence of the Kenai River to the limits of Kenai | AE Study     |
| Spruce Creek                    | 2.3                  | Extending from the mouth upstream                                       | Zone A Study |

After reviewing the mapping needs identified during Discovery and current funding availability, FEMA determined the areas that will receive new engineering analysis and updated flood study map in the Kenai Peninsula Borough. The areas identified in Table 14, below, will receive updated engineering analyses and associated new Regulatory DFIRMs and Flood Insurance Studies. The U.S. Army Corps of Engineers is conducting flood analyses of Cooper Creek, Ninilchik, and Anchor Point, which will be incorporated into FEMA’s DFIRMs and Flood Insurance Studies.

**Table 14: Kenai Peninsula Borough Areas Identified for New Flood Studies and Maps**

| Study Area          | Method   | Miles Studied |
|---------------------|----------|---------------|
| Kenai Borough Coast | Detailed | 28            |
| Cooper Creek        | Detailed | 8             |
| Ninilchik           | Detailed | 2             |
| Anchor Point        | Detailed | 5             |



## City of Kotzebue

A Risk Map Discovery meeting was held February 23, 2011 in order to gain a clearer understanding of the flood hazard mapping, mitigation planning, and communication needs of the City of Kotzebue. The City’s desired study areas are listed below.

**Table 15: Desired Risk MAP Study Areas for the City of Kotzebue**

| PRIORITY | STUDY AREA      | STUDY LENGTH (miles) | LOCATION DESCRIPTION                                               | STUDY TYPE       |
|----------|-----------------|----------------------|--------------------------------------------------------------------|------------------|
| 1        | Kotzebue Sound  | 2.64                 | Shoreline study within city limits                                 | Coastal Detailed |
| 2        | Kotzebue Lagoon | 6.76                 | Along the shoreline of the Kotzebue lagoon                         | Detailed         |
| 3        | Swan Lake       | 0.59                 | Shoreline study within city limits                                 | Detailed         |
| 4        | Ponding Areas   | <1                   | Low areas within the city limits subject to flooding from ice thaw | Approximate      |

After reviewing the mapping needs identified during Discovery and current funding availability, FEMA informed the City that due to federal funding constraints, a new flood study would not be initiated this year; however the area will remain a high priority for a new study when funds become available. It was noted that FEMA and the State can provide non-regulatory technical assistance, such as training on Hazard Mitigation Planning, the NFIP, HAZUS Risk Assessment, as well as climate change data, guidance on documenting high water marks, and outreach materials and support.

## City of Seward

FEMA is conducting two flood mapping studies for the City of Seward: a Map Mod DFIRM project including the following flooding sources: Grouse Creek, Bear Creek, Kwechak Creek, several Salmon Creek flows, Sawmill Creek, and Resurrection River; and a Risk MAP project funded in 2009 to develop a Physical Map Revision of the Japp Creek Alluvial Fan. The Physical Map Revision of Japp Creek project is currently on hold due to the new levee analysis and mapping approach FEMA has developed which is currently in the Public Review and Comment Period.



## City of Valdez

A Risk MAP Discovery Meeting held on July 11, 2011, the intent of which was to gain a clearer understanding of the flood hazard mapping, mitigation planning, and communication needs of the City of Valdez and its vision for the future. The City’s desired study areas are listed below.

**Table 16: Desired Risk MAP Study Areas for Valdez**

| PRIORITY | STUDY AREA              | STUDY LENGTH (miles) | LOCATION DESCRIPTION                                 | STUDY TYPE        |
|----------|-------------------------|----------------------|------------------------------------------------------|-------------------|
| High     | Low River               | 13.3                 | From Port Valdez upstream to the LiDAR extent        | Detailed Riverine |
| High     | Mineral Creek           | 5.7                  | From Port Valdez upstream to the LiDAR extent        | Detailed Riverine |
| High     | Valdez Glacier Stream   | 6.6                  | From Port Valdez upstream to the LiDAR extent        | Detailed Riverine |
| Medium   | Alpine Woods            | 4.3                  | Small drainages behind Alpine Woods Subdivision      | Detailed Riverine |
| Medium   | Mineral Creek Loop Road | 3                    | Coastline along Mineral Creek Loop Road              | Detailed Coastal  |
| Low      | Robe River              | 3                    | From Port Valdez upstream to the outlet of Robe Lake | Detailed Riverine |

After reviewing the mapping needs identified during Discovery and current funding availability, FEMA notified the City that collection of topographic data collection is needed before pursuing any further Risk MAP study work to update the City of Valdez Flood Insurance Maps. Once that data has been finalized, FEMA plans to revisit needs captured during the Discovery process as well as funding availability for engineering work to reevaluate the need and schedule for updating the Valdez Flood Insurance Study Maps. LiDAR data is expected to be collected for the City of Valdez in 2012.



Table 17: Current FEMA Flood Mapping Studies in Alaska

| NFIP Participating Community | Project Name                                                             | Map Mod | Risk MAP | Project Type                                                                    | Status             |
|------------------------------|--------------------------------------------------------------------------|---------|----------|---------------------------------------------------------------------------------|--------------------|
| Anchorage, Municipality of   | Anchorage (Girdwood), AK                                                 | X       |          | Physical Map Revision incorporating new studies for Furrow and Girdwood Creeks. | Levee On-hold      |
|                              | REG-Anchorage PMR-FY09 (EO)                                              |         | X        | Physical Map Revision/LIDAR Acquisition                                         | Suspended          |
| Cordova, City of             | Coastal-AK-Cordova                                                       |         | X        | Discovery/LIDAR Acquisition                                                     | Discovery complete |
|                              | RM-FY11-AK-Prince William Sound-LIDAR (Also includes Valdez, see below)  |         | X        | LIDAR Acquisition                                                               | Active             |
| Fairbanks North Star Borough | Fairbanks North Star Borough                                             | X       |          | County                                                                          | Levee On-hold      |
| Homer, City of               | REG-AK-Homer Spit-PMR-FY10                                               |         | X        | Coastal Physical Map Revision                                                   | Active             |
| Juneau, City and Borough     | Juneau, AK (Coastal and Mult. Riverine) D/FIRM                           | X       |          | County                                                                          | Suspended - SRP    |
| Kenai Peninsula Borough      | REG- AK - Kenai Peninsula Borough PMR- FY11 (CO)                         |         | X        | Coastal Physical Map Revision                                                   | Levee On-hold      |
| Kotzebue, City of            | Coastal-AK-Kotzebue                                                      |         | X        | Discovery                                                                       | Discovery complete |
|                              | Seward, AK                                                               | X       |          | Community                                                                       | Active             |
| Seward, City of              | REG-Seward Japp Creek PMR-FY09 (O)                                       |         | X        | Physical Map Revision                                                           | Levee On-hold      |
|                              | Coastal-AK-Valdez                                                        |         | X        | Discovery/LIDAR Acquisition                                                     | Discovery complete |
| Valdez, City of              | RM-FY11-AK-Prince William Sound-LIDAR (also includes Cordova, see above) |         | X        | LIDAR Acquisition                                                               | Active             |



### Mapping Issues in Alaska

Alaska's size and diverse, or absent, political jurisdictions present unique challenges to state and federal agencies responsible for updating existing flood hazard mapping, preparing new flood maps in unmapped communities, or preparing hazard mitigation plans and policies using adequate risk data. Furthermore, flood maps, hydrology, and other risk data is significantly outdated (Miller, 2008): Over 98% of Alaska's regulatory maps used by communities participating in the NFIP are over ten years old; 67% of the regulatory maps are over 15 years old.

The hydrology for FIRMs is based largely on data from 1974 and earlier -- data that is nearly 40 years old. Flood disaster losses and state and federal costs for flood-related disaster relief continue to climb, primarily in rural Alaska where the flood maps in communities not participating in the NFIP are generally over 30 years old.

Alaska is the only state in the nation lacking digital imagery and elevation data at nationally-accepted standards.<sup>2</sup> One reason for this is the state's remote location and size, which, due to the extreme cost and accessibility, has precluded the acquisition of this data. Another challenge has to do with the horizontal and vertical reference datums established by the National Spatial Reference System (NSRS). In particular, issues have arisen with the application in Alaska of the NSRS's vertical reference datum, the North American Vertical Datum of 1988 (NAVD 88).<sup>3</sup>

The National Geodetic Survey (NGS) of the National Oceanic and Atmospheric Administration (NOAA) has cited several issues with the use of NAVD88. The NAVD 88 was established in 1991 by the minimum-constraint adjustment of geodetic leveling observations in Canada, the United States, and Mexico. It held fixed the height of the primary tidal benchmark, referenced to the International Great Lakes Datum of 1985 local mean sea level height value, at Rimouski, Quebec, Canada.

Many of the passive or fixed controls (or benchmarks) realized by NAVD88 have not been re-leveled for many years. Because of Alaska's seismic activity and glacial recession, land movement can complicate the use of NAVD88 in the state. NAVD88 does not account for local vertical velocities (such as subsidence and uplift), including post-glacial isostatic readjustment, subsurface fluid withdrawal, sediment loading, and sea level rise. These issues contribute to a level of error in NAVD, which in Alaska can be as great as 1 to 2 meters (or 3.3 to 6.5 feet).

---

<sup>2</sup> David F. Maune, Ph.D., Dewberry. Digital Elevation Model (DEM) Data for the Alaska Statewide Digital Mapping Initiative (SDMI). National Geospatial Advisory Committee Meeting, October 15, 2008, Shepherdstown, West Virginia.10.

<sup>3</sup> Maune 10.

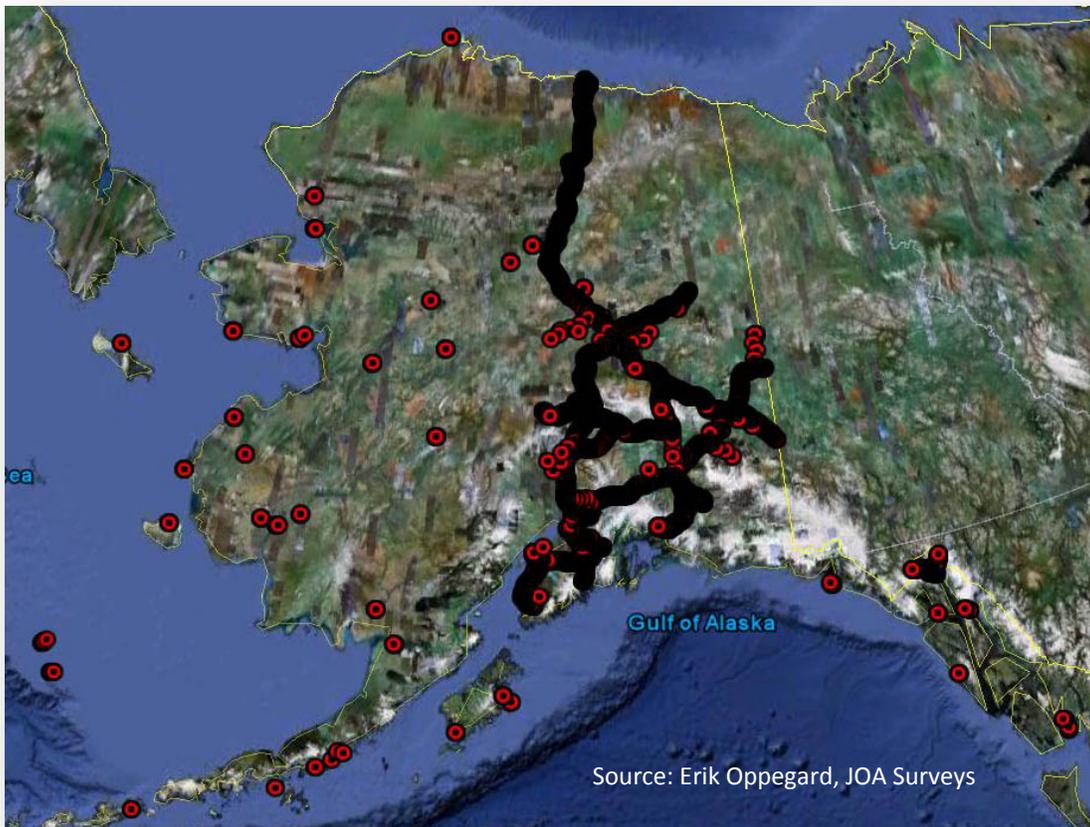


NOAA recommends GEOID09, a refined hybrid model of the geoid in the United States and other territories which is intended for converting between the NAVD88 vertical datum and the NAD83 ellipsoid reference frame.

Perhaps the larger issue is the lack of density control points in Alaska’s vertical reference system to adequately support sub-meter level accuracies for mapping and positioning activities. Nearly the entire western half of the state lacks NAVD benchmarks.<sup>4</sup>

The challenges that Alaska faces with regard to the NAVD reference datum are significant compared to the rest of the nation. For instance, Alaska, measuring 800 miles east to west (Canada border to Hooper Bay) and 800 miles north to south (Barrow to Seward), has only 3,608 NAVD88 published stations (see Figure 8, below) -- *an average of one NAVD88 benchmark for every 177 square miles*. Compare this to the state of Wisconsin, which measures 295 miles east to west and 320 miles north to south, and has 11,090 NAVD88 published stations -- *an average of one NAVD88 benchmark for every 8.5 square miles*.<sup>5</sup>

Figure 8: NAVD88 Published Stations in Alaska



<sup>4</sup> Maune 10.

<sup>5</sup> Erik Oppegard. *Problems with the Vertical Reference Frame in Alaska*. Alaska Surveying and Mapping Conference 2010, Anchorage, Alaska.



**Table 18: NAVD88 Benchmarks in NFIP-Participating Communities**

| NFIP Participant             | NAVD88 Benchmarks | NOTES                                                                           |
|------------------------------|-------------------|---------------------------------------------------------------------------------|
| City of Aniak                | 0                 |                                                                                 |
| City of Bethel               | 0                 |                                                                                 |
| City of Cordova              | 0                 | None of the benchmarks in the Valdez-Cordova Census Area are located in Cordova |
| City of Delta Junction       | 0                 |                                                                                 |
| City of Dillingham           | 0                 |                                                                                 |
| City of Emmonak              | 0                 |                                                                                 |
| City of Fort Yukon           | 0                 |                                                                                 |
| City of Galena               | 0                 |                                                                                 |
| City of Homer                | 2                 | TT0152, TT0155                                                                  |
| City of Hoonah               | 0                 |                                                                                 |
| City of Kotzebue             | 0                 |                                                                                 |
| City of Koyukuk              | 0                 |                                                                                 |
| City of Kwethluk             | 0                 |                                                                                 |
| City of McGrath              | 0                 |                                                                                 |
| City of Nenana               | 0                 |                                                                                 |
| City of Nome                 | 0                 | The 2 benchmarks in the Nome Census Area are located in Savoonga                |
| City of Petersburg           | 6                 | AA1888, AI4917 , AI4918, AI4919, AA1890, AA1889                                 |
| City of Seward               | 0                 |                                                                                 |
| City of Shishmaref           | 0                 |                                                                                 |
| City of Togiak               | 0                 |                                                                                 |
| City of Valdez               | 0                 | None of the benchmarks in the Valdez-Cordova Census Area are located in Valdez  |
| Municipality of Anchorage    | 15                |                                                                                 |
| Fairbanks North Star Borough | 9                 |                                                                                 |
| Haines Borough               | 3                 |                                                                                 |
| City and Borough of Juneau   | 0                 |                                                                                 |
| Kenai Peninsula Borough*     | 36                | *Does not include benchmarks in Homer                                           |
| Ketchikan Gateway Borough    | 0                 |                                                                                 |
| Lake and Peninsula Borough   | 0                 |                                                                                 |
| Matanuska-Susitna Borough    | 71                |                                                                                 |
| Northwest Arctic Borough     | 0                 |                                                                                 |
| City and Borough of Sitka    | 0                 |                                                                                 |
| Municipality of Skagway      | 1                 |                                                                                 |
| <b>TOTAL</b>                 | <b>143</b>        |                                                                                 |

Benchmark information from National Geodetic Survey Benchmark Datasheets by County at [http://www.ngs.noaa.gov/cgi-bin/ds\\_county.prl](http://www.ngs.noaa.gov/cgi-bin/ds_county.prl)



## DCRA: AN EFFECTIVE COOPERATING TECHNICAL PARTNER

Alaska's constitution calls for an executive branch agency to advise and assist local governments (Article X, Section 14). The duty to serve as the constitutional local government agency is delegated to Commerce pursuant to AS 44.33.020(a)(4).6. Within Commerce, DCRA performs the local government agency's functions.

Consistent with its mission, DCRA has been the designated State Coordinating Agency for the NFIP for more than thirty years. DCRA was directed to serve in this capacity by Alaska Administrative Order No. 46, which took effect on January 24, 1978. Currently, Alaska Administrative Order No. 175 designates DCRA as the Governor's designated State Coordinating Agency for the NFIP. Administrative Order 175 directs DCRA to assist state agencies in complying with this order through the following land use measures:

- Protecting the state's capital investments by ensuring future state-owned and state-financed construction projects are sited and constructed in a manner that reduces the potential for flood and erosion damage;
- Sighting and constructing state-owned and state-financed projects using FEMA regulations pertaining to construction standards as a guide for flood-prone, mudflow-prone, and flood-related erosion-prone areas;
- Using pertinent portions of the FEMA NFIP regulations, 44 CFR Part 60, as a guide for such construction activities, encouraging a broad and united effort to lessen the risk of flood and erosion losses in connection with state lands and installation and state-financed or supported improvements. Specifically, state agencies directly responsible for building structure construction, and other development including grading, paving, and excavation, shall to the maximum extent possible, preclude the uneconomic, hazardous, or unnecessary use of documented flood plains and erosion areas in connection with such development;
- Considering the potential of flood and erosion hazards. Consideration shall be given to setbacks, flood proofing, building elevation, and erosion control measures in flood and erosion-prone areas;
- Evaluating flood and erosion hazards in connection with lands or properties proposed for disposal and, in order to minimize future state expenditures for protection and disaster relief, shall consider including within all new subdivision proposals and other proposed developments greater than 50 lots or 5 acres, whichever is the lesser, base (100) year flood elevation data, or information on approximate flood risks; and
- Taking flood and erosion hazards into account when evaluating plans and permits and encouraging land use approximate to the degree of hazard involved.



As the designated State Coordinating Agency for the NFIP, DCRA was also responsible for the implementation of Alaska's Map Mod program. DCRA additionally fulfills Commerce's charge through two State Administrative Orders (231 and 239) "to act as the state coordinating agency to coordinate with the other state and federal agencies to propose long-term solutions to the ongoing erosion issues in... affected coastal communities..."

DCRA's mission to advise and assist Alaska's local governments, the Division's directive to coordinate with other state and federal entities on behalf of Alaska's local governments regarding erosion hazards, and the Division's historical role in coordinating the NFIP and flood mapping in Alaska make it an effective and appropriate agency to serve as the State Cooperating Technical Partner with FEMA and to coordinate Alaska's Risk MAP Program.

**Figure 9: Chignik Lake, Lake and Peninsula Borough**





## ALASKA'S RISK MAP PROGRAM

In order for Alaska's communities to make informed risk management decisions, a consistent risk-based approach to mapping natural hazards is necessary. Recognizing the connection between reliable flood maps and flood damage is essential for protecting life and property in Alaska. This is the central purpose of Risk MAP: to deliver quality data that increases public awareness and promotes local government action that reduces risk to life and property. Alaska Risk MAP activities will focus on the acquisition of data related to flood hazards as well as other types of hazard information.

As proposed in 2009, the *Alaska Mapping Business Plan* identifies gaps in flood hazard data and provides a context for effectively communicating the State of Alaska's mapping priorities. As envisioned, the *Alaska Mapping Business Plan* includes:

- An inventory of existing data;
- Criteria for establishing mapping priorities;
- A prioritized list of mapping needs; and
- Recommendations for future action.

DCRA's overall goals in updating Alaska's mapping business plan and conducting a thorough planning effort is to make the most effective use of FEMA mapping activities, compile and update data on flood and other hazards, provide the greatest leverage from data-gathering and mapping activities by other state and federal agencies, and ensure mapping priorities are based on objective needs and benefits criteria. Furthermore, the *Alaska Mapping Business Plan* provides a framework for future action to become an active Cooperating Technical Partner in the Risk MAP Program, including options, challenges, and resources needed to execute the Risk MAP strategy in Alaska.

### Role of the CTP Coordinator

Central to the implementation of Alaska's Risk MAP Program is the CTP Coordinator. The Alaska CTP Coordinator will serve as the intermediary and primary point of contact between Alaska's local governments and FEMA and FEMA's agents for Alaska's Risk MAP Program. Consistent with FEMA's Risk MAP goals, the Alaska CTP Coordinator will collaborate with other state, local, and tribal entities to facilitate mapping partnerships in order to update flood hazard data and maps and to ensure updated information is used in making informed decisions regarding planning, community development, and hazard mitigation.

The CTP Coordinator will support local communities and FEMA Region X by implementing an integrated programmatic strategy to mapping flood hazards, performing risk assessments, informing hazard mitigation plans and acquiring detailed topographic data.



Because the NFIP is also administered by DCRA, the CTP Coordinator is able to work closely with the NFIP Coordinator, to collaborate on common programmatic goals, objectives and tasks and to ensure that the needs and concerns of NFIP-participating communities are integrated into Risk MAP activities.

**Figure 10: Ice Jam on the Kenai River, 2007**





## ALASKA RISK MAP DATA ACQUISITION, ANALYSIS AND PRIORITIZATION OF FUTURE STUDY NEEDS

In order to better align the goals and vision of the State of Alaska’s Risk MAP Program with the goals and vision of FEMA’s Risk MAP Program, DCRA established the FY2010 task of acquiring relevant mapping data, analyzing that data, and prioritizing the State of Alaska’s future study needs.

To accomplish this, state agencies and local communities were coordinated with to obtain information and data necessary for the prioritization of mapping needs. A consulting firm, URS, Inc., was hired to carry out this process. The process of data acquisition, analysis, and prioritization of future study needs is discussed in the sections that follow.

### Alaska Mapping Data

The first step in the development of a tool to prioritize Alaska’s future study needs is the collection of the appropriate data. State, Federal, regional, local and private entities were contacted to obtain information and data necessary for the prioritization of mapping needs in Alaskan communities participating in the NFIP. The information collected includes previously unidentified needs, significant climatological changes, planned future development, available topographic data, and available digital data depicting the built environment that are necessary for flood risk assessments. Depending on the nature of the information, the collected information was catalogued within an Excel Workbook, *AK-Data\_Summary.xlsx*, or an ESRI ArcGIS geodatabase.

### State and Local Data

The Alaska Mapping Business Plan recognizes 163 incorporated municipalities of which only 32 participate in the NFIP. Since the current Risk MAP focus is to update flood maps, data collection, analysis and prioritization of mapping needs focuses on NFIP-participating communities. A variety of state and local sources were utilized to acquire needed data.

### Community Specific Data Collection

This effort focused on fulfilling the Mapping Business Plan’s stated purpose and objectives identified in “Future DCRA Risk Map Business Plan (MBP) Goals, Task 1B:

- Compile and update data on flood and other hazards
- Determine community specific previously unidentified needs
- Determine climatological changes and unidentified impacts
- Identify future planned development which could impact floodplains
- Identify the availability of newly acquired community specific topographic data
- Identify built environment dataset availability and quality
- Determine mitigation plan quality



The data collection and analysis effort entailed contacting State, Federal and local governments participating in the NFIP along with private entities to gather required data to fill the MBP data gaps. For the most part, community representatives willingly and enthusiastically supplied needed information viewing their involvement as having a two-fold benefit – the opportunity to potentially receive funding while simultaneously improving their ability to fulfill their floodplain management responsibilities.

The project included developing individual NFIP participant questionnaires to assess data gaps addressed in the first MBP Goal and its associated Task 1B. The completed questionnaires will provide essential data to support MBP updates and/or inclusion within the plan.

A review of the questionnaire responses reveals that planning, zoning, geographic information systems (GIS), topographic data availability, and community resource capability or capacity is directly related to the community size, affected population, rural location, and hazard risk. The smaller, more rural communities have severely limited capacity to develop or regulate building construction. However, most all communities do guide land-use to ensure new construction does not occur within known hazard zones. The completed questionnaires demonstrate these building code or land-use regulation and enforcement inconsistencies.

It is imperative to the majority of the participating communities that new flood hazard assessments be accomplished to obtain up-to-date flood hazard maps. Their maps are 20 to 60 years old, topography, development, and populations have changed along with associated infrastructure improvements. Consequently the current flood maps do not reflect current conditions and associated hazard risks. Most of these communities rely on historical flood impact knowledge to manage their floodplain because their paper maps no longer adequately identify impact areas. Digitized maps will not make a difference for rural communities with limited technological capabilities, because they cannot afford GIS, staff to manipulate the information, or in some cases the capability to contract this service out.

Additionally, a need was identified for a mechanism to re-adjust ongoing flood map updates to incorporate newly available data that would in some cases drastically change the in-progress map's impact areas, especially as the schedules for these flood map updates span multiple years. For example, the following is an excerpt from the Fairbanks North Star Borough questionnaire response:

*“The current restudy effort was started in 2006 and is one of FEMA's last MAP MOD projects. Only a portion of the FIRM is being restudied and will be digital upon final adoption. FNSB successfully appealed certain elements of the revision upon review of the initial drafts first released in June of 2009. The successful appeal was possible in large part due to updated hydrology gathered by the Alaska Railroad in their Conditional Letter of Map Revision (CLOMR) application associated with their proposed new bridge crossing of the Tanana River.*”



*The [Alaska Railroad] ARRC CLOMR process uncovered previous mapping shortfalls on the part of the FEMA mapping contractor which has delayed finalizing the FIRM updates. The CLOMR application essentially showed how the model used by FEMA in their mapping was flawed. As well, FEMA underwent a contractor change-over, which has further delayed release of the new DFIRMS. Additionally, FEMA headquarters made a “levee policy” change nationwide, which has also adversely affected the timely adoption of the DFIRMS.*

*In the meantime, [Fairbanks North Star Borough] FNSB has since acquired new LIDAR (very accurate with 2' contours which includes the Boroughs unnumbered "A Zones") from the Corps of Engineers. FEMA has stated that is simply not possible due to funding and time constraints. It is essential that this new LIDAR information be included in this current map revision. Risk MAP restudies for large areas of populated “un-numbered A zone areas will take years to accomplish.”*

The collected information and data is compiled and available and included in ***AK\_data\_summary.xlsx*** and supports the MBP’s future study needs assessment for the participating NFIP participating communities.

## Federal and Regional Data

### Average Annualized Loss

In 2009 FEMA initiated the Average Annualized Loss (AAL) Study to provide a Nationwide Loss Dataset. The analysis was performed using HAZUS-MH for every county in the contiguous United States. Annualized losses are maximum potential losses for a given year based on five return periods (10, 50, 100, 200, and 500yr). Unfortunately, the State of Alaska was not included in this analysis. Even though no AAL exists for the State of Alaska, it is mentioned and being considered as a potential future dataset as it is an important data gap in the current FEMA prioritization methodology.

### Non-Average Annualized Loss

This dataset was used to generate the flood risk deciles used in the Flood Map Modernization (Map Mod) program. The decile calculations included the use of several national datasets including:

- 2009 Population
- Population Increase 1980-2009
- Population Increase 2009-2019
- 2009 Housing Units
- Single Claims
- Policies
- Number of Repetitive Losses
- Number of Repetitive Loss Properties
- Average County Fed Disasters (As Of 7/2009)
- Total NHD Miles + Coastal W Inlets - Federal NHD Miles



This data is summarized on a HUC-8 watershed basis and is included in *AK\_data\_summary.xlsx*

### Census Data

The most recent 2010 census data was collected as supporting information to the Community Boundaries and Information. Some of the parameters that will be used in the prioritization of future studies may be weighted by population in order to determine relative risk. This data is organized by census block and is presented in the *AK\_Sequencing.gdb*.

### Community Boundaries and Information

Community information from three separate sources (State Data, Census Data, and FEMA); was collected and compared. The State uses FIPS and CID numbers found in FEMA's CIS database. However, many communities do not have a number because they are outside a designated borough but are located in Alaska's "Unorganized Borough." The databases also had misspellings, incomplete community names, and other inconsistencies exacerbating database search difficulties. NFIP participating municipalities located in the Unorganized Borough are listed by census area and contiguous boundaries have been developed by FEMA. These boundaries are located as the feature class *AK\_Communities\_FEMA* found within the *AK\_Sequencing.gdb* geodatabase. These contiguous boundaries will be used in the prioritization of future studies.

### Data Comparison

A comparison of the three data sources is shown in the table below and the resolution to the inconsistencies is noted in the last column (Table 19, next page).



**Table 19: Comparison of Data Sources on Alaska Communities**

| Community FIPS from State Data<br>(Community list & FEMA's<br>Community Status Book) |       | Community FIPS from 2010<br>Census Data |       | Community FIPS from FEMA           |          | Note                                           |
|--------------------------------------------------------------------------------------|-------|-----------------------------------------|-------|------------------------------------|----------|------------------------------------------------|
| Borough                                                                              | FIPS  | Borough                                 | FIPS  | Borough                            | STCOFIPS |                                                |
| Aleutian Islands                                                                     | 02010 |                                         |       |                                    |          | FIPS 02010 covered by STCOFIPS 02013 and 02016 |
|                                                                                      |       | Aleutians East                          | 02013 | Aleutians East                     | 02013    |                                                |
|                                                                                      |       | Aleutians West<br>Census Area           | 02016 | Aleutians West                     | 02016    |                                                |
| Anchorage Division                                                                   | 02020 | Anchorage<br>Municipality               | 02020 | Anchorage                          | 02020    |                                                |
| Angoon Division                                                                      | 02030 |                                         |       |                                    |          | FIPS 02030 covered by STCOFIPS 02232           |
| Barrow-North Slope<br>Division                                                       | 02040 |                                         |       |                                    |          | FIPS 02030 covered by STCOFIPS 02185           |
| Bethel Div.                                                                          | 02050 | Bethel Census Area                      | 02050 | Bethel                             | 02050    |                                                |
| Bristol Bay                                                                          | 02060 | Bristol Bay                             | 02060 | Bristol Bay                        | 02060    |                                                |
|                                                                                      |       | Denali                                  | 02068 | Denali                             | 02068    |                                                |
| Dillingham                                                                           | 02070 | Dillingham Census<br>Area               | 02070 | Dillingham                         | 02070    |                                                |
| Emmonak-<br>Unorganized Borough                                                      | 02999 |                                         |       |                                    |          | FIPS 02999 covered by STCOFIPS 02270           |
| Fairbanks North Star                                                                 | 02090 | Fairbanks North Star                    | 02090 | Fairbanks North Star               | 02090    |                                                |
| Haines                                                                               | 02100 | Haines                                  | 02100 | Haines                             | 02100    |                                                |
|                                                                                      |       | Hoonah-Angoon<br>Census Area            | 02105 |                                    |          | 02105 C. A. covered by STCOFIPS 02232          |
| Juneau Division                                                                      | 02110 | Juneau                                  | 02110 | Juneau                             | 02110    |                                                |
| Kenai Peninsula                                                                      | 02122 | Kenai Peninsula                         | 02122 | Kenai Peninsula                    | 02122    |                                                |
| Ketchikan Gateway                                                                    | 02130 | Ketchikan Gateway                       | 02130 | Ketchikan Gateway                  | 02130    |                                                |
| Outer Ketchikan<br>Division                                                          | 02190 |                                         |       |                                    |          | FIPS 02190 covered by STCOFIPS 02201           |
| Kobuk Division                                                                       | 02140 |                                         |       |                                    |          | FIPS 02140 covered by STCOFIPS 02188           |
| Kodiak Island                                                                        | 02150 | Kodiak Island                           | 02150 | Kodiak Island                      | 02150    |                                                |
| Kuskokwim Division                                                                   | 02160 |                                         |       |                                    |          | FIPS 02160 covered by STCOFIPS 02290           |
| Lake and Peninsula                                                                   | 02164 | Lake And Peninsula                      | 02164 | Lake and Peninsula                 | 02164    |                                                |
| Matanuska-Susitna                                                                    | 02170 | Matanuska-Susitna                       | 02170 | Matanuska-Susitna                  | 02170    |                                                |
| Nome Division                                                                        | 02180 | Nome Census Area                        | 02180 | Nome                               | 02180    |                                                |
| North Slope                                                                          | 02185 | North Slope                             | 02185 | North Slope                        | 02185    |                                                |
| Northwest Arctic                                                                     | 02188 | Northwest Arctic                        | 02188 | Northwest Arctic                   | 02188    |                                                |
| Prince of Wales Div.                                                                 | 02201 |                                         |       | Prince of Wales-Outer<br>Ketchikan | 02201    |                                                |
| Sitka Division                                                                       | 02220 | Sitka City and<br>Borough               | 02220 | Sitka                              | 02220    |                                                |
| Skagway-Yakutat<br>Division                                                          | 02230 | Skagway Municipality                    | 02230 |                                    |          | 02230 Census Area covered by STCOFIPS 02232    |
|                                                                                      |       |                                         |       | Skagway-Hoonah-Angoon              | 02232    |                                                |



## Alaska Mapping Business Plan:

Integrating Mapping, Assessment, and Mitigation Planning

| Community FIPS from State Data<br>Community list & FEMA's Community<br>Status Book) |       | Community FIPS from 2010<br>Census Data |       | Community FIPS from FEMA |       | Note                                              |
|-------------------------------------------------------------------------------------|-------|-----------------------------------------|-------|--------------------------|-------|---------------------------------------------------|
| Borough                                                                             | FIPS  | Borough                                 | FIPS  | Borough                  |       |                                                   |
| Southeast Fairbanks                                                                 | 02240 | Southeast Fairbanks<br>Census Area      | 02240 | Southeast Fairbanks      | 02240 |                                                   |
| Upper Yukon                                                                         | 02250 |                                         |       |                          |       | FIPS 02250 covered by<br>STCOFIPS 02290           |
| Valdez-Chitina                                                                      | 02260 |                                         |       |                          |       | FIPS 02261 covered by<br>STCOFIPS 02261           |
| Valdez-Cordova                                                                      | 02261 | Valdez-Cordova<br>Census Area           | 02261 | Valdez-Cordova           | 02261 |                                                   |
| Wade Hampton<br>Division                                                            | 02270 | Wade Hampton<br>Census Area             | 02270 | Wade Hampton             | 02270 |                                                   |
| Wrangell-Petersburg                                                                 | 02280 |                                         |       | Wrangell-Petersburg      | 02280 |                                                   |
|                                                                                     |       | Yakutat                                 | 02282 | Yakutat                  | 02282 |                                                   |
| Yukon-Koyukuk                                                                       | 02290 | Yukon-Koyukuk<br>Census Area            | 02290 | Yukon-Koyukuk            | 02290 |                                                   |
|                                                                                     |       | Unnamed Census<br>Area                  | 02195 |                          |       | 02195 Census Area<br>covered by STCOFIPS<br>02280 |
|                                                                                     |       | Unnamed Census<br>Area                  | 02198 |                          |       | 02198 Census Area<br>covered by STCOFIPS<br>02201 |
|                                                                                     |       | Unnamed Census<br>Area                  | 02275 |                          |       | 02275 Census Area<br>covered by STCOFIPS<br>02280 |

### Coordinated Needs Management Strategy (CNMS) data

CNMS is a FEMA initiative to update the way FEMA organizes, stores, and analyzes flood hazard mapping needs information for communities. It defines an approach and structure for the identification and management of flood hazard mapping needs that will provide support to data-driven planning and the flood map update investment process in a geospatial environment. Every stream and coastal reach nationwide is currently being assessed to determine its status.

For the State of Alaska, approximately 1,000 stream miles have been inventoried and analyzed to determine whether the stream or coastal miles meets its criteria of New, Validated or Updated Engineering (NVUE). The question CNMS will address is whether a stream (or coastal) segment is NVUE compliant. The dataset provided by FEMA shows all stream miles within Alaska as either being “Not Valid” or “Requires Assessment”. According to STARR, Production and Technical Services (PTS) contractor for FEMA Region X, it is important to note that for the current CNMS inventory for Alaska in general, only FEMA’s digital data was evaluated so if the area didn’t have a DFIRM then it was unlikely to make it into the evaluation process. This means that participating communities with paper maps only do not have their flooding sources reflected in the current CNMS database.

Because the CNMS dataset is inherently a GIS database, it has been left in its original format – as a separate geodatabase.



### Available Topography

FEMA tasked the Risk MAP Production and Technical Services (PTS) contractors to develop a Geospatial Data Inventory (GDI) of available high-quality elevation data across the Nation. The results of their efforts are summarized in a report titled Geospatial Coordination High Resolution Topographic Inventory, Version 1.0 dated May 31, 2010.

A summary for Alaska is extracted from that report is provided as follows:

*“Alaska – A majority of existing elevation data is located within the Kenai Peninsula Borough including several LiDAR datasets for the City of Seward flown in 2006 and 2009 (15 cm RMSE vertical accuracy) as well as several USGS-provided datasets covering a majority of the peninsula. Age and vertical accuracy information for this data is currently unknown. Additional LiDAR data is available for the North Slope and Yukon-Koyukuk Boroughs in northern Alaska. Vertical accuracy (where known) for most elevation data in Alaska ranges from 5-30 cm RMSE and would support 0.5-4 foot contours. Existing datasets were created in 2007 or more recently. Major source contributors included USGS’s CLICK website, OpenTopography.com, state and local contacts. Very little high-resolution topographic data exists for Alaska. Several important LiDAR projects are planned for 2011 in areas within Mat-Su Borough as well as coastal areas within the Municipality of Anchorage.”*

Local communities were also questioned as to the availability of topographic data. This data is summarized on a community basis and is included in *AK\_Data\_Summary.xlsx*, and includes datasets not identified in the GDI described above such as the newly acquired LiDAR in 2011 for the Mat-Su Borough.

### Letters of Map Change (LOMC)

LOMCs, specifically Letters of Map Amendments (LOMAs), can be used as an indicator that a map may need revision. Letters of Map Revision (LOMR) have been excluded from this dataset because, by definition, approved LOMRs already address the mapping need and are the effective NFIP document for the area covered by the LOMR restudy. LOMAs can be summarized on a borough, community, or flooding source basis. This dataset is included in Tab 12, *AK\_Data\_Summary.xlsx* (see also Appendix 1, Table 8).

### Mitigation Plans

The latest report to FEMA regarding the status of Mitigation Plans was dated June 24, 2011. The dataset includes FIPS, CID, and population information for jurisdictions added in May 2011 from the FEMA Community Layer.

The presence of active mitigation plans indicates those communities are proactive in managing flood related risks. Therefore, those watersheds with a high percentage of their areas intersecting communities with mitigation plans in place are usually given a higher priority for future studies. Local communities were also questioned as to the availability of mitigation plans. This data is



summarized on a community basis and is included in Tab 7, *AK\_Data\_Summary.xlsx* (see also Appendix 1, Table 7).

#### **Non-Compliance with the NFIP**

When attempts to resolve enforcement problems through community assistance or consultation have failed, the FEMA Regional Director may place a community on probation. The probationary period lasts at least until all program deficiencies have been corrected and violations have been remedied to the maximum extent possible, and it may be extended for up to one year after that. Probation has no effect on the continued availability of flood insurance. If the community fails to take remedial measures during the probationary period, the Regional Director may recommend suspension from the NFIP which would prevent residents from obtaining flood insurance. A community may also be reinstated on probationary status after having been suspended. This data is summarized on a community basis and is included in Tab 6, *AK\_Data\_Summary.xlsx*.

#### **Community Rating System (CRS)**

The CRS is a voluntary program for NFIP-participating communities. Information on the State of Alaska's current listings of all CRS communities, their class, and insurance discount has been collected and are summarized on a community basis. It is included in Tab 4, *AK\_Data\_Summary.xlsx*.

#### **Declarations**

A Major Disaster could result from a hurricane, earthquake, flood, tornado, or major fire which the President determines warrants supplemental federal aid. To be considered for this aid the impacts of such an event must clearly exceed the capability of state or local governments' resources or capability to manage the consequences alone. If declared, funding comes from the President's Disaster Relief Fund, which is managed by FEMA, and disaster aid programs of other participating federal agencies. Data for the State of Alaska was pulled from FEMA and is included in Tabs 9 and 10, *AK\_Data\_Summary.xlsx* (see also Appendix 1, Table 7).

#### **Federal Insurance Administration (FIA)**

Flood insurance information was collected from the FIA. It contains the number of single claims, the number of policies in effect, the number of repetitive losses, and the number of repetitive loss properties summarized at the borough level. The data for the State of Alaska is included in *AK\_Data\_Summary.xlsx* (see also Appendix 1, Table 4.)

#### **Hazard Mitigation Grant Program (HMGP)**

Participation in FEMA's HMGP can give a good indication that a community is willing to mitigate the risks of flood hazards. Data for the communities within the State of Alaska participating in HMGP was pulled from FEMA and is included in Tab 5, *AK\_Data\_Summary.xlsx* (see also Appendix 1, Table 8).



## Alaska Prioritization and Future Studies Sequencing Decision Support System

### Overview

The Alaska Prioritization and Future Studies Sequencing Decision Support System is a ranking methodology intended to provide relative comparisons between watersheds based on a number of normalized factors in the State of Alaska. It provides an analysis of information gathered on a local, state, and nationwide basis to provide a prioritization list of Alaskan watersheds to be studied under FEMA’s Risk MAP Program. The term “county” used throughout this report is synonymous with the State of Alaska’s “borough” and “census area” classifications.

Building upon the concept of the Risk MAP ‘trifecta’ approach employed in the Fiscal Year 2011 (FY11) Algorithm, this solution incorporates several additional datasets, grouping them by type, and allowing users to assign customized weighting to each of the contributing factors. While the FY11 algorithm compares absolute values of one watershed to absolute values of another watershed for Flood Risk, Need and Topographic Coverage, this new approach leverages state and local considerations based on community input to develop a ranking of Hydrologic Unit Code (HUC) 8 watersheds within Alaska. It considers the local preferences for prioritization, such as climatological change, local hazard mitigation plans, planned future development, coastal exposure, etc. Special considerations are given to communities with plans in need of updating and with an expressed interest in plan improvement or development.

A total of 16 Indicators have been considered. Individual indicators have been grouped into one of the following three factors: Flood Risk, Needs, and Action Potential. The system is built in a robust and user-friendly environment that allows users to modify the contribution of each factor (or each indicator) based on local knowledge and preference.

Instructions for viewing and modifying the weights for the various ranking factors are embedded in the spreadsheet tool, *Alaska\_RiskMap\_Prioritization.xlsx*.

### Acquired/Standardized Data

Various datasets were identified, collected, assembled, and analyzed through the process. Data was obtained from different sources, such as federal, regional, and state agencies, as well as local communities. The focus of this effort was to collect the best available and most up-to-date data to optimize the accuracy of the information used in the decision making process. The table below provides a detailed list of datasets which were used in the prioritization process. Each indicator was classified into one of three factors: Flood Risk, Needs, and Action Potential. These factors, as well as individual indicators, were incorporated into the algorithm after normalization by population or area weighting at the HUC-8 level. This is critical when comparing watersheds as it allows for a fair



comparison between entities when population numbers and total areas are different from one to another. This evaluation is performed primarily at the HUC-8 level.

**Figure 11: Datasets Used in the Prioritization Process**

| Factor           | Indicator                       | Source                                  | Data Collected Date     | Resolution                                                                | Notes                                    |
|------------------|---------------------------------|-----------------------------------------|-------------------------|---------------------------------------------------------------------------|------------------------------------------|
| Flood Risk       | AAL                             | FEMA National Discovery Data Repository | June 2011               | Nation-wide data on FIPS level                                            | Not available for Alaska                 |
|                  | Population                      | FEMA                                    | 2010                    | Census blocks                                                             |                                          |
| Needs            | CNMS                            | FEMA (STARR)                            | Oct. 2010               | Region-wide data on stream level                                          | No complete dataset for Alaska available |
|                  | Coastal Miles                   | FEMA                                    |                         | Borough / Census block                                                    | FY10 sequencing                          |
|                  | Topographic Coverage            | State of Alaska<br>FEMA                 | Nov. 2011<br>May, 2010  | State-wide data on community level<br>Nationwide data on community level. |                                          |
|                  | Community Identified Needs      | State of Alaska                         | Nov. 2011               | State-wide data on community level                                        |                                          |
|                  | Climatologic Change             | State of Alaska                         | Nov. 2011               | State-wide data on community level                                        |                                          |
|                  | LOMCs                           | FEMA MSC                                | Nov 2011                | State-wide data on lat., long level                                       |                                          |
|                  | Planned Future Development      | State of Alaska                         | Nov. 2011               | State-wide data on community level                                        |                                          |
| Action Potential | Mitigation Plans                | State of Alaska<br>FEMA                 | Nov. 2011<br>June, 2011 | State-wide data on community level<br>Nationwide data on community level  |                                          |
|                  | Interest in New Community Plans | State of Alaska                         | Nov. 2011               | State-wide data on community level                                        |                                          |
|                  | CRS                             | <b>FEMA CRS</b>                         | Oct. 2011               | Nationwide data on community level                                        |                                          |
|                  | Disaster Declarations           | State of Alaska<br><b>FEMA CRS</b>      | Nov. 2011<br>Aug. 2011  | State-wide data on community level<br>Nation-wide data on county level.   |                                          |
|                  | FIA                             | FEMA                                    | Dec. 2009               | Nationwide data on county level                                           |                                          |
|                  | Mitigation Grants               | State of Alaska<br><b>FEMA RSS</b>      | Nov. 2011<br>May. 2011  | State-wide data on community level<br>Nation-wide data on county level    |                                          |
|                  | In-House GIS                    | State of Alaska                         | Nov. 2011               | State-wide data on community level                                        |                                          |



## Data Processing

The different types of data provided lend themselves to inclusion in a prioritization algorithm in different ways. To prepare the tables, decisions must be made on data type and normalization method – keeping in mind a consistent ranking method. For the purposes of this analysis we will assume that the lower the rank (1 being the lowest) the more likely a unit (FIPS, CID, HUC) is to be recommended for study (meaning it is considered a higher priority by our system). Since the goal is to make prioritization recommendations, each data table should evaluate how one unit compares to another for the factor described by that data table to the extent possible.

## Area/Population Weighting

Depending on the resolution of the contributing datasets, each indicator was first ranked at a watershed (HUC-8), County (FIPS), or Community (CID) level. For factors that existed at a HUC-8 watershed level, the factor rankings transferred directly to the master ranking scheme. For factors ranked at the county or community level, the appropriate area or population weighting was applied to the data such that counties/communities with a large percentage of their respective area in a given watershed would contribute more to that watershed’s eventual ranking for that factor than would the ranking of counties/communities which barely had a footprint in the watershed. The majority of the datasets used are available by political boundaries (CID or FIPS) rather than at the watershed level. The abovementioned method of ranking HUC-8 watersheds based on the area of “influence” of constituent counties/communities ensures that this transition from political boundaries to watershed boundaries is made in a meaningful manner without over- or under-representing the representative strength of the constituent counties/communities.

## Considering Types of Data Inclusion – Rank vs. Binary

The data sets which have been collected can contribute to a prioritization calculation in one of two ways; they can either be used to provide a relative ranking for each unit (FIPS or CID depending on the data), or they can provide a binary YES/NO (1/0) for each unit. An example of data lending itself to ranking would be the FIA data, where each unit has its own unique set of attributes (in that case rep loss, properties, etc.). An example of data lending itself to binary inclusion would be the Climate Change table, where each community listed simply as a YES/NO. Much of the locally collected data was processed as a binary data set including Planned Future Development, Topographic Coverage, Community Identified Needs, Mitigation Plans, Interest in New Community Plans, Mitigation Grants, In-House GIS, IAID, and Climatological Change.



### Risk Factor

#### Average Annualized Loss Rank

The Average Annualized Loss (AAL) Rank is a ranking, by watershed, of the total AAL. This starts with a Rank of 1 being the watershed with the highest AAL dollar amount. However, no AAL data analysis was available for Alaska to use on this project. Therefore, all the watersheds had the same ranking and no weighting factor is applied to this indicator. When the AAL data becomes available in the future, the indicator can be introduced to the algorithm. With proper weighting factor, AAL could contribute to the Risk factor.

#### Population Rank

Population Rank rates the highest population with a value of 1 to indicate that it is the most important, and increases in order to the watershed of lowest population.

### Needs Factor

#### Coordinated Needs Management Strategy (CNMS)

This ranking uses the CNMS inventory to compare mileages within each watershed, which are considered Non-NVUE. New, Validated, or Updated Engineering (NVUE) is the FEMA standard that provides a basis for assessing the engineering analysis used to develop flood elevations. FEMA developed the standard to help mapping partners determine where new study data should be collected, where updates to existing flood hazard data should be performed, and whether previously developed flood study data could still be considered valid. The Non-NVUE category is composed of all paper inventory study miles, as well as any modernized NOT VALID and REQUIRES ASSESSMENT mileage. Higher priority can be given to watersheds with more mileage in this category. The CNMS data for Alaska currently shows that ALL stream miles are Non-NVUE compliant, thus all watersheds will have the same rank for this indicator. Additionally, FEMA's contractor STARR indicated that the only streams currently included in CNMS for the State of Alaska are those currently in DFIRM format. This excludes a large number of streams and makes this dataset incomplete. When the CNMS data is updated and some distinctions between the watersheds can be made, this indicator can be introduced to the algorithm at that time. Ultimately, CNMS should contribute heavily to the Needs factor.

#### Coastal Miles

Since the CNMS inventory only includes riverine mileages, a significant amount of coastal shoreline mileages within the state of Alaska are not considered. The Coastal Needs indicator addresses the needs of floodplain studies for coastal communities. The indicator ranks all watersheds based on the linear distance of coastline within a watershed as it relates to the overall area of coastal communities within the state. Higher priority is given to watersheds that include more coastal communities.



### Topographic Coverage Rank

Topographic data availability was part of the FY11 algorithm and is considered here as an action potential. Here watersheds are ranked based on the percentage of their area that are covered by available topographic coverage (discounting the 30m resolution National Elevation Dataset- NED), with a Rank of 1 representing the watershed(s) with the highest percentage of topographic coverage. The base NED product was discounted based on the National Academy's findings on floodplain analyses and quality elevation data and the associated applicability of this particular dataset.

### Community Identified Needs Rank

Community Identified Needs ranking is a weighted value representing the needs which were previously unidentified. Several communities have expressed the need for new or updated flood studies. Higher priority was given to communities that have identified such needs.

### Climatological Change Rank

This ranking utilizes local input to identify any significant climatological changes observed in a community. Several communities have reported hydrological impact caused by climatological changes, such as rising sea level, glacier recessions, flooding introduced by glacial dam breaches, melting of permafrost, etc.

This factor evaluates the relative area of a watershed where the impact of significant climatological changes was reported. The watersheds are ranked based on the percentage of their area with significant climatological changes.

### LOMC Rank

The Letters of Map Change (LOMC) ranking is a combined weighted value representing the presence and number of LOMCs within communities located in specific watersheds. Higher priority was given to watersheds including communities with greater numbers of processed LOMCs.

### Planned Future Development Rank

This ranking utilizes the local inputs to identify any planned future development in a community. It evaluates the area of planned future development within a watershed as it relates to the overall area within the State of Alaska. A rank of 1 indicates a watershed which has seen the highest percentage of area that has planned future development. This is considered a Need because the planned future development is an indicator of future urbanization where the new physical environment is no longer being represented appropriately in the engineering model and on the map.



### Action Potential Factor

#### Mitigation Plan Rank

The Mitigation Plan ranking is a weighted value indicating the presence of active mitigation plans within communities located in a watershed. Higher priority was given to those watersheds of which higher percentages of their respective areas included communities with mitigation plans in place.

#### Interest in New Community Plans

The Interest in New Community Plans ranking is a weighted value indicating the willingness of communities to either update their plans or develop new community plans. Higher priority was given to watersheds of which higher percentages of their respective areas included communities with community plans in place.

#### Community Rating System Rank

The Community Rating System (CRS) ranking is a combined weighted value representing the CRS rating of communities located in each of the watersheds. Higher priority was given to watersheds that included communities with a better overall CRS rating. In essence, communities that are more in compliance and have a better CRS rating will contribute positively to achieving the goals of Risk MAP.

#### Disaster Declarations Rank

The Disaster Declarations ranking is a weighted value indicating the presence of communities within the watershed that have a history of declared flood disasters. Higher priority was given to watersheds that have more disaster declarations with the thought that communities that have had disasters declared are more likely to value and implement mitigation action to limit the scope of the impact in the future. It also provides a part of the outreach communications.

#### Flood Insurance Administration Rank

The Flood Insurance Administration (FIA) ranking is a combined weighted value representing claims, policies, repetitive loss, and repetitive loss properties intersecting the watersheds using a per capita, per unit area normalization. Higher priority was given to watersheds that included communities with high occurrences of these factors per capita per unit area.

#### Mitigation Grants Rank

The Grants ranking is a combined weighted value representing presence of ongoing/recent studies within the communities or portions thereof within each of the watersheds. Higher priority was given to areas receiving greater mitigation grants. This is based on the assumption that because these communities have received mitigation funding recently, they could be more likely to improve their communities in other ways.



### In-House GIS Rank

The In-House GIS ranking is an indicator of the community’s capability to participate in the Risk Map Program. A community with a strong in-house GIS program and proper supporting staff is more likely to carry out relevant aspects of the Risk MAP Program. Higher priority was given to watersheds, which have the higher percentages of their areas intersecting communities with a confirmed In-House GIS program.

## Application of the Prioritization and Future Studies Sequencing Decision Support System

The *Alaska\_RiskMap\_Prioritization.xlsx* spreadsheet has eight tabs: Factor\_Weights, HUC-8\_Rankings, Scenarios, HUC\_Rank, HUC\_Summary, AK\_Master, State\_data\_Summary, and NFIP.

The “Factor\_Weights” tab allows the users to adjust the weighting factors based on community preferences. Initially, all editable fields (colored yellow) have been set to recommended weights. Users have the ability to evaluate the relative importance of three factors of Risk, Needs, and Action potential. In addition, users can adjust each indicator under subgroups if desired. Changing values in this tab will result in a new watershed prioritization within the ‘HUC-8\_Rankings’ Tab.

The “HUC-8\_Rankings” tab provides a summary of HUC-8 watershed’s prioritization based on the user-specified weighting factors that are shown in the “WorkSheet” tab.

The “Scenarios” tab allows the user to capture certain weighting factor scenarios and compares the prioritization results side-by-side. Four pre-rendered scenarios are provided. The four scenarios are titled: Typical, Need Heavy, Risk Heavy, and Action Heavy with the most weight applied to their respective primary factor. The watershed rankings are conditionally formatted to allow for quick identification of high priority watersheds and can be sorted in a variety of ways.

Scenarios can be added using the instructions found within the “Adding Scenarios” section of this report. Both the “HUC\_Summary” and “HUC\_Rank” tabs show the rolled up summary watershed scores and rank tables resulting from the “AK\_Master” analysis.

The “AK\_Master” worksheet contains both the results of the GIS intersection of the Watershed, Community, FEMA borough, and Census boundaries as well as all of the required data manipulations to produce the required indicator scores.

The “State\_Data\_Summary” worksheet contains the summary of the local data provided by those communities participating in the NFIP. It also contains the binary and relative ranking summary data for this local data used in the “AK\_Master” worksheet.



The “NFIP” worksheet summarizes the watershed rankings in relation to the NFIP participating community.

### Adding Scenarios

**Step 1:** Ensure that the HUC-8 data and their respective rankings are sorted in ascending order. Clicking the filter tab button will generate a popup that will allow sorting in ascending order

**Step 1a) Click the Filter Button**

| Scenario #                           | 1          | 2          | 3            | 4   | 5 |
|--------------------------------------|------------|------------|--------------|-----|---|
| Pre-Rendered Scenarios               |            |            |              |     |   |
| Typical                              | Need Heavy | Risk Heavy | Action Heavy |     |   |
| LOMC Rank Ranking Factor             | 29%        | 29%        | 29%          | 29% |   |
| Future Development Ranking Factor    | 12%        | 12%        | 12%          | 12% |   |
| ACTION POTENTIAL Group               |            |            |              |     |   |
| Mitigation Plans Ranking Factor      | 11%        | 11%        | 11%          | 11% |   |
| Interest In New Plans Ranking Factor | 11%        | 11%        | 11%          | 11% |   |
| CRS Ranking Factor                   | 26%        | 26%        | 26%          | 26% |   |
| Declarations Ranking Factor          | 5%         | 5%         | 5%           | 5%  |   |
| FIA Ranking Factor                   | 16%        | 16%        | 16%          | 16% |   |
| Grants Ranking Factor                | 21%        | 21%        | 21%          | 21% |   |
| In-House GIS Ranking Factor          | 5%         | 5%         | 5%           | 5%  |   |

| HUC-8 | Watershed Name                | Scenario 1 | Scenario 2 | Scenario | Scenario 4 |
|-------|-------------------------------|------------|------------|----------|------------|
|       | nd                            | 61         | 39         | 91       | 78         |
|       |                               | 11         | 7          | 12       | 48         |
|       |                               | 48         | 44         | 27       | 114        |
|       | and Canal                     | 120        | 125        | 99       | 126        |
|       | nal                           | 113        | 95         | 126      | 116        |
|       |                               | 36         | 17         | 71       | 44         |
|       | itkof-Etolin-Zarembo-Wrangell | 21         | 18         | 16       | 46         |
|       | f Islands                     | 13         | 15         | 14       | 29         |
|       |                               | 63         | 61         | 54       | 74         |
|       |                               | 132        | 131        | 132      | 130        |
|       |                               | 10         | 13         | 8        | 28         |
|       |                               | 112        | 124        | 79       | 120        |

**Step 1b) Sort A to Z then click OK**



**Step 2 and 3)** Adjust the weighting factors and copy them into the Scenario's work-tab to identify the weighting scheme for this particular scenario.

Use Tier 1 Adjustments below if you desire shift the influence of each factor around.

**Tier 1 Ranking Factors Weights Adjustment**

Rate the following On a scale on 1-10 of relative importance between the 3 sub-groups of Risk, Needs and Action Potential. Ratings directly translate to relative weights.

| Factor           | Suggested Weight Rating (1-10 is heaviest weight) | User: Select Weights Below | Effective Percentage Weights used in calculations |
|------------------|---------------------------------------------------|----------------------------|---------------------------------------------------|
| RISK             | 6                                                 | 3                          | 30%                                               |
| NEEDS            | 10                                                | 5                          | 50%                                               |
| ACTION POTENTIAL | 4                                                 | 2                          | 20%                                               |

Use Tier 2 Adjustments below if you desire to further refine the weightings of ranks within each factor's sub-group.

**Tier 2 Ranking Factor Weights Adjustment (optional)**

Rate the following On a scale on 1-10 of relative importance within each subgroup of Risk, Needs and Action Potential. Think of the total within each subgroup as a score. The rating number assigned to each moves the weight around as seen in the effective weighting % shown in Column D.

Note: For a description of the ranks below, please see documentation provided along with this spreadsheet.

| Sub-factors                               | Suggested Weight Rating (1-10 is heaviest weight) | User: Select Weights Below | Effective Percentage Weights used in calculations |
|-------------------------------------------|---------------------------------------------------|----------------------------|---------------------------------------------------|
| <b>RISK Group</b>                         |                                                   |                            |                                                   |
| AAL Ranking Factor                        | 8                                                 | 0                          | 0%                                                |
| Population Ranking Factor                 | 5                                                 | 5                          | 100%                                              |
| <b>NEEDS Group</b>                        |                                                   |                            |                                                   |
| CNMS Ranking Factor                       | 8                                                 | 0                          | 0%                                                |
| Coastal Needs Ranking Factor              | 6                                                 | 6                          | 26%                                               |
| Topo Coverage Rank Ranking Factor         | 6                                                 | 6                          | 26%                                               |
| Community identified needs Ranking Factor | 2                                                 | 2                          | 9%                                                |
| Climate Change Ranking Factor             | 2                                                 | 2                          | 9%                                                |
| LOMC Rank Ranking Factor                  | 5                                                 | 5                          | 22%                                               |
| Planned Future Development Ranking Factor | 2                                                 | 2                          | 9%                                                |
| <b>ACTION POTENTIAL Group</b>             |                                                   |                            |                                                   |
| Mitigation Plans Ranking Factor           | 4                                                 | 4                          | 11%                                               |
| Interest In New Plans Ranking Factor      | 4                                                 | 4                          | 11%                                               |
| CRS Ranking Factor                        | 10                                                | 10                         | 28%                                               |
| Declarations Ranking Factor               | 2                                                 | 2                          | 6%                                                |
| FIA Ranking Factor                        | 6                                                 | 6                          | 17%                                               |
| Grants Ranking Factor                     | 8                                                 | 8                          | 22%                                               |
| In-House GIS Ranking Factor               | 2                                                 | 2                          | 6%                                                |

Step 2a) Adjust User Selected Weights to the desired weighting scheme (yellow cells)

Step 2b) Copy User Selected Weights for input into Scenario's Tab

| Scenario #                                | 1  | 2  | 3  | 4  | 5 | 6 |
|-------------------------------------------|----|----|----|----|---|---|
| <b>RISK</b>                               | 3  | 1  | 7  | 1  |   |   |
| <b>NEEDS</b>                              | 5  | 8  | 2  | 2  |   |   |
| <b>ACTION POTENTIAL</b>                   | 2  | 1  | 1  | 7  |   |   |
| <b>RISK Group</b>                         |    |    |    |    |   |   |
| AAL Ranking Factor                        | 0  | 0  | 0  | 0  |   |   |
| Population Ranking Factor                 | 5  | 5  | 5  | 5  |   |   |
| <b>NEEDS Group</b>                        |    |    |    |    |   |   |
| CNMS Ranking Factor                       | 0  | 0  | 0  | 0  |   |   |
| Coastal Needs Ranking Factor              | 6  | 6  | 6  | 6  |   |   |
| Topo Coverage Rank Ranking Factor         | 6  | 6  | 6  | 6  |   |   |
| Community identified needs Ranking Factor | 2  | 2  | 2  | 2  |   |   |
| Climate Change Ranking Factor             | 2  | 2  | 2  | 2  |   |   |
| LOMC Rank Ranking Factor                  | 5  | 5  | 5  | 5  |   |   |
| Planned Future Development Ranking Factor | 2  | 2  | 2  | 2  |   |   |
| <b>ACTION POTENTIAL Group</b>             |    |    |    |    |   |   |
| Mitigation Plans Ranking Factor           | 4  | 4  | 4  | 4  |   |   |
| Interest In New Plans Ranking Factor      | 4  | 4  | 4  | 4  |   |   |
| CRS Ranking Factor                        | 10 | 10 | 10 | 10 |   |   |
| Declarations Ranking Factor               | 2  | 2  | 2  | 2  |   |   |
| FIA Ranking Factor                        | 6  | 6  | 6  | 6  |   |   |
| Grants Ranking Factor                     | 8  | 8  | 8  | 8  |   |   |
| In-House GIS Ranking Factor               | 2  | 2  | 2  | 2  |   |   |

| HUC-8    | Watershed Name                                 | Scenario 1 | Scenario 2 | Scenario 3 | Scenario 4 | Scenario 5 | Scenario 6 |
|----------|------------------------------------------------|------------|------------|------------|------------|------------|------------|
| 99010101 | Southeast Mainland                             | 61         | 39         | 91         | 78         |            |            |
| 99010102 | Ketchikan                                      | 11         | 7          | 12         | 48         |            |            |
| 99010103 | Prince of Wales                                | 48         | 44         | 27         | 114        |            |            |
| 99010106 | Headwaters Portland Canal                      | 120        | 125        | 99         | 126        |            |            |
| 99010107 | Outlet Portland Canal                          | 113        | 95         | 126        | 116        |            |            |
| 99010201 | Mainland                                       | 36         | 17         | 71         | 44         |            |            |
| 99010202 | Kulip-Kupreanof-Mitkof-Etolin-Zarembo-Wrangell | 21         | 18         | 16         | 46         |            |            |
| 99010203 | Baranof-Chichagof Islands                      | 13         | 15         | 14         | 29         |            |            |
| 99010204 | Admiralty Island                               | 63         | 61         | 54         | 74         |            |            |
| 99010205 | Lower Iskut                                    | 132        | 131        | 132        | 130        |            |            |
| 99010301 | Iynn Canal                                     | 10         | 13         | 8          | 38         |            |            |

Step 3) Paste the weightings into the appropriate Scenario column for documentation and comparison



# Alaska Mapping Business Plan:

Integrating Mapping, Assessment, and Mitigation Planning

**Step 4 and 5)** Select and copy the watershed rankings then paste them into the Scenario worktab. Once pasted in, the results will be color coded according to the ranking. Sorting is performed by pressing the filter button and sorting as desired.

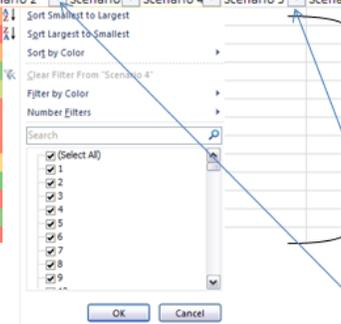
|     | A                     | B                      | C                                    | D                                    |  |  |  |  |  |  |  |  |          |                     |       |     |
|-----|-----------------------|------------------------|--------------------------------------|--------------------------------------|--|--|--|--|--|--|--|--|----------|---------------------|-------|-----|
| 1   | 1                     | 2                      | 3                                    | 4                                    |  |  |  |  |  |  |  |  |          |                     |       |     |
| 2   | <b>HUC8 Composite</b> |                        |                                      |                                      |  |  |  |  |  |  |  |  |          |                     |       |     |
| 3   | <b>HUC8_Key</b>       | <b>HUC8 Name</b>       | <b>HUC8 Composite Ranking factor</b> | <b>HUC8 Composite Rank (Dynamic)</b> |  |  |  |  |  |  |  |  |          |                     |       |     |
| 4   |                       |                        |                                      |                                      |  |  |  |  |  |  |  |  |          |                     |       |     |
| 5   |                       |                        |                                      |                                      |  |  |  |  |  |  |  |  |          |                     |       |     |
| 6   |                       |                        |                                      |                                      |  |  |  |  |  |  |  |  |          |                     |       |     |
| 121 |                       |                        |                                      |                                      |  |  |  |  |  |  |  |  | 19050203 | Buckland River      | 81.6  | 76  |
| 122 |                       |                        |                                      |                                      |  |  |  |  |  |  |  |  | 19050301 | Selawik Lake        | 50.9  | 45  |
| 123 |                       |                        |                                      |                                      |  |  |  |  |  |  |  |  | 19050302 | Upper Kobuk River   | 78.8  | 74  |
| 124 |                       |                        |                                      |                                      |  |  |  |  |  |  |  |  | 19050303 | Middle Kobuk River  | 72.7  | 67  |
| 125 |                       |                        |                                      |                                      |  |  |  |  |  |  |  |  | 19050304 | Lower Kobuk River   | 83    | 79  |
| 126 |                       |                        |                                      |                                      |  |  |  |  |  |  |  |  | 19050401 | Upper Noatak River  | 95.1  | 103 |
| 127 |                       |                        |                                      |                                      |  |  |  |  |  |  |  |  | 19050402 | Middle Noatak River | 107.6 | 117 |
| 128 | 19050403              | Lower Noatak River     | 48.7                                 | 42                                   |  |  |  |  |  |  |  |  |          |                     |       |     |
| 129 | 19050404              | Wuilik-Kivalina Rivers | 93                                   | 96                                   |  |  |  |  |  |  |  |  |          |                     |       |     |
| 130 | 19050405              | Lisburne Peninsula     | 94.6                                 | 101                                  |  |  |  |  |  |  |  |  |          |                     |       |     |
| 131 | 19050500              | Kotzebue Sound         | 140.3                                | 144                                  |  |  |  |  |  |  |  |  |          |                     |       |     |
| 132 | 19060101              | Kukpowruk River        | 111.3                                | 123                                  |  |  |  |  |  |  |  |  |          |                     |       |     |
| 133 | 19060102              | Kokolik River          | 118.6                                | 132                                  |  |  |  |  |  |  |  |  |          |                     |       |     |
| 134 | 19060103              | Utukok River           | 94.9                                 | 102                                  |  |  |  |  |  |  |  |  |          |                     |       |     |
| 135 | 19060201              | Kuk River              | 98.9                                 | 112                                  |  |  |  |  |  |  |  |  |          |                     |       |     |

Step 4) Within the HUC8\_Rankings work-tab, select and copy cells D7:D150. This represents this particular scenario's rankings.

|    | A                      | B                                             | C          | D          | E            | F          | G     |
|----|------------------------|-----------------------------------------------|------------|------------|--------------|------------|-------|
| 1  |                        | Scenario #                                    | 1          | 2          | 3            | 4          | 5     |
| 2  | Pre-Rendered Scenarios |                                               |            |            |              |            |       |
| 3  |                        | Typical                                       | Need Heavy | Risk Heavy | Action Heavy |            |       |
| 24 |                        | CRS Ranking Factor                            | 10         | 10         | 10           | 10         |       |
| 25 |                        | Declarations Ranking Factor                   | 2          | 2          | 2            | 2          |       |
| 26 |                        | FIA Ranking Factor                            | 6          | 6          | 6            | 6          |       |
| 27 |                        | Grants Ranking Factor                         | 8          | 8          | 8            | 8          |       |
| 28 |                        | In-House GIS Ranking Factor                   | 2          | 2          | 2            | 2          |       |
| 30 |                        |                                               |            |            |              |            |       |
| 31 | HUC-8                  | Watershed Name                                | Scenario 1 | Scenario 2 | Scenario 4   | Scenario 5 | Scena |
| 32 | 19010101               | Southeast Mainland                            | 61         |            |              |            |       |
| 33 | 19010102               | Ketchikan                                     | 11         |            |              |            |       |
| 34 | 19010103               | Prince of Wales                               | 48         |            |              |            |       |
| 35 | 19010106               | Headwaters Portland Canal                     | 120        |            |              |            |       |
| 36 | 19010107               | Outlet Portland Canal                         | 113        |            |              |            |       |
| 37 | 19010201               | Mainland                                      | 36         |            |              |            |       |
| 38 | 19010202               | Kuiu-Kupreanof-Mitkof-Etolin-Zarembo-Wrangell | 21         |            |              |            |       |
| 39 | 19010203               | Baranof-Chichagof Islands                     | 13         |            |              |            |       |
| 40 | 19010204               | Admiralty Island                              | 63         |            |              |            |       |
| 41 | 19010205               | Lower Iskut                                   | 132        |            |              |            |       |
| 42 | 19010301               | Lynn Canal                                    | 10         |            |              |            |       |
| 43 | 19010302               | Glacier Bay                                   | 112        |            |              |            |       |
| 44 | 19010303               | Chilkat-Skagway Rivers                        | 20         |            |              |            |       |

Step 5a) Paste into the appropriate column for comparison to other scenarios.

Step 5b) Sort as desired by pressing the appropriate Filter Button, then press OK.





## Prioritization of Future Mapping Needs

The focus of this work is to provide a baseline for prioritizing future study needs of Alaska's NFIP-participating communities. The data collection and analysis results indicate that the Upper Kenai Peninsula (HUC 19020302) should be considered a high priority. The overall ranking for this watershed was insensitive to the weighting distribution scenarios that were tested. Adjacent watersheds also had high prioritization rankings.

The NFIP communities that are located in these high prioritized watersheds include Kenai Peninsula Borough, City of Kenai, Municipality of Anchorage, City of Soldotna, City of Aniak, City of Bethel, City of Kwethluk, City of Emmonak, City of Cordova, and the Matanuska-Susitna Borough. The prioritized rankings are illustrated by the map in Figure 11, next page, and by Table 20 on pages 70 and 71. Table 21 on pages 72-73 provides a listing of NFIP-participating communities by ranked HUC-8 watershed.

In general, the watershed rankings show that the Southcentral Alaska portions (Anchorage, and Matanuska-Susitna Boroughs) should be given higher priority. The coastal areas for these boroughs as well as the Western Alaska coastal areas (including Bethel and Wade Hampton) also need focused Risk MAP studies.

Completing the CNMS analysis is critical to accomplishing future analysis or updates to this activity. The current CNMS indicator for Alaska currently shows all watersheds will have the same rank. When the CNMS data is updated and some distinctions between the watersheds can be made, this indicator can be introduced to the algorithm at that time. Ultimately, CNMS should contribute heavily to the Needs Factor.

Also, a statewide risk analysis needs to be performed. The risk analysis will define the average annualized losses. When the AAL data becomes available in the future, the indicator can be introduced to the algorithm. With proper weighting factor, AAL could contribute to the Risk factor.

This page intentionally left blank



Figure 12: Map of Rankings of Watersheds Based on Scenario 1

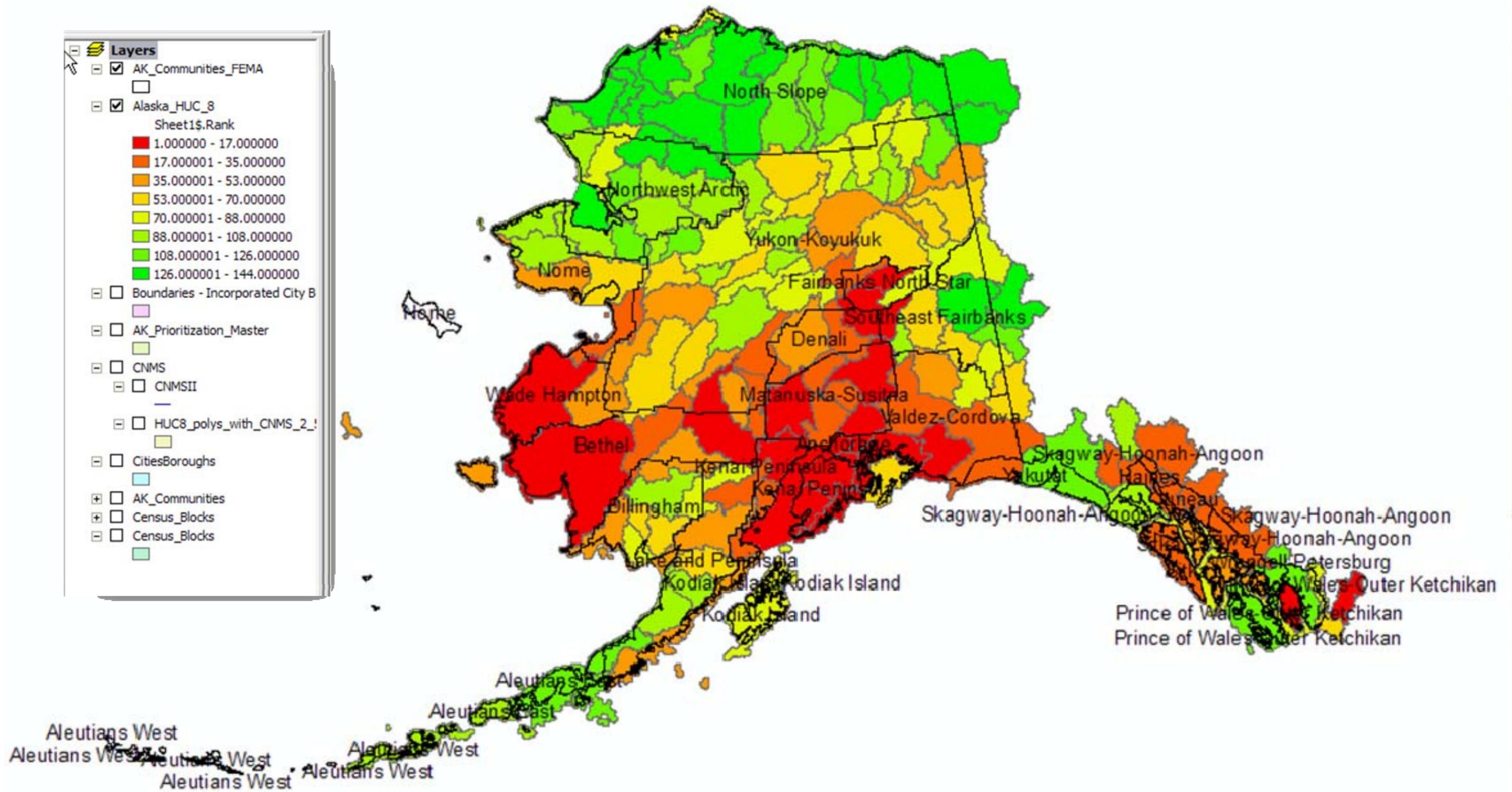




Table 20: Ranking of Alaska's HUC8 Watersheds Based on Scenarios 1-4

| HUC-8    | Watershed Name                                | Scenario 1 | Scenario 2 | Scenario 3 | Scenario 4 |
|----------|-----------------------------------------------|------------|------------|------------|------------|
| 19020302 | Upper Kenai Peninsula                         | 1          | 1          | 1          | 1          |
| 19030502 | Kuskokwim Delta                               | 2          | 4          | 3          | 3          |
| 19040805 | Yukon Delta                                   | 3          | 2          | 6          | 6          |
| 19020201 | Eastern Prince William Sound                  | 4          | 3          | 9          | 2          |
| 19020301 | Lower Kenai Peninsula                         | 5          | 6          | 4          | 5          |
| 19020202 | Western Prince William Sound                  | 6          | 5          | 13         | 7          |
| 19020401 | Anchorage                                     | 7          | 14         | 2          | 4          |
| 19020402 | Matanuska                                     | 8          | 19         | 4          | 8          |
| 19020102 | Middle Copper River                           | 9          | 8          | 18         | 9          |
| 19010301 | Lynn Canal                                    | 10         | 13         | 8          | 28         |
| 19010102 | Ketchikan                                     | 11         | 7          | 12         | 48         |
| 19020104 | Lower Copper River                            | 12         | 9          | 24         | 10         |
| 19010203 | Baranof-Chichagof Islands                     | 13         | 15         | 14         | 29         |
| 19050104 | Nome                                          | 14         | 16         | 17         | 24         |
| 19040506 | Chena River                                   | 15         | 30         | 7          | 17         |
| 19040507 | Tanana Flats                                  | 16         | 29         | 11         | 13         |
| 19030405 | Stony River                                   | 17         | 12         | 33         | 12         |
| 19040804 | Anvik to Pilot Station                        | 18         | 20         | 22         | 18         |
| 19020601 | Redoubt-Trading Bays                          | 19         | 11         | 38         | 10         |
| 19010303 | Chilkat-Skagway Rivers                        | 20         | 10         | 20         | 58         |
| 19010202 | Kuiu-Kupreanof-Mitkof-Etolin-Zarembo-Wrangell | 21         | 18         | 16         | 46         |
| 19020505 | Lower Susitna River                           | 22         | 37         | 10         | 16         |
| 19050102 | Unalakleet                                    | 23         | 24         | 23         | 36         |
| 19020701 | Kodiak-Afognak Islands                        | 24         | 32         | 15         | 40         |
| 19020702 | Shelikof Straight                             | 25         | 22         | 43         | 21         |
| 19030206 | Lake Iliamna                                  | 26         | 26         | 31         | 43         |
| 19030205 | Lake Clark                                    | 27         | 25         | 42         | 26         |
| 19020101 | Upper Copper River                            | 28         | 27         | 37         | 22         |
| 19050201 | Shishmaref                                    | 29         | 33         | 31         | 35         |
| 19020800 | Cook Inlet                                    | 30         | 35         | 26         | 33         |
| 99999999 | #N/A                                          | 31         | 34         | 25         | 57         |
| 19010402 | Bering Glacier                                | 32         | 23         | 65         | 15         |
| 19040509 | Tolovana River                                | 32         | 47         | 19         | 23         |
| 19030501 | Aniak                                         | 34         | 28         | 50         | 30         |
| 19030102 | Fox Islands                                   | 34         | 34         | 21         | 75         |
| 19020602 | Tuxdeni-Kamishak Bays                         | 35         | 21         | 85         | 14         |
| 19010201 | Mainland                                      | 36         | 17         | 71         | 44         |
| 19050103 | Norton Bay                                    | 38         | 42         | 41         | 45         |
| 19040501 | Nebesna - Chisana Rivers                      | 39         | 41         | 54         | 32         |
| 19010304 | Taku River                                    | 40         | 31         | 62         | 46         |
| 19040508 | Nenana River                                  | 40         | 49         | 29         | 53         |
| 19050403 | Lower Noatak River                            | 42         | 51         | 26         | 63         |
| 19020501 | Upper Susitna River                           | 43         | 39         | 66         | 19         |
| 19050105 | Imuruk Basin                                  | 43         | 46         | 45         | 55         |
| 19030101 | Cold Bay                                      | 45         | 42         | 29         | 100        |
| 19050301 | Selawik Lake                                  | 45         | 48         | 36         | 58         |
| 19020504 | Yentna River                                  | 47         | 43         | 76         | 20         |
| 19040403 | Yukon Flats                                   | 47         | 60         | 40         | 27         |
| 19010103 | Prince of Wales                               | 48         | 44         | 27         | 114        |
| 19030305 | Togiak                                        | 50         | 56         | 36         | 61         |
| 19040705 | Galena                                        | 50         | 67         | 35         | 25         |
| 19030204 | Naknek                                        | 52         | 48         | 41         | 80         |
| 19040505 | Salcha River                                  | 52         | 53         | 58         | 34         |
| 19030404 | Holitna River                                 | 54         | 37         | 96         | 50         |
| 19030407 | South Fork Kuskokwim River                    | 55         | 52         | 72         | 51         |
| 19020503 | Talkeetna River                               | 56         | 55         | 67         | 41         |
| 19040601 | Upper Koyukuk River                           | 56         | 66         | 56         | 39         |
| 19020502 | Chulitna River                                | 57         | 54         | 84         | 37         |
| 19040803 | Lower Innoko River                            | 59         | 59         | 81         | 30         |
| 19040801 | Anvik River                                   | 59         | 61         | 62         | 54         |
| 19010101 | Southeast Mainland                            | 61         | 39         | 91         | 78         |
| 19030303 | Lower Nushagak River                          | 61         | 68         | 33         | 87         |
| 19010401 | Yakutat Bay                                   | 62         | 53         | 51         | 119        |
| 19010204 | Admiralty Island                              | 63         | 61         | 54         | 74         |
| 19040608 | Koyukuk Flats                                 | 65         | 76         | 61         | 42         |
| 19040302 | East Fork Chandalar River                     | 66         | 65         | 76         | 67         |
| 19050303 | Middle Kobuk River                            | 67         | 75         | 59         | 77         |
| 19060402 | Sagavanirktok River                           | 68         | 70         | 54         | 111        |
| 19030201 | Port Heiden                                   | 69         | 57         | 81         | 118        |
| 19040402 | Birch-Beaver Creeks                           | 69         | 83         | 72         | 38         |
| 19040205 | Porcupine Flats                               | 70         | 73         | 95         | 52         |



| HUC-8    | Watershed Name                          | Scenario 1 | Scenario 2 | Scenario 3 | Scenario 4 |
|----------|-----------------------------------------|------------|------------|------------|------------|
| 19060401 | Kuparuk River                           | 72         | 82         | 46         | 115        |
| 19050202 | Goodhope-Spafarief Bay                  | 73         | 72         | 84         | 74         |
| 19050302 | Upper Kobuk River                       | 74         | 79         | 79         | 71         |
| 19030202 | Ugashik Bay                             | 75         | 70         | 89         | 106        |
| 19030503 | Nunavak-St.Matthew Islands              | 75         | 81         | 78         | 72         |
| 19050203 | Buckland River                          | 76         | 90         | 68         | 85         |
| 19040511 | Lower Tanana River                      | 77         | 92         | 77         | 60         |
| 19030401 | North Fork Kuskokwim River              | 78         | 81         | 98         | 55         |
| 19050304 | Lower Kobuk River                       | 79         | 99         | 52         | 91         |
| 19040504 | Delta River                             | 80         | 103        | 51         | 89         |
| 19060304 | Lower Colville River                    | 82         | 88         | 63         | 122        |
| 19040203 | Sheenjek River                          | 83         | 78         | 109        | 64         |
| 19040502 | Tok                                     | 84         | 110        | 49         | 92         |
| 19060204 | Ikpikpuk River                          | 85         | 64         | 113        | 113        |
| 19060303 | Chandler-Anaktuvuk Rivers               | 86         | 70         | 103        | 114        |
| 19040204 | Black River                             | 87         | 96         | 97         | 61         |
| 19030304 | Wood River                              | 87         | 104        | 57         | 109        |
| 19040702 | Nowitna River                           | 88         | 91         | 106        | 49         |
| 19060203 | Meade River                             | 89         | 87         | 82         | 123        |
| 19030301 | Upper Nushagak River                    | 89         | 90         | 82         | 101        |
| 19060301 | Upper Colville River                    | 90         | 62         | 125        | 109        |
| 19040101 | White River                             | 91         | 84         | 111        | 69         |
| 19030306 | Nushagak Bay                            | 92         | 106        | 60         | 110        |
| 19030302 | Mulchatna River                         | 93         | 76         | 105        | 105        |
| 19040704 | Ramparts to Ruby                        | 93         | 116        | 74         | 66         |
| 19060302 | Killik River                            | 95         | 68         | 129        | 103        |
| 19050404 | Mulik-Kivalina Rivers                   | 96         | 113        | 67         | 105        |
| 19040202 | Coleen River                            | 99         | 89         | 116        | 68         |
| 19060502 | Camden Bay                              | 100        | 95         | 85         | 132        |
| 19050405 | Lisburne Peninsula                      | 101        | 108        | 65         | 130        |
| 19030203 | Egegik Bay                              | 102        | 91         | 94         | 115        |
| 19060103 | Utukok River                            | 102        | 93         | 93         | 131        |
| 19050401 | Upper Noatak River                      | 103        | 85         | 124        | 90         |
| 19040503 | Healy Lake                              | 104        | 126        | 48         | 104        |
| 19060503 | Beaufort Lagoon                         | 105        | 77         | 123        | 116        |
| 19040401 | Eagle to Circle                         | 105        | 115        | 88         | 80         |
| 19020203 | Prince William Sound                    | 106        | 100        | 95         | 94         |
| 19060202 | Northwest Coast                         | 107        | 122        | 47         | 136        |
| 19030403 | Takotna River                           | 108        | 106        | 101        | 79         |
| 19040301 | Middle Fork-North Fork Chandalar Rivers | 110        | 100        | 108        | 87         |
| 19040802 | Upper Innoko River                      | 111        | 105        | 115        | 65         |
| 19060201 | Kuk River                               | 112        | 94         | 102        | 128        |
| 19010302 | Glacier Bay                             | 112        | 124        | 79         | 120        |
| 19010107 | Outlet Portland Canal                   | 113        | 95         | 126        | 116        |
| 19030406 | Middle Fork Kuskokwim River             | 114        | 104        | 119        | 69         |
| 19040605 | Allakaket                               | 115        | 128        | 92         | 100        |
| 19040404 | Ramparts                                | 116        | 121        | 107        | 82         |
| 19050402 | Middle Noatak River                     | 117        | 101        | 132        | 108        |
| 19040304 | Lower Chandalar River                   | 118        | 127        | 98         | 98         |
| 19060403 | Mikkelsen Bay                           | 120        | 110        | 110        | 137        |
| 19010106 | Headwaters Portland Canal               | 120        | 125        | 99         | 126        |
| 19040603 | Alatna River                            | 122        | 118        | 130        | 73         |
| 19060101 | Kukpowruk River                         | 123        | 108        | 122        | 135        |
| 19040206 | Grass River                             | 124        | 119        | 127        | 86         |
| 19040609 | Kateel River                            | 125        | 123        | 128        | 83         |
| 19040602 | South Fork Koyukuk River                | 126        | 131        | 121        | 97         |
| 19040604 | Kanuti River                            | 127        | 124        | 136        | 84         |
| 19060501 | Canning River                           | 128        | 117        | 118        | 139        |
| 19040510 | Kantishna River                         | 130        | 135        | 114        | 94         |
| 19040703 | Melozitna River                         | 131        | 130        | 133        | 93         |
| 19060102 | Kokolik River                           | 132        | 125        | 116        | 140        |
| 19010205 | Lower Iskut                             | 132        | 131        | 132        | 130        |
| 19040303 | Christian River                         | 133        | 132        | 134        | 96         |
| 19010500 | Icy Strait-Chatham Strait               | 133        | 133        | 134        | 133        |
| 19040606 | Huslia River                            | 134        | 129        | 137        | 99         |
| 19040607 | Dulbi River                             | 135        | 137        | 131        | 118        |
| 19060205 | Harrison Bay                            | 136        | 120        | 139        | 141        |
| 19040104 | Forty Mile River                        | 137        | 139        | 120        | 129        |
| 19040701 | Tozitna River                           | 138        | 136        | 140        | 117        |
| 19040102 | Ladue River                             | 139        | 141        | 126        | 134        |
| 19040201 | Old Crow River                          | 140        | 138        | 138        | 127        |
| 19040103 | Sixty Mile River                        | 143        | 144        | 142        | 143        |
| 19050500 | Kotzebue Sound                          | 144        | 143        | 144        | 144        |



Table 21: NFIP-Participating Communities by Ranked HUC-8 Watershed

| NFIP PARTICIPATING COMMUNITY  | FIPS  | CID    | HUC_8    | Watershed Name                                | Rank |
|-------------------------------|-------|--------|----------|-----------------------------------------------|------|
| Kenai Peninsula Borough       | 02122 | 02122X | 19020302 | Upper Kenai Peninsula                         | 1    |
| Kenai, City of                | 02122 | 020126 | 19020302 | Upper Kenai Peninsula                         | 1    |
| Municipality of Anchorage     | 02020 | 020005 | 19020302 | Upper Kenai Peninsula                         | 1    |
| Soldotna, City of             | 02122 | 020014 | 19020302 | Upper Kenai Peninsula                         | 1    |
| Aniak, City of                | 02050 | 020033 | 19030502 | Kuskokwim Delta                               | 2    |
| Bethel, City of               | 02050 | 020104 | 19030502 | Kuskokwim Delta                               | 2    |
| Kwethluk, City of             | 02050 | 020130 | 19030502 | Kuskokwim Delta                               | 2    |
| Emmonak, City of              | 02270 | 020125 | 19040805 | Yukon Delta                                   | 3    |
| Cordova, City of              | 02261 | 020037 | 19020201 | Eastern Prince William Sound                  | 4    |
| Kenai Peninsula Borough       | 02122 | 02122X | 19020201 | Eastern Prince William Sound                  | 4    |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19020201 | Eastern Prince William Sound                  | 4    |
| Municipality of Anchorage     | 02020 | 020005 | 19020201 | Eastern Prince William Sound                  | 4    |
| Valdez, City of               | 02261 | 020094 | 19020201 | Eastern Prince William Sound                  | 4    |
| Homer, City of                | 02122 | 020107 | 19020301 | Lower Kenai Peninsula                         | 5    |
| Kenai Peninsula Borough       | 02122 | 02122X | 19020301 | Lower Kenai Peninsula                         | 5    |
| Kenai Peninsula Borough       | 02122 | 02122X | 19020202 | Western Prince William Sound                  | 6    |
| Seward, City of               | 02122 | 020113 | 19020202 | Western Prince William Sound                  | 6    |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19020401 | Anchorage                                     | 7    |
| Municipality of Anchorage     | 02020 | 020005 | 19020401 | Anchorage                                     | 7    |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19020402 | Matanuska                                     | 8    |
| Municipality of Anchorage     | 02020 | 020005 | 19020402 | Matanuska                                     | 8    |
| Municipality of Anchorage     | 02170 | 020005 | 19020402 | Matanuska                                     | 8    |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19020102 | Middle Copper River                           | 9    |
| City & Borough of Juneau      | 02110 | 02110X | 19010301 | Lynn Canal                                    | 10   |
| Haines Borough                | 02100 | 02100X | 19010301 | Lynn Canal                                    | 10   |
| Ketchikan Gateway Borough     | 02130 | 02130X | 19010102 | Ketchikan                                     | 11   |
| Ketchikan Gateway Borough     | 02130 | 02130X | 19010102 | Ketchikan                                     | 11   |
| Cordova, City of              | 02261 | 020037 | 19020104 | Lower Copper River                            | 12   |
| City & Borough of Sitka       | 02220 | 02220X | 19010203 | Baranof-Chichagof Islands                     | 13   |
| City & Borough of Sitka       | 02280 | 02195X | 19010203 | Baranof-Chichagof Islands                     | 13   |
| Hoonah, City of               | 02105 | 020049 | 19010203 | Baranof-Chichagof Islands                     | 13   |
| Wrangell City & Borough       | 02280 | 02195X | 19010203 | Baranof-Chichagof Islands                     | 13   |
| Nome, City of                 | 02180 | 020069 | 19050104 | Nome                                          | 14   |
| Fairbanks North Star Borough  | 02090 | 02090X | 19040506 | Chena River                                   | 15   |
| Fairbanks North Star Borough  | 02090 | 02090X | 19040507 | Tanana Flats                                  | 16   |
| Nenana, City of               | 02290 | 025010 | 19040507 | Tanana Flats                                  | 16   |
| Kenai Peninsula Borough       | 02122 | 02122X | 19030405 | Stony River                                   | 17   |
| Lake and Peninsula Borough    | 02164 | 02164X | 19030405 | Stony River                                   | 17   |
| McGrath, City of              | 02290 | 020128 | 19030405 | Stony River                                   | 17   |
| Kenai Peninsula Borough       | 02122 | 02122X | 19020601 | Redoubt-Trading Bays                          | 19   |
| Lake and Peninsula Borough    | 02164 | 02164X | 19020601 | Redoubt-Trading Bays                          | 19   |
| Matanuska-Susitna, Borough of | 02122 | 02122X | 19020601 | Redoubt-Trading Bays                          | 19   |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19020601 | Redoubt-Trading Bays                          | 19   |
| Haines Borough                | 02100 | 02100X | 19010303 | Chilkat-Skagway Rivers                        | 20   |
| Municipality of Skagway       | 02232 | 025011 | 19010303 | Chilkat-Skagway Rivers                        | 20   |
| Petersburg, City of           | 02280 | 020074 | 19010202 | Kuiu-Kupreanof-Mitkof-Etolin-Zarembo-Wrangell | 21   |
| Wrangell City & Borough       | 02280 | 020098 | 19010202 | Kuiu-Kupreanof-Mitkof-Etolin-Zarembo-Wrangell | 21   |
| Wrangell City & Borough       | 02280 | 02195X | 19010202 | Kuiu-Kupreanof-Mitkof-Etolin-Zarembo-Wrangell | 21   |
| Wrangell City & Borough       | 02280 | 02275X | 19010202 | Kuiu-Kupreanof-Mitkof-Etolin-Zarembo-Wrangell | 21   |
| Wrangell City & Borough       | 02280 | 02280X | 19010202 | Kuiu-Kupreanof-Mitkof-Etolin-Zarembo-Wrangell | 21   |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19020505 | Lower Susitna River                           | 22   |
| Kenai Peninsula Borough       | 02122 | 02122X | 19020702 | Shellkof Straight                             | 25   |
| Lake and Peninsula Borough    | 02164 | 02164X | 19020702 | Shellkof Straight                             | 25   |
| Kenai Peninsula Borough       | 02122 | 02122X | 19030206 | Lake Iliamna                                  | 26   |
| Lake and Peninsula Borough    | 02164 | 02164X | 19030206 | Lake Iliamna                                  | 26   |
| Kenai Peninsula Borough       | 02122 | 02122X | 19030205 | Lake Clark                                    | 27   |
| Lake and Peninsula Borough    | 02164 | 02164X | 19030205 | Lake Clark                                    | 27   |
| Northwest Arctic Borough      | 02188 | 02188X | 19050201 | Shishmaref                                    | 29   |
| Shishmaref, City of           | 02180 | 020084 | 19050201 | Shishmaref                                    | 29   |
| Homer, City of                | 02122 | 020107 | 19020800 | Cook Inlet                                    | 30   |
| Kenai Peninsula Borough       | 02122 | 02122X | 19020800 | Cook Inlet                                    | 30   |
| Kenai, City of                | 02122 | 020126 | 19020800 | Cook Inlet                                    | 30   |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19020800 | Cook Inlet                                    | 30   |
| Municipality of Anchorage     | 02020 | 020005 | 19020800 | Cook Inlet                                    | 30   |
| Fairbanks North Star Borough  | 02090 | 02090X | 19040509 | Tolovana River                                | 32   |
| Aniak, City of                | 02050 | 020033 | 19030501 | Aniak                                         | 34   |
| Kenai Peninsula Borough       | 02122 | 02122X | 19020602 | Tuxdeni-Kamishak Bays                         | 35   |
| Lake and Peninsula Borough    | 02164 | 02164X | 19020602 | Tuxdeni-Kamishak Bays                         | 35   |
| City & Borough of Juneau      | 02110 | 02110X | 19010201 | Mainland                                      | 36   |
| Wrangell City & Borough       | 02280 | 020098 | 19010201 | Mainland                                      | 36   |
| Wrangell City & Borough       | 02280 | 02280X | 19010201 | Mainland                                      | 36   |
| Northwest Arctic Borough      | 02188 | 02188X | 19050103 | Norton Bay                                    | 38   |
| City & Borough of Juneau      | 02110 | 02110X | 19010304 | Taku River                                    | 40   |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19040508 | Nenana River                                  | 40   |
| Nenana, City of               | 02290 | 025010 | 19040508 | Nenana River                                  | 40   |
| Kotzebue, City of             | 02188 | 020059 | 19050403 | Lower Noatak River                            | 42   |
| Northwest Arctic Borough      | 02188 | 02188X | 19050403 | Lower Noatak River                            | 42   |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19020501 | Upper Susitna River                           | 43   |
| Northwest Arctic Borough      | 02188 | 02188X | 19050105 | Imuruk Basin                                  | 43   |
| Lake and Peninsula Borough    | 02164 | 02164X | 19030101 | Cold Bay                                      | 45   |
| Northwest Arctic Borough      | 02188 | 02188X | 19050301 | Selawik Lake                                  | 45   |



| NFIP PARTICIPATING COMMUNITY  | FIPS  | CID    | HUC_8    | Watershed Name             | Rank |
|-------------------------------|-------|--------|----------|----------------------------|------|
| Fort Yukon, City of           | 02290 | 020045 | 19040403 | Yukon Flats                | 47   |
| Kenai Peninsula Borough       | 02122 | 02122X | 19020504 | Ventna River               | 47   |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19020504 | Ventna River               | 47   |
| Galena, City of               | 02290 | 020124 | 19040705 | Galena                     | 50   |
| Koyukuk, City of              | 02290 | 020127 | 19040705 | Galena                     | 50   |
| Togiak, City of               | 02070 | 020090 | 19030305 | Togiak                     | 50   |
| Fairbanks North Star Borough  | 02090 | 02090X | 19040505 | Salcha River               | 52   |
| Kenai Peninsula Borough       | 02122 | 02122X | 19030204 | Naknek                     | 52   |
| Lake and Peninsula Borough    | 02164 | 02164X | 19030204 | Naknek                     | 52   |
| Lake and Peninsula Borough    | 02164 | 02164X | 19030404 | Hollitna River             | 54   |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19030407 | South Fork Kuskokwim River | 55   |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19020503 | Talkeetna River            | 56   |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19020502 | Chulitna River             | 57   |
| Dillingham, City of           | 02070 | 020041 | 19030303 | Lower Nushagak River       | 61   |
| Ketchikan Gateway Borough     | 02130 | 02130X | 19010101 | Southeast Mainland         | 61   |
| Ketchikan Gateway Borough     | 02280 | 02275X | 19010101 | Southeast Mainland         | 61   |
| Lake and Peninsula Borough    | 02164 | 02164X | 19030303 | Lower Nushagak River       | 61   |
| Wrangell City & Borough       | 02280 | 020098 | 19010101 | Southeast Mainland         | 61   |
| Wrangell City & Borough       | 02130 | 02130X | 19010101 | Southeast Mainland         | 61   |
| Wrangell City & Borough       | 02280 | 02275X | 19010101 | Southeast Mainland         | 61   |
| Wrangell City & Borough       | 02280 | 02280X | 19010101 | Southeast Mainland         | 61   |
| City & Borough of Juneau      | 02110 | 02110X | 19010204 | Admiralty Island           | 63   |
| City & Borough of Juneau      | 02110 | 02110X | 19010204 | Admiralty Island           | 63   |
| Northwest Arctic Borough      | 02188 | 02188X | 19040608 | Koyukuk Flats              | 65   |
| Northwest Arctic Borough      | 02188 | 02188X | 19050303 | Middle Kobuk River         | 67   |
| Fairbanks North Star Borough  | 02090 | 02090X | 19040402 | Birch-Beaver Creeks        | 69   |
| Lake and Peninsula Borough    | 02164 | 02164X | 19030201 | Port Heiden                | 69   |
| Fort Yukon, City of           | 02290 | 020045 | 19040205 | Porcupine Flats            | 70   |
| Northwest Arctic Borough      | 02188 | 02188X | 19050202 | Goodhope-Sparief Bay       | 73   |
| Northwest Arctic Borough      | 02188 | 02188X | 19050302 | Upper Kobuk River          | 74   |
| Lake and Peninsula Borough    | 02164 | 02164X | 19030202 | Ugashik Bay                | 75   |
| Northwest Arctic Borough      | 02188 | 02188X | 19050203 | Buckland River             | 76   |
| Nenana, City of               | 02290 | 025010 | 19040511 | Lower Tanana River         | 77   |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19030401 | North Fork Kuskokwim River | 78   |
| Northwest Arctic Borough      | 02188 | 02188X | 19050304 | Lower Kobuk River          | 79   |
| Delta Junction, City of       | 02240 | 020040 | 19040504 | Delta River                | 80   |
| Matanuska-Susitna, Borough of | 02170 | 02170X | 19040504 | Delta River                | 80   |
| Dillingham, City of           | 02070 | 020041 | 19030304 | Wood River                 | 87   |
| Northwest Arctic Borough      | 02188 | 02188X | 19060301 | Upper Colville River       | 90   |
| Dillingham, City of           | 02070 | 020041 | 19030306 | Nushagak Bay               | 92   |
| Lake and Peninsula Borough    | 02164 | 02164X | 19030302 | Mulchathna River           | 93   |
| Northwest Arctic Borough      | 02188 | 02188X | 19050404 | Wulik-Kivalina Rivers      | 96   |
| Northwest Arctic Borough      | 02188 | 02188X | 19050405 | Lisburne Peninsula         | 101  |
| Lake and Peninsula Borough    | 02164 | 02164X | 19030203 | Egegik Bay                 | 102  |
| Northwest Arctic Borough      | 02188 | 02188X | 19050401 | Upper Noatak River         | 103  |
| Delta Junction, City of       | 02240 | 020040 | 19040503 | Healy Lake                 | 104  |
| Fairbanks North Star Borough  | 02090 | 02090X | 19040503 | Healy Lake                 | 104  |
| Fairbanks North Star Borough  | 02090 | 02090X | 19040401 | Eagle to Circle            | 105  |
| Kenai Peninsula Borough       | 02122 | 02122X | 19020203 | Prince William Sound       | 106  |
| McGrath, City of              | 02290 | 020128 | 19030403 | Takotna River              | 108  |
| Haines Borough                | 02100 | 02100X | 19010302 | Glacier Bay                | 112  |
| Ketchikan Gateway Borough     | 02130 | 02130X | 19010107 | Outlet Portland Canal      | 113  |
| Northwest Arctic Borough      | 02188 | 02188X | 19050402 | Middle Noatak River        | 117  |
| Ketchikan Gateway Borough     | 02130 | 02130X | 19010106 | Headwaters Portland Canal  | 120  |
| Northwest Arctic Borough      | 02188 | 02188X | 19040603 | Alatna River               | 122  |
| Fort Yukon, City of           | 02290 | 020045 | 19040206 | Grass River                | 124  |
| Wrangell City & Borough       | 02280 | 02280X | 19010205 | Lower Iskut                | 132  |
| Wrangell City & Borough       | 02280 | 020098 | 19010500 | Icy Strait-Chatham Strait  | 133  |
| Wrangell City & Borough       | 02280 | 02280X | 19010500 | Icy Strait-Chatham Strait  | 133  |
| Northwest Arctic Borough      | 02188 | 02188X | 19040606 | Huslia River               | 134  |
| Northwest Arctic Borough      | 02188 | 02188X | 19050500 | Kotzebue Sound             | 144  |

This page intentionally blank



## MAPPING RECOMMENDATIONS

Based in part on recommendations for future mapping projects in the prior Alaska Mapping Business Plan, FEMA began flood studies in two NFIP-participating communities (Homer and Anchorage) and initiated the Risk MAP Discovery process with several other communities (Cordova, Kotzebue, Kenai Peninsula Borough, and Valdez). Following the Discovery Process, FEMA made decisions about which projects would receive Fiscal Year 2011 funding, and which projects would follow as funding becomes available. These are listed in the following table:

**Table 22: Discovery Current and Community-Requested Mapping Studies**

| Community               | STUDY AREA              | STUDY TYPE        | Date      |
|-------------------------|-------------------------|-------------------|-----------|
| City of Cordova         | Cordova Coastal Areas   | LiDAR Acquisition | FY11      |
| Kenai Peninsula Borough | Kenai Borough Coast     | Detailed          | FY11      |
|                         | Cooper Creek            | Detailed          | FY11      |
|                         | Ninilchik               | Detailed          | FY11      |
|                         | Anchor Point            | Detailed          | FY11      |
| City of Valdez          | Valdez Coastal Areas    | LiDAR Acquisition | FY11      |
| City of Valdez          | Cannery Road Loop       | Detailed Coastal  | Requested |
|                         | Cannery Road/ Fleming   | Detailed Coastal  | Requested |
|                         | Seafood Lane            | Detailed Coastal  | Requested |
|                         | Eyak Lake               | Approximate       | Requested |
|                         | Eyak River              | Detailed          | Requested |
|                         | Ibek Creek              | Approximate       | Requested |
| Kenai Peninsula Borough | Seward Coastal          | VE Study          | Requested |
|                         | Kalifornsky Coastal     | VE Study          | Requested |
|                         | Nikiski Coastal         | VE Study          | Requested |
|                         | Homer Coastal           | VE Study          | Requested |
|                         | Happy Valley Coastal    | VE Study          | Requested |
|                         | Hope Coastal            | VE Study          | Requested |
|                         | Seldovia Coastal        | VE Study          | Requested |
|                         | Port Graham Coastal     | VE Study          | Requested |
|                         | English Bay Coastal     | VE Study          | Requested |
|                         | West Cook Inlet         | VE Study          | Requested |
|                         | Williamsport Coastal    | VE Study          | Requested |
|                         | Resurrection Creek      | Zone A Study      | Requested |
|                         | Kenai River/ Borough    | AE Study          | Requested |
|                         | Moose Pass              | AE Study          | Requested |
|                         | North Fork Anchor River | AE Study          | Requested |
|                         | Beluga Lake             | AE Study          | Requested |
|                         | Drift River             | Zone A Study      | Requested |
|                         | Box Canyon              | Zone A Study      | Requested |
|                         | Lost Creek              | AE Study          | Requested |
|                         | Cooper Creek            | Zone A Study      | Requested |
| Beaver Creek            | AE Study                | Requested         |           |
| Spruce Creek            | Zone A Study            | Requested         |           |
| City of Kotzebue        | Kotzebue Sound          | Coastal Detailed  | Requested |
|                         | Kotzebue Lagoon         | Detailed          | Requested |
|                         | Swan Lake               | Detailed          | Requested |
|                         | Ponding Areas           | Approximate       | Requested |



## Alaska Mapping Business Plan:

Integrating Mapping, Assessment, and Mitigation Planning

| COMMUNITY      | STUDY AREA              | STUDY TYPE        | DATE      |
|----------------|-------------------------|-------------------|-----------|
| City of Valdez | Low River               | Detailed Riverine | Requested |
|                | Mineral Creek           | Detailed Riverine | Requested |
|                | Valdez Glacier Stream   | Detailed Riverine | Requested |
|                | Alpine Woods            | Detailed Riverine | Requested |
|                | Mineral Creek Loop Road | Detailed Coastal  | Requested |
|                | Robe River              | Detailed Riverine | Requested |

Using the results from the Prioritization and Future Studies Sequencing Decision Support System Tool, the NFIP-participating communities located in the ten highest ranked and prioritized watersheds include Kenai Peninsula Borough, City of Kenai, Municipality of Anchorage, City of Soldotna, City of Aniak, City of Bethel, City of Kwethluk, City of Emmonak, City of Cordova, Matanuska-Susitna Borough, City of Valdez, City of Homer, City of Seward, City and Borough of Juneau, and Haines Borough. Table 23 provides a listing of these communities by watershed. The mapping studies identified in the Discovery Process could be aligned with the ranked list, below, to better inform decisions about future flood mapping studies in Alaska.

**Table 23: NFIP Communities Located in the Ten Highest-Ranked Watersheds**

| NAME                          | HUC_8    | Watershed Name               | Rank |
|-------------------------------|----------|------------------------------|------|
| Kenai Peninsula Borough       | 19020302 | Upper Kenai Peninsula        | 1    |
| Kenai, City of                | 19020302 | Upper Kenai Peninsula        | 1    |
| Municipality of Anchorage     | 19020302 | Upper Kenai Peninsula        | 1    |
| Soldotna, City of             | 19020302 | Upper Kenai Peninsula        | 1    |
| Aniak, City of                | 19030502 | Kuskokwim Delta              | 2    |
| Bethel, City of               | 19030502 | Kuskokwim Delta              | 2    |
| Kwethluk, City of             | 19030502 | Kuskokwim Delta              | 2    |
| Emmonak, City of              | 19040805 | Yukon Delta                  | 3    |
| Cordova, City of              | 19020201 | Eastern Prince William Sound | 4    |
| Kenai Peninsula Borough       | 19020201 | Eastern Prince William Sound | 4    |
| Matanuska-Susitna, Borough of | 19020201 | Eastern Prince William Sound | 4    |
| Municipality of Anchorage     | 19020201 | Eastern Prince William Sound | 4    |
| Valdez, City of               | 19020201 | Eastern Prince William Sound | 4    |
| Homer, City of                | 19020301 | Lower Kenai Peninsula        | 5    |
| Kenai Peninsula Borough       | 19020301 | Lower Kenai Peninsula        | 5    |
| Kenai Peninsula Borough       | 19020202 | Western Prince William Sound | 6    |
| Seward, City of               | 19020202 | Western Prince William Sound | 6    |
| Matanuska-Susitna, Borough of | 19020401 | Anchorage                    | 7    |
| Municipality of Anchorage     | 19020401 | Anchorage                    | 7    |
| Matanuska-Susitna, Borough of | 19020402 | Matanuska                    | 8    |
| Municipality of Anchorage     | 19020402 | Matanuska                    | 8    |
| Municipality of Anchorage     | 19020402 | Matanuska                    | 8    |
| Matanuska-Susitna, Borough of | 19020102 | Middle Copper River          | 9    |
| City & Borough of Juneau      | 19010301 | Lynn Canal                   | 10   |
| Haines Borough                | 19010301 | Lynn Canal                   | 10   |



## FUTURE ALASKA RISK MAP GOALS

Alaska's FY2010 Risk MAP Program sought to deliver quality flood hazard mapping data to increase public awareness and lead to action that reduces risk to life and property. As the State Risk MAP coordinating agency, DCRA accomplished the FY2010 work program by implementing the following tasks:

- Alignment of the State of Alaska's vision and goals with FEMA's goals through integration of sound planning;
- Support Risk MAP product development and delivery;
- Encourage risk reduction and hazard mitigation from the local level up; and
- Coordinate Risk MAP activities with floodplain management activities conducted by the State, FEMA Region X, and FEMA's other mapping partners.

These same goals will continue to guide DCRA's future implementation of the Alaska Risk MAP Program, outlined as follows.

### GOAL 1: Alignment of State and FEMA Goals and Vision

#### Task: Update State Business Plan

##### A. Statement of Need

The Alaska Mapping Business Plan was developed to capture partnerships, past activities, and to identify and prioritize future activities as they relate to flood map development, delivery, and overall risk reduction at the local level. The plan builds on information gathered at the local level and enables communities to take a greater role in the prioritization of mapping needs. FEMA guidance serves as a basis for prioritization. Information contained within the plan is utilized by FEMA to align federal prioritization of future mapping activities with the State's vision. This update to the Alaska Mapping Business Plan reflects current conditions as well as past activities and changes in prioritization of future activities. The Alaska Mapping Business Plan uses FEMA's guidance for prioritization; with special consideration given to communities with strong planning capabilities or interest.

##### B. Task Description and Product Data Acquisition and Delivery

DCRA has fulfilled the FY2010 task of data acquisition and delivery for Risk MAP. As appropriate, DCRA will continue to coordinate with State agencies and local communities to update this body of information in order to prioritize future mapping needs.



#### C. Plan Update

DCRA has fulfilled the FY2010 task of updating the Alaska Mapping Business Plan. As discussed in the section on Alaska Risk Map Data Acquisition, Analysis and Prioritization of Future Study Needs, pages 33-51, DCRA analyzed information gathered and used FEMA's guidance for prioritization of future study needs.

The Alaska Mapping Business Plan can serve as a valuable reference for mapping in Alaska. As a living document, the Alaska Mapping Business Plan's usefulness is dependent upon being kept current. As appropriate, DCRA will review and update the business plan on an annual basis to ensure that the plan is accurate and up-to-date.

## GOAL 2: Support Risk Map Product Development and Delivery

### Task: Organize and Attend Community Meetings

#### A. Statement of Need

Under Risk MAP, community meetings are held throughout the study cycle to meet a range of objectives including: information gathering, flood study and risk assessment planning, flood study and risk assessment delivery, hazard mitigation planning and technical assistance. In order to be successful, community meetings must come with proper notification, encourage appropriate attendees and be held at an accessible location.

#### B. Task Description and Product Organize and attend Flood Study Review Meetings

- When appropriate, DCRA will organize and facilitate meetings with FEMA and communities to discuss issues or risks raised by communities
- DCRA will identify appropriate attendees, arrange location, distribute invites, draft press releases when requested, and attend Flood Study Review Meetings as appropriate.
- Attend other Study-Related Meetings
- As necessary, DCRA will host Community-requested Training.
- DCRA will attend Risk MAP community meetings as appropriate.

## GOAL 3: Encourage Risk Reduction and Hazard Mitigation

### Task: Technical Assistance and Outreach

#### A. Statement of Need

A major component of Risk MAP is enabling communities to take action to reduce their risk through the incorporation of hazard and risk information into community plans, ordinances,



building codes, and other community planning documents. In order to successfully complete this objective, Risk Assessments must be tailored to meet community needs.

## **B. Task Description and Product**

### **Technical Assistance**

DCRA will work with any communities to assess and recommend appropriate level and detail of Risk Assessment to meet community needs and respond to community requests for technical assistance. Requests directly related to the National Flood Insurance Program (NFIP) will be directed to DCRA's NFIP coordinator. The Alaska Risk MAP Coordinator will notify FEMA of potential risks or issues raised by communities throughout the project life cycle.

## **GOAL 4: Coordinate Risk Map Activities with Floodplain Management Activities Conducted by the State, FEMA Region X, and FEMA'S Mapping Partners**

### **Task: Interagency Coordination**

#### **A. Statement of Need**

Partnership among agencies is necessary for successful implementation of the Risk MAP Program. It enables more efficient data acquisition, information sharing, and enhanced project development and delivery. DCRA will consult with partner agencies and work with communities to encourage use of sound science regarding risk in order to enhance the public's understanding of vulnerability and to support risk-based mitigation planning. In order to foster an interagency environment of collaboration and innovation, DCRA will

- Attend monthly Coordination Calls to ensure unified messaging
- Coordinate with partner agencies and stakeholders to identify future LiDAR and Risk MAP study needs and communicate those findings to FEMA
- Whenever possible, submit Risk MAP newsletter articles to advertise and promote opportunities for potential Risk MAP stakeholder and Subject Matter Expert participation Risk MAP activities
- Inform FEMA of opportunities for collaboration with other potential stakeholders to promote incorporation of sound science into the Alaska State Risk MAP Program. DCRA's role is critical to promoting development of quality flood hazard maps and general risk reduction across state agencies.



#### **B. Task Description and Product**

##### General Coordination

The Risk MAP Coordinator will participate in State agency and related state-local efforts to address Alaska's flood hazards. The focus of the Risk MAP Coordinator will be to encourage a culture of information exchange and partnership by providing continuity of information flow across federal, state, and local agencies. Information exchange will take the form of emails, newsletters, conference calls, site visits, and meetings. To facilitate information exchange and partnership, the Alaska Risk MAP Coordinator will:

- Provide timely, consistent and valid communication to communities and stakeholders to establish and maintain credibility and build on existing relationships
- Facilitate a unified presence and messaging at community and public meetings and conference calls
- Whenever possible, implement an innovative approach to maintain enduring communication with Alaska communities



## REFERENCES

- Childers, V.A., D.R. Roman, D.A. Smith, and T.M. Diehl. *GRAV-D: NGS Gravity for the Re-definition of the American Vertical Datum Project*. Proc. of First Annual Workshop on Monitoring North American Geoid Change, Boulder, Colorado. U.S. National Geodetic Survey. <[http://www.ngs.noaa.gov/grav-d/2009Workshop/Presentations/Childers\\_US\\_NGS\\_GRAV-D.ppt](http://www.ngs.noaa.gov/grav-d/2009Workshop/Presentations/Childers_US_NGS_GRAV-D.ppt)>.
- DCRA. 2009. *Rural Population Report: The Trends are Changing*. State of Alaska Department of Commerce, Community, and Economic Development, Division of Community and Regional Affairs (DCRA): Anchorage, AK.
- DCRA. 2012. *Alaska Planning Commission Handbook*. State of Alaska Department of Commerce, Community, and Economic Development, Division of Community and Regional Affairs (DCRA): Anchorage, Alaska.
- Denali Commission. 2007. *Working Together for a Better Alaska: Annual Report 2007*. Denali Commission, an Independent Federal Government Agency.
- DHSEM. 2007. *Alaska: All-Hazard Risk Mitigation Plan*. State of Alaska Department of Military and Veteran Affairs, Division of Homeland Security and Emergency Management (DHSEM).
- FEMA. 2007. *FEMA's Flood Map Modernization – Preparing for FY09 and Beyond: Integrated Flood Data Update, Risk Assessment, and Mitigation Planning* (Draft Concept Paper). United States Department of Homeland Security, Federal Emergency Management Agency (FEMA): Washington, DC.
- FEMA. 2008. *FEMA's Risk MAP Strategy – Integrating Mapping, Assessment, and Mitigation Planning* (Draft Strategy). United States Department of Homeland Security, Federal Emergency Management Agency (FEMA): Washington, DC.
- FEMA. 2009. *Risk MAP FY09 Flood Mapping Production Plan*. United States Department of Homeland Security, Federal Emergency Management Agency (FEMA): Washington, DC.
- FEMA. 2009. *Risk Mapping, Assessment, and Planning (Risk MAP) Multi-Year Plan: Fiscal Years 2010 – 2014* (Fiscal Year 2009 Report to Congress). United States Department of Homeland Security, Federal Emergency Management Agency (FEMA): Washington, DC.



- FEMA. 2009. *Risk Mapping, Assessment, and Planning (Risk MAP): Fiscal Year 2009 Flood Mapping Production Plan (Version 1.0)*. United States Department of Homeland Security, Federal Emergency Management Agency (FEMA): Washington, DC.
- FEMA. 2011. *Discovery Report, FEMA Region X, Cordova Coastal, Alaska*. States Department of Homeland Security, Federal Emergency Management Agency (FEMA): Washington, DC.
- FEMA. 2011. *Discovery Report, FEMA Region X, Kenai Peninsula Borough, Alaska*. United States Department of Homeland Security, Federal Emergency Management Agency (FEMA): Washington, DC.
- FEMA. 2011. *Discovery Report, FEMA Region X, Kotzebue, Alaska*. United States Department of Homeland Security, Federal Emergency Management Agency (FEMA): Washington, DC.
- FEMA. 2011. *Discovery Report, FEMA Region X, Valdez Project Area, Alaska*. United States Department of Homeland Security, Federal Emergency Management Agency (FEMA): Washington, DC.
- Flora, Cornelia and Jan Flora. 1994. "Community Sustainability and Forms of Capital." Department of Sociology, Iowa State University, Ames, IA. Unpublished manuscript.
- GAO. 2003. *Alaska Native Villages: Most are Affected by Flooding and Erosion, but Few Qualify for Federal Assistance* (GAO-04-142). U. S. Government Accountability Office.
- GAO. 2009. *Alaska Native Villages: Limited Progress Has Been Made on Relocating Villages Threatened by Flooding and Erosion* (GAO-09-551). U. S. Government Accountability Office.
- Langon, Steve. 2002. *The Native People of Alaska: Traditional Living in a Northern Land*. Anchorage, AK: Greatland Graphics.
- Martin, Dan. Modernization of the National Spatial Reference System. Proc. of 2011 Massachusetts Association of Land Surveyors & Civil Engineers, Hyannis, Massachusetts. <[http://www.aot.state.vt.us/geodetic/Advisor/Advisor/Advisor/Advisor/MALSCE\\_NSRS\\_10.pdf](http://www.aot.state.vt.us/geodetic/Advisor/Advisor/Advisor/Advisor/MALSCE_NSRS_10.pdf)>.
- Maune, David F., Ph.D., Dewberry. Digital Elevation Model (DEM) Data for the Alaska Statewide Digital Mapping Initiative (SDMI). Proc. of National Geospatial Advisory Committee Meeting, October 15, 2008, Shepherdstown, West Virginia. The Federal Geographic Data Committee. <[www.fgdc.gov/ngac/meetings/october-2008/dem-data-for-alaska.ppt](http://www.fgdc.gov/ngac/meetings/october-2008/dem-data-for-alaska.ppt)>.



Miller, Christy, Steve Barber, and Elizabeth Benson. 2002. *State of Alaska: Statewide Flood Hazard Map Modernization Plan*. State of Alaska Department of Community and Economic Development, Division of Community and Business Development: Anchorage, AK.

Miller, Christy. 2008. *Alaska's Flood Map Modernization Business Plan*. State of Alaska Department of Community and Economic Development, Division of Community Advocacy: Anchorage, AK.

Minkel, David. National Geodetic Survey, NOAA. Upcoming Changes to the National Spatial Reference System. Proc. of American Congress on Surveying & Mapping Annual Conference, July 7-12, 2011, San Diego, California. <<http://www.surveysummit.com/2011-proceedings/files/changes-national-spatial-reference-system.pdf>>.

Morehouse, Thomas, Gerald McBeath, and Linda Leask. 1984. *Alaska's Urban and Rural Governments*. Lanham, MD: University Press of America.

Oppegard, Erik. JOA Surveys. "NOAA's National Height Modernization and GRAV-D: Putting It All Together." Problems with the Vertical Reference Frame in Alaska. Proc. of Alaska Surveying and Mapping Conference 2010, Anchorage, Alaska.  
<<http://www.ngs.noaa.gov/heightmod/AK20107ProbsWVerticalRefFrameIn0AKOppegard.ppt>>.

Single Community Districts\*City and Borough of Juneau, City and Borough of Sitka, City and Borough of Wrangell, City and Borough of Yakutat, Angoon, Bethel, Cordova, Craig, Hoonah, Hydaburg, Kake, Klawock, Nome, Pelican, Petersburg, St Paul, Thorne Bay, Valdez, Whittier, Haines Borough, Municipality of Anchorage, Municipality of Skagway, Bristol Bay Borough.

State of Alaska. Department of Commerce, Community, and Economic Development, Division of Community and Regional Affairs. "Community Mapping", February 2009 (Pamphlet.)

State of Alaska. Department of Military and Veteran Affairs, Division of Homeland Security & Emergency Management, Oct. 2007. Web. <[http://www.akprepared.com/plans/pdf\\_docs/StateHazardMitigationPlan07/2007%20SHMP%20Master.pdf](http://www.akprepared.com/plans/pdf_docs/StateHazardMitigationPlan07/2007%20SHMP%20Master.pdf)>.

U.S. Army Corps of Engineers, Alaska District, Civil Works Floodplain Management Services Web Site. Web. <[http://www.poa.usace.army.mil/en/cw/fld\\_haz/glossary.htm](http://www.poa.usace.army.mil/en/cw/fld_haz/glossary.htm)>.

U.S. Department of Homeland Security. Federal Emergency Management Agency, "The National Flood Insurance Program" 14-May-2010 500 C Street SW, Washington, D.C. 20472  
<<http://www.fema.gov/about/programs/nfip/index.shtm>>  
<[http://www.fema.gov/plan/prevent/fhm/mm\\_main.shtm](http://www.fema.gov/plan/prevent/fhm/mm_main.shtm)>